



COLONIAL OFFICE

Constitutional Proposals  
for the  
Federation of Malaya

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# CONSTITUTIONAL PROPOSALS FOR THE FEDERATION OF MALAYA

*[It is the purpose of this White Paper to describe the more important changes in the recommendations of the Constitutional Commission which are now proposed. Except where it is necessary in order to explain an amendment, no reference is made to the recommendations of the Commission which it is proposed to accept, and this White Paper should therefore be read in conjunction with the report of the Commission.]*

## INTRODUCTION

The Report of the Federation of Malaya Constitutional Commission, consisting of recommendations for the future Constitution of the Federation, was formally submitted to Her Majesty The Queen and Their Highnesses the Rulers and published on the 21st February, 1957 (Colonial No. 330). It then became the task of Her Majesty's Government, the Conference of Rulers and the Government of the Federation to examine these recommendations and to seek agreement about their acceptance or modification. As a first step, a Working Party was appointed in the Federation to make a detailed examination of the Report and to submit recommendations. This Working Party, consisting of the High Commissioner, four representatives of Their Highnesses the Rulers, four representatives of the Government of the Federation, the Chief Secretary and the Attorney-General, held 23 meetings between the 22nd February and the 27th April; and it reported to the Conference of Rulers on the 14th March, the 10th April and the 7th May, and to the Federal Executive Council on the 3rd and 6th May.

2. In the meantime the Report was being studied by Her Majesty's Government in the United Kingdom and, when the Working Party in the Federation had agreed upon their recommendations in regard to the Commission's Report, a delegation consisting of the High Commissioner, the Chief Minister, the Attorney-General, and representatives of Their Highnesses the Rulers and the Government of the Federation went to London to discuss the Report and their proposed amendments with Her Majesty's Government. The talks lasted from the 13th May to the 21st May, and resulted in agreement being reached between all parties on all points of principle.

3. While these discussions on the substance of the Constitution were going on its drafting was being scrutinised in the Office of the Parliamentary Counsel in the United Kingdom with a view to removing ambiguities and inconsistencies and, where necessary, improving its form. As the recommendations of the Working Party reached the draftsmen, the work of revising the form of the Constitution was combined with that of incorporating the amendments necessary to give effect to the recommendations. When this task had been completed, the

revised draft was again considered at meetings of the Working Party in the Federation at which United Kingdom officials were present, to ensure that the revised draft accurately represented agreed policy. The same process was applied to the Constitutions for Malacca and Penang.

4. Thus the Constitutions recommended by the Constitutional Commission have undergone changes both of substance and of form. These Constitutions as so amended are now published as annexes to this White Paper. The Constitutions have of necessity been drafted in English although certain Malay names and terms have been used. They are, however, being translated into Malay and the Malay text will be published as soon as possible.

5. It is not practicable to include in this White Paper full details of every minor change in the drafts of the Constitutional Commission. Many of the alterations are merely verbal and in a number of places articles and clauses have been rearranged or recast for purposes of clarity. Other articles and clauses have been omitted on the ground that they deal with matters which should properly be the subject of Federal or State Law, or which may appropriately be handled by administrative action.

#### CITIZENSHIP

##### *Citizenship by operation of law and by registration under Clause 126 of the Federation Agreement*

6. The Commission recommended that all who are citizens before Merdeka Day should continue to be citizens, and that all those born in the Federation on or after Merdeka Day should be citizens by operation of law. These recommendations have been accepted. The Commission also recommended that certain citizens of the United Kingdom and Colonies born in the Federation before Merdeka Day who are now entitled under Clause 126 of the Federation Agreement, 1948, to be registered as citizens of the Federation as of right should not be deprived of their privilege to claim to be registered after Merdeka Day. It has been agreed that this recommendation should be accepted provided that these persons claim to be registered within a period of one year from Merdeka Day. An Article to this effect has been included among the temporary provisions in Part XIII of the Federal Constitution.

##### *Citizenship by registration of married women and children*

7. It is proposed to modify the recommendations of the Commission with regard to citizenship by registration of married women and children. Under the revised proposals, any woman who is married to a citizen will be entitled, upon making application, to be registered as a citizen provided that her marriage has been registered in accordance with any law in force in the Federation, including any such law in force before Merdeka Day. But any such woman will be liable to be deprived of her citizenship (i) if the Government of the Federation is satisfied that she has subsequently acquired the citizenship of any country outside the Federation by virtue of her marriage to a person who is not a citizen, or (ii) if the marriage has been dissolved, otherwise than by death, within a period of two years and the Government is satisfied that it is not

conducive to the public good that such woman should continue to be a citizen. It is proposed to modify the provisions recommended by the Commission with regard to the registration of children as citizens by requiring that a child should only be so registered if the registration authority is satisfied that he is ordinarily resident in the Federation and is of good character.

*Citizenship by registration of persons born in the Federation before Merdeka Day*

8. It is proposed that any person of or over the age of eighteen years who was born in the Federation before Merdeka Day and who is not by operation of law a Federal citizen should be entitled, upon making application to the registration authority, to be registered as a citizen if he satisfies that authority that he has the necessary residential and other qualifications recommended by the Commission. Any person who has renounced or has been deprived of citizenship under the Constitution, or who has renounced or has been deprived of federal citizenship or citizenship of the Federation before Merdeka Day under the Federation Agreement, will not however be registered as a citizen except with the approval of the Government of the Federation. This qualification follows the provisions of clause 128 of the Federation Agreement. With regard to residence, the recommendations of the Commission have been amended by incorporating, in the appropriate section of the Schedule concerned, the provisions of the Federation Agreement dealing with periods of absence from the Federation for purposes of education. It is proposed that a period of absence from the Federation for the purposes of education of such kind, in such country and for such time as may from time to time be either generally or specially approved by the responsible Minister shall be treated as residence in the Federation.

*Citizenship by registration of persons resident in the Federation on Merdeka Day*

9. It is proposed to accept an amended form of the recommendations of the Commission with regard to citizenship by registration of persons who, though not born in the Federation, are resident in the Federation on Merdeka Day. It is recognised that those who have shown their loyalty to the Federation and have made it their permanent home should participate in the rights and duties of citizenship. But such persons will in effect be obtaining citizenship by a process akin to naturalisation and it is therefore proposed that the Government should be in a position to exercise some discretion in the grant of citizenship to them. Accordingly, where the registration authority is satisfied that an applicant has the necessary qualifications, as recommended by the Commission, that authority should give notice to that effect to the Minister appointed to exercise the functions of the Government of the Federation under Part III of the Constitution; and unless the Minister otherwise directs within such period as may be prescribed the authority should register the applicant accordingly.

### *Oath of applicants for registration or naturalisation*

10. The Commission recommended that no person should be registered as a citizen or should be granted a certificate of naturalisation until he had sworn to bear true faith and allegiance to the Federation of Malaya to preserve, protect and defend the Constitution of the Federation, and to give due obedience as a citizen of the Federation to all lawfully constituted authorities in the Federation. It was considered that all citizens must owe undivided loyalty to the Federation and a new form of the oath of applicants for registration or naturalisation has been drafted on this basis. It is proposed that no person of or over the age of 18 years shall be registered as a citizen until he has declared on oath that he absolutely and entirely renounces and abjures all loyalty to any country or State outside the Federation, and swears that he will be a true loyal and faithful citizen of the Federation, and will give due obedience to all lawfully constituted authorities in the Federation. Similarly it is proposed that a certificate of naturalisation shall not be granted to any person until he has taken an oath in this form.

### *Termination of citizenship*

11. Subject to drafting amendments, it is proposed to accept all the main recommendations of the Constitutional Commission with regard to termination of citizenship other than those dealing with deprivation on the acquisition or exercise of citizenship of a foreign country. The Commission recommended that the Federation should be entitled to protect itself against disloyalty of any citizen who either voluntarily acquires foreign citizenship or takes advantage of his being a foreign citizen under the law of his country of origin. It has been agreed that this recommendation, if accepted, together with the other related recommendations of the Commission would not give the Government adequate powers to require that undivided loyalty to the Federation which is considered to be so vital for the future. It is therefore proposed that if the Government of the Federation is satisfied that any citizen has at any time after Merdeka Day acquired by registration, naturalisation or other voluntary and formal act (other than marriage) the citizenship of any country outside the Federation (i.e. including Commonwealth countries), the Federal Government may by order deprive that person of his citizenship. It is further proposed that if the Government is satisfied that any citizen has at any time after Merdeka Day voluntarily claimed and exercised in a foreign country any rights available to him under the law of that country, being rights accorded exclusively to its citizens, the Government may by order deprive that person of his citizenship. It has also been agreed that persons who have become Federal citizens or citizens of the Federation by registration or naturalisation before Merdeka Day should be liable to be deprived of their citizenship under the above provisions as if they had obtained it by registration or naturalisation after Merdeka Day.

12. It has been agreed that the provisions for deprivation in the case of the exercise of rights in a foreign country should apply equally in the case of the exercise of rights in a Commonwealth country if such

rights are accorded exclusively to citizens of that Commonwealth country. Accordingly, where provision is in force under the law of any Commonwealth country for conferring on citizens of that country rights not available to other Commonwealth citizens a citizen who voluntarily claims and exercises any such rights will be liable to be deprived of his citizenship in the Federation. This means that a Federal citizen will be liable to be deprived of his citizenship if he exercises in a Commonwealth country rights which would not normally be enjoyed by him as a Commonwealth citizen in that country ; as a Commonwealth citizen he will be entitled to enjoy any rights conferred by individual Commonwealth countries on Commonwealth citizens. In the United Kingdom, for example, the rights of a Commonwealth citizen are for all practical purposes the same as those of a citizen of the United Kingdom and Colonies.

13. Anyone against whom it is proposed to take action to terminate his citizenship on the grounds referred to in paragraphs 11 and 12 above will be given an opportunity to have his case referred to a committee of inquiry under a Chairman possessing judicial experience, and the Government of the Federation will be bound to have regard to the Report of the Committee in deciding whether to make an order of deprivation.

#### *Commonwealth citizenship*

14. The only other change of importance in the citizenship recommendations concerns the wording of the Article dealing with Commonwealth citizenship. This has been amended so as to bring out the fact that in accordance with the position of the Federation within the Commonwealth every person who is a citizen of the Federation will enjoy by virtue of that citizenship the status of a Commonwealth citizen in common with the citizens of other Commonwealth countries. A provision somewhat on these lines is usual in the Commonwealth and is desirable as emphasising the concept of the Commonwealth as a family of nations. It will not in any way impair the Federation's control over the entry of Commonwealth citizens or, indeed, of the rights which the Government of the Federation is prepared to accord to them in the Federation.

### PARLIAMENT AND THE EXECUTIVE

#### *Supreme Head of the Federation*

15. It is proposed that the title of the Supreme Head of the Federation should be " Yang di-Pertuan Agong " and that his Consort should be known as the " Raja Permaisuri Agong " and should take precedence next after the Yang di-Pertuan Agong over all other persons in the Federation.

#### *Conference of Rulers*

16. The Constitutional Commission recommended that the Conference of Rulers, constituted as it is at present, should meet when necessary to elect a Ruler as the Head of State and to elect a Deputy Head of

State. The Commission did not, however, include provision in the draft Constitution for the establishment and functions of the Conference. By virtue of their position as sovereign Rulers of their States, Their Highnesses have a constitutional right to be consulted on matters affecting their personal position or on matters affecting their sovereignty or the good government of their States. It is therefore proposed that the Conference should have other functions in addition to those recommended by the Commission. It is further proposed that the Governors of Malacca and Penang should be members of the Conference and that they should attend all meetings except those convened for the purpose of electing the Yang di-Pertuan Agong or the Deputy Head of State, or for discussion on the privileges, position, honours and dignities peculiar to Their Highnesses.

17. The proposed additional functions of the Conference fall into three categories. First, it will exercise the functions of consenting or withholding consent to certain laws: where such law alters the boundaries of a State or directly affects the privileges, position, honours and dignities of Their Highnesses and the Governors, the Conference will act in its discretion; and where the law affects the special position of the Malays or the legitimate interests of other communities the Yang di-Pertuan Agong will be required to act on the advice of the Cabinet, and the other Rulers and the Governors on the advice of their Executive Councils. Secondly, the Conference will be consulted, each Ruler and Governor acting in his discretion, on the appointment of the Chief Justice and Judges of the Supreme Court, the appointment of the Auditor-General, and the appointment of members of the Election Commission and the Public Services Commission, since the holders of these appointments will exercise powers in respect of both State and Federal affairs. The Conference will also be consulted on any changes in policy affecting the special position of the Malays or the legitimate interests of the other communities which it is proposed to introduce by administrative action, and on the acts, observances or ceremonies appertaining to the Muslim religion, and extending to the Federation as a whole, in which the Yang di-Pertuan Agong may be authorised to represent each of the Rulers. Thirdly, the Conference will deliberate on matters of national policy and any other matter that it thinks fit. But when the Conference deliberates on matters of national policy, the Yang di-Pertuan Agong will be accompanied by the Prime Minister, and the other Rulers and the Governors by their Mentri Mentri Besar or Chief Ministers; and the members of the Conference will be required in the case of the Yang di-Pertuan Agong to accept the advice of the Cabinet expressed by the Prime Minister and in the case of the other Rulers and the Governors to accept the advice of their Executive Councils expressed by the Mentri Mentri Besar or Chief Ministers.

*Yang di-Pertuan Agong to act on advice of the Cabinet*

18. In the exercise of his functions, the Yang di-Pertuan Agong will act in accordance with the advice of the Cabinet except as otherwise provided by the Constitution, and he will be entitled, at his request, to any information concerning the Government of the Federation which is

available to the Cabinet. He will act in his discretion in making the appointment of a Prime Minister (who must be a citizen otherwise than by naturalisation or by registration under Article 17), in withholding his consent to a request for the dissolution of Parliament, and in requiring a meeting of the Conference of Rulers concerned solely with the privileges, position, honours and dignities of Their Highnesses.

#### *Power of pardon, etc.*

19. The Constitutional Commission recommended that the Yang di-Pertuan Agong should have exclusive power to grant pardons. This recommendation has not been accepted. Under the Federation Agreement, the prerogative of the exercise of pardon is vested in the High Commissioner, on behalf of Her Majesty The Queen, in respect of offences committed in Malacca and Penang, and in His Highness the Ruler of a Malay State in respect of offences committed within that State. It is proposed to continue these arrangements in a modified form. The Yang di-Pertuan Agong will have power to grant pardons, reprieves and respites in respect of all offences which have been tried by court martial, and the Ruler or Governor of a State will have power to grant pardons, reprieves and respites in respect of other offences committed in his State. These powers will be exercised by the Yang di-Pertuan Agong on such advice as may be prescribed by law, and by the other Rulers and Governors upon the advice of a Pardons Board which will be established for each State.

#### *The Federal Legislature*

20. It is proposed to accept the recommendations of the Commission with regard to the Federal Legislature, subject to amendment of points of detail and subject to an increase in the number of nominated members of the Senate from eleven to sixteen. A larger number of nominated members will make it easier to obtain adequate representation of the interests from which the Commission recommended the nominated members should be drawn.

#### *Legislative procedure*

21. The Articles dealing with legislative procedure, in particular those dealing with the exercise of legislative power, restriction on the introduction of Bills and moving of amendments involving taxation, expenditure, etc., assent to Bills passed by the House of Representatives only, and the definition of money bills, have been redrafted in consultation with officials of the Houses of Parliament of the United Kingdom but the changes made are technical and do not involve any fundamental departure from the commission's recommendations.

#### *Temporary continuance of the Federal Legislative Council, Councils of State and Settlement Councils*

22. The Commission recommended that the Federal Legislative Council should be continued after Merdeka Day and should not be dissolved before 1st January, 1959. The Commission also recommended that the Councils of State and Settlement Councils should continue after



Merdeka Day and until 1st January, 1959, when they should be dissolved. It may not, however, be possible to prepare the electoral rolls in time for State elections before April or May, 1959, and, if so, the absence of legislative assemblies for such a long period might give rise to serious difficulties. Moreover, the first elections to the House of Representatives cannot appropriately be held until after the first State elections, and it is not possible to be certain so far ahead that Federal elections could be held in June or July, 1959. For these reasons, it is proposed to make provision enabling the Councils of State and Settlement Councils to continue in existence, if necessary, to a date not later than the 1st July, 1959; and to provide that the Federal Legislative Council may similarly continue in existence until the 31st December, 1959. The extension of the life of any Council will be approved only on the advice of the Election Commission that it would not be reasonably practicable to hold elections under the new Constitutions at an earlier date.

### *Delimitation of constituencies*

23. The Constitutional Commission recommended that redistributions of constituencies should be made periodically but did not consider it necessary to specify the interval of years between one delimitation and the next, leaving this to the Election Commission to decide in the circumstances of the time. Nevertheless it was considered desirable to make certain general provisions limiting the discretion of the Election Commission with regard to redistributions. It is proposed that redistributions should normally be made at intervals of not less than eight nor more than ten years but that the Election Commission should have authority, on the admission of a new State into the Federation or the changing of State boundaries, to make a redistribution after an interval of less than eight years since the previous redistribution. It is believed that this amendment will help the Election Commission to maintain their independent position.

## DIVISION OF LEGISLATIVE AND EXECUTIVE POWERS

### *General*

24. The Constitutional Commission made provision in their recommendations for the creation of a new State and for the union of two or more States by Act of Parliament. But either of these occurrences would alter the whole structure of the Federation and would affect the sovereignty of Their Highnesses the Rulers. It has therefore been agreed that changes of this nature should be made only by way of amendment of the Constitution, and it is proposed to omit from the Federal Constitution the provisions recommended by the Commission to give effect to these proposals. But the provision enabling Parliament to admit new States and alter the boundaries of an existing State has been retained, and in the latter case the consent of the Conference of Rulers as well as of the State concerned is now required.

25. A number of drafting amendments have been made to the recommendations of the Commission in regard to the division of legislative and executive powers between the Federation and the States. In general,

however, it is proposed to accept the recommendations of the Commission as set out in the Sixth Schedule to their draft Constitution for the Federation.

### *Power of Parliament to legislate for uniformity*

26. The Commission paid particular attention to the power of Parliament to legislate with regard to State subjects for purposes of uniformity. Their recommendation was that Parliament should have power to pass an Act on any State subject but that such an Act should not come into force in any State until it had been adopted by an Enactment of the State Legislative Assembly, and that in adopting such an Act the State Legislative Assembly should be entitled to make such modifications as it deemed appropriate. The Commission also recommended that legislative power and executive responsibility should always go together. These proposals have been accepted in general. But in the case of certain subjects, included by the Commission as items in the State Legislative List, it has been agreed that uniformity in legislation and policy is essential both in the interest of the States themselves and for the good of the country as a whole. These subjects are land tenure, the relations of landlord and tenant, registration of titles and deeds relating to land, transfer of land, mortgages, leases other than mining leases and charges in respect of land, easements and other rights and interests in land, compulsory acquisition of land, rating and valuation of land, and local government. Under the present Federation Agreement, the Federal Legislature has wide powers to make laws on these subjects; in respect of some the power is unrestricted, and in respect of others it is limited to ensuring uniformity of legislation or ensuring common policy and a common system of administration. The extent to which such laws should confer executive authority on the States and Settlements is set out in the agreement. It is proposed to adopt a modified form of these arrangements. The intention is that Parliament should have power to make laws with respect to the subjects referred to above only for the purpose of ensuring uniformity of law and policy, and if any such law makes provision for conferring executive authority on the Federation it will not operate in any State unless approved by resolution of the Legislative Assembly of that State.

### *Land*

27. A number of modifications have been made within the framework proposed by the Commission to the Articles dealing with land. In particular, it is proposed that the Federal Government should not be entitled to require the grant of any land reserved for a State purpose unless it is satisfied that it is in the national interest so to do. Also, where land is reserved for any federal purposes and ceases to be required for those purposes, and the State does not accept the offer of the Federation to release the land, then, unless by agreement between the Federal Government and the State Government the land is reserved for another federal purpose, the Federal Government may require the State Government to make a grant of the land in perpetuity without restrictions as to its use, but subject to the payment of a premium and

an appropriate quit rent; and the Federation may sell and transfer or lease the land in the open market on such terms and conditions as it may think fit. It is proposed that the provisions relating to land should apply to Malacca and Penang subject to such modifications as Parliament may make to adapt them to the system of land tenure in these States.

#### *Agriculture and forestry*

28. The Commission recommended that agriculture and forestry should be State subjects and it is proposed to accept this recommendation. But it is essential to ensure that the best possible use is made of the technical resources available to the Federal Government in the fields of agriculture and forestry. Much thought has been given to this problem and it has been concluded that the most satisfactory solution would be to expand the proposals of the Commission in regard to research and technical assistance and to provide that State agricultural and forestry officers should be required to accept the professional advice of the federal departments. It is also proposed that the Federal Government shall be responsible for experimental and demonstration stations throughout the country.

#### *National Land Council*

29. The future prosperity of the Federation depends on the proper use of land, and the proposals in the preceding paragraph should enable the Federal and State Governments to go a long way towards achieving their common purpose. The application of advice of technical experts cannot, however, take the place of a national policy. The Commission recommended that the Federal Government should have power, subject to certain limitations, to pass any legislation required to carry into effect any development or conservation scheme declared in such legislation to be in the national interest. This important recommendation has been welcomed by both the Federal Government and the State Governments, and it has been accepted that the schemes contemplated by the Commission should be confined to specified areas. But it would be neither practicable nor desirable for the Federal Government to use this power for the purpose of formulating and implementing national policies covering all aspects of the use of land; and it was clearly not the intention of the Commission that the power should be used in this way.

30. It has been agreed that the object in view can best be achieved by providing in the Constitution for the establishment of a National Land Council. This Council will meet under the chairmanship of a Federal Minister and will have as members a representative of each of the 11 States and not more than 10 representatives of the Federal Government. The Chairman will have an original vote but not a casting vote. It will be the duty of the Council to formulate from time to time in consultation with the Federal Government, the State Governments and the National Finance Council a national policy for the promotion and control of the utilisation of land throughout the Federation for mining, agriculture, forestry or any other purpose, and it has been agreed that the Federal and State Governments should follow policies approved by the Council.

## THE JUDICIARY

### *Appointment of the Chief Justices and Judges of the Supreme Court*

31. The Commission recommended that the power to appoint the Chief Justice should be transferred from the High Commissioner to the Yang di-Pertuan Agong and that other Judges should be appointed by the Yang di-Pertuan Agong after consultation with the Chief Justice. It is proposed to modify these arrangements by providing that, in appointing the Chief Justice, the Yang di-Pertuan Agong may act in his discretion after consulting the Conference of Rulers and considering the advice of the Prime Minister ; and that, in appointing other Judges of the Supreme Court, the Yang di-Pertuan Agong shall, after consulting the Conference of Rulers, act on the recommendation of the Judicial and Legal Service Commission. Before acting on the recommendation of the Judicial and Legal Service Commission, the Yang di-Pertuan Agong will be required to consider the advice of the Prime Minister and may once refer a recommendation back to the Commission for reconsideration. The revised proposals are designed to maintain the independence of the Judiciary from the executive and legislative authorities.

### *Qualifications of Judges of the Supreme Court*

32. It is proposed to provide that a Judge of the Supreme Court must be a citizen of the Federation. But it will also be provided that the Chief Justice and other Judges of the Supreme Court holding office immediately before Merdeka Day shall be the Chief Justice and other Judges of the Supreme Court on that day, and that a person who was a member of the Judicial and Legal Service immediately before Merdeka Day and who, after Merdeka Day, is otherwise qualified for appointment as a Judge of the Supreme Court shall be so qualified, whether he is a citizen or not. It is further proposed that within a period of five years from Merdeka Day a person may be appointed as a Judge if he is and has been for not less than five years qualified to practise as an advocate in a court in any Commonwealth country having unlimited jurisdiction in civil or criminal matters. Such persons will be appointed for fixed periods and will be permitted to serve beyond the age of 65 years if they are willing to do so and their services are required. These proposals will, it is hoped, enable the Judicial and Legal Service Commission to overcome any difficulty there may be in obtaining a sufficient number of persons for appointment as Judges during the early years of independence.

### *Removal from office of Chief Justice and Judges of the Supreme Court*

33. The Commission recommended that a Judge should not be removed from office except by an order of the Yang di-Pertuan Agong in pursuance of an address passed by a two-thirds majority of each House of Parliament ; and that before any such motion was moved there should be proof of misconduct or infirmity of mind or body. It was considered that in the interests of the independence of the Judiciary it would be better to provide a different procedure. Under the revised

proposals provision has been made for the appointment of a tribunal consisting of five persons who hold or have held office as Judge of the Supreme Court, or who hold or have held equivalent office in any other part of the Commonwealth. The tribunal will be appointed only at the request of the Prime Minister or of the Chief Justice after he has consulted the Prime Minister and its members will be appointed on the recommendation of the Judicial and Legal Service Commission. A Judge will only be removable from office under this procedure if the tribunal recommends accordingly to the Yang di-Pertuan Agong.

#### *Appeals from the Supreme Court*

34. The Commission recommended that appeal to the Privy Council should be preserved subject to amendment of the procedure. Under the revised proposals, the draft Article prepared by the Commission has been amended to provide that the Yang di-Pertuan Agong may make arrangements with Her Majesty for the reference to the Judicial Committee of Her Majesty's Privy Council of appeals from the Supreme Court. It is proposed that an appeal should lie from the Supreme Court to the Yang di-Pertuan Agong in any case in which such an appeal is allowed by federal law or by the Constitution, and in respect of which provision for reference to the Judicial Committee is made by or under the enactments regulating the proceedings of that Committee. On receiving the report or recommendation of the Judicial Committee the Yang di-Pertuan Agong will make the necessary order to give effect to it.

### FINANCE

#### *Grants to States*

35. It has been agreed that the States must continue to receive large grants from the Federation. The Commission suggested that in present circumstances only two factors need be taken into account in calculating the amount of the grants—mileage of State roads and population. The Commission also suggested that the basis and method of calculation of the grants should be negotiated in the National Finance Council. It is proposed to accept these recommendations in a modified form, the most important change being that the States will be entitled to receive the grants and other sources of revenue as of right. The grants and other sources of revenue assigned to the States in this way will be (i) a capitation grant, (ii) a State road grant, and (iii) the proceeds from certain taxes, fees and other sources of specified revenue.

#### *Capitation grant*

36. The capitation grant will be paid at the rate of \$15 per person for the first 50,000 of population, \$10 per person for the next 200,000 of population, and \$4 per person for the remainder, and it will be based on the population of the State as determined at the last census taken before the beginning of the preceding financial year: but should the new financial arrangements be introduced earlier than the 1st January, 1959, the joint annual capitation grant will be based on the June, 1957, census figures. The Federal Government will be entitled after consultation with the National Finance Council to introduce a Bill into Parliament amending the method of calculation of the capitation grant

provided that the amount of the capitation grant payable to a State in respect of any financial year is not reduced to an amount less than 90 per cent. of the grant payable to that State in the preceding financial year.

#### *State road grant*

37. The State road grant will be calculated by multiplying the average cost throughout the Federation of maintaining (at a standard laid down) a mile of State road by the mileage of State roads in the State on the 31st December of the next but one year preceding the financial year in respect of which the grant is to be made.

38. The other sources of revenue assigned to the States will be specified in a Schedule to the Constitution and will be those set out in the Third Schedule to the Federation Agreement excluding a share in the Currency Surplus Fund and receipts in respect of any Education Rate but including treasure trove. If the Federal Government removes any of these sources or reduces the revenue derived therefrom, another source of revenue of substantially equal value to that removed will be assigned to the States by Parliament. To remove doubt, Muslim religious revenue such as Zakat Fitrah and Bait-ul-Mal is also included expressly in the list of State revenues.

#### *Assignment to States of percentage of export duty on tin*

39. In addition to the above proposals, it has been agreed that each State should receive on such terms and conditions as Parliament may by law provide not less than 10 per cent. of the export duty on tin produced in the State.

#### *State Reserve Fund*

40. A State Reserve Fund will be established for the benefit of those States which may find difficulty in balancing their budgets without further assistance. The fund will also be used for development purposes generally, and it will be used in particular to assist those States which are most in need of additional capital. For the first year, the Federal Government will pay into the fund the sum of \$4 million, and it will pay such further sum every succeeding financial year as it considers necessary after consultation with the National Finance Council. Grants will only be made out of the fund after the Federal Government has consulted the National Finance Council.

#### *Restriction on borrowing*

41. It is proposed that neither the Federation nor a State should borrow except under the authority of law, and that State law should not authorise a State to borrow except from the Federation or, for a period not exceeding 12 months, from a bank approved for that purpose by the Federal Government.

#### *National Finance Council*

42. Subject to minor amendment, it is proposed to accept the recommendations of the Commission with regard to the establishment and functions of the National Finance Council. Under the revised

proposals, the Council may be summoned by the Prime Minister to meet as often as he considers necessary or when the representatives of three or more States demand a meeting; and the Federal Government will be required to consult the Council in respect of financial and accounting procedure, and on matters relating to the audit and accounts of the Federation and of the States and other public authorities.

#### *Date of introduction of financial provisions*

43. It is proposed that Part VII of the Federal Constitution (Financial Provisions) shall come into operation on the 1st January, 1959, or at such earlier date as may be provided by or under federal law. The provisions relating to the Auditor-General and to the restriction of borrowing powers will, however, be brought into force on Merdeka Day. Certain legislation will be required both in the Federation and the States for the purpose of implementing the other provisions of Part VII, and if this legislation can be prepared in time and passed by the Federal and State Legislatures those provisions and the corresponding provisions of the Tenth Schedule will be brought into force on the 1st January, 1958.

### THE PUBLIC SERVICES

44. Part X of the draft Federal Constitution prepared by the Constitutional Commission has been amended in a number of respects, but it is not proposed to depart from the general principles which the Commission recommended.

#### *Armed Forces Council*

45. A new Article has been drafted dealing with the Armed Forces Council. Provisions for the constitution and functions of this Council are already included in the Federation Agreement and they have been reproduced in a slightly amended form in the new Constitution.

#### *Railway Service Commission*

46. Although members of the railway service are public servants, it is proposed to establish a separate Railway Service Commission. There are three main reasons for this. In the first place the service is of such size as to require special arrangements. Secondly, it is desirable that the Commission responsible for the appointment, promotion and discipline of members of such a highly technical service should have among its members persons with experience in railway service or railway administration. It would be difficult to provide for this special experience in the membership of the Public Services Commission. Thirdly, there is the possibility that the Malayan Railway will become a statutory public authority (in which case the members of the Railway Service will cease to be members of the Public Services), and if this occurs, it will be much easier to transfer the records of an independent Railway Service Commission to the new statutory authority than it would be to transfer records from the Public Services Commission to that authority.

### *Composition of other Commissions*

47. It is proposed to alter the suggested composition of the other Commissions in order to adhere to proposals which had been agreed prior to the receipt of the Report of the Constitutional Commission. Certain other provisions, also previously agreed, have been included in the Constitution; these deal with disqualifications for membership of a Commission, the procedure for the appointment of temporary members, and other incidental matters.

### *Jurisdiction of the Public Services Commission in respect of members of the public service of the States*

48. The Constitutional Commission recommended that the Public Services Commission ought to have the same jurisdiction over State employees as they have over Federal employees. It has been agreed to give immediate effect to this recommendation in respect of members of the Public Services of Malacca and Penang since the Constitutions of these States will require that the chief executive post be held, after independence by a person selected from among the members of the Council of State. The terms of the existing Constitutions of the Malay States provide that the office of Mentri Besar may be held by an official who is not at the time of his appointment a member of the Council of State. There is not therefore such an immediate need to provide that the services of those States should be controlled by an independent body. It is proposed that the Malay States should be enabled, on giving twelve months' notice, to place responsibility for their public services either in whole or in part with the Public Services Commission. But if any State decides not to take this step in respect of all members of its public service, it will be required to establish its own Commission as soon as practicable or in any case not later than the 1st January, 1963 or the date of introduction of the permanent essential provisions, whichever is the earlier; and if by that date any State does not possess its own Commission, the jurisdiction of the Public Services Commission will, if federal law so provides, extend on and after that date to all members of the public service of that State.

### *Impartial treatment of Federal and State employees*

49. It has been agreed to include in the new Constitutions the provision in the present Federation and State Agreements that all persons of whatever race in the same grade in the service of the Federation or of any State shall, subject to the terms and conditions of their employment, be treated impartially.

### *National Pension Fund*

50. The Commission recommended that the States should be under obligation to pay each year an appropriate pensions contribution in respect of every pensionable officer in their employment and that the rate of contribution should be determined by the Federation after consultation with the National Finance Council. They also recommended



that these contributions and similar contributions from the Federal Government in respect of pensionable officers in their employment should be paid annually into a National Pension Fund. It is not proposed to accept these recommendations because it is considered that it would be impracticable to provide that the Federal Government should pay a pension contribution year by year in respect of all Federal officers on the pensionable establishment. Moreover, little would be gained by requiring the State Governments to pay pension contributions in respect of officers in the State services. In the last resort, pensions must be paid in one way or another by the Federal Government. In place of the recommendations of the Commission, it is proposed to include provisions restricting alterations in the establishments of the States which would increase the Federation liability in pensions and gratuities. These provisions have been based on the provisions included in paragraph 2 of Part I of the Fifth Schedule to the Federation Agreement.

#### *Protection of pension rights*

51. An additional Article has been drafted providing for the protection of pension rights. This Article has been based on similar provisions contained in the Federation Agreement. The proposed Constitution also includes an Article in Part XIII (Temporary and Transitional Provisions) providing for the continuation in force on and after Merdeka Day of the substance of the Tenth Schedule to the Federation Agreement which confers rights on certain officers serving on 1st July, 1957.

#### *Attorney General*

52. It is proposed to accept the recommendation of the Constitutional Commission that the Attorney General should not hold a political office. It is also proposed that he should have power, exercisable at his discretion, to institute, continue or discontinue any proceedings for an offence, other than proceedings before a Muslim court or a court-martial. It is essential that, in discharging his duties the Attorney-General should act in an impartial and quasi judicial spirit. A clause has therefore been included to safeguard the Attorney-General's position by providing that he shall not be removed from office except on the like grounds and in the like manner as a Judge of the Supreme Court.

### FUNDAMENTAL RIGHTS

#### *Constitutional guarantees*

53. It has been agreed that the Federal Constitution should define and guarantee certain fundamental rights, and it is proposed to accept the principles recommended by the Commission for inclusion in Part II of the Federal Constitution although there have been some changes in drafting. The Article proposed by the Commission on the subject of the enforcement of the rule of law was, however, found unsatisfactory and has been omitted on the ground that it is impracticable to provide within the limits of the Constitution for all possible contingencies. It is considered that sufficient remedies can best be provided by the ordinary law.

### *Special position of the Malays*

54. The Commission's recommendations on the subject of the special position of the Malays were included in two Articles, one dealing with the reservation of quotas in respect of entry of certain categories of appointments in the public services, permits, etc., and the other dealing with reservations of land for Malays. So far as the former is concerned, the Article has been redrafted to provide that the Yang di-Pertuan Agong should have the responsibility of safeguarding the special position of the Malays and the legitimate interests of other communities, and that in discharging this responsibility he should act on the advice of the Cabinet. He will be required to exercise his functions under the Constitution and federal law in such a manner as may be necessary to safeguard the special position of the Malays and to ensure the reservation for Malays of such quotas as he may deem reasonable; and he will be entitled to give general directions to the appropriate authorities for the purpose of ensuring the reservation of these quotas. In the exercise of these functions, the Yang di-Pertuan Agong will be required to safeguard also the legitimate interests of other communities. It is proposed to include corresponding provisions, with the necessary modifications, in the Constitutions of the Malay States.

55. The Commission recommended that their proposals for continuing the present preferences should be reviewed after 15 years. This recommendation was given careful consideration but it was not considered necessary to include such a provision in the Constitution. It was considered preferable that, in the interests of the country as a whole, as well as of the Malays themselves, the Yang di-Pertuan Agong should cause a review of the revised proposals to be made from time to time.

### *Malay reservations*

56. A number of modifications have been made to the principles recommended by the Commission with regard to Malay land reservations and the preservation of the rights of other persons. The first and the most important concerns the manner in which the existing law may be amended. It is proposed that an enactment of a State Legislature for this purpose shall not only be passed by a majority of the total number of members of the Legislative Assembly and by the votes of not less than two-thirds of the members present and voting, but shall also be approved by a resolution of each House of Parliament passed in a similar way. Secondly, it is proposed that land which has not been developed or cultivated may only be declared as a Malay reservation if an equal area of similar land is made available for general alienation and if the total area of such land in a State declared as a Malay reservation after Merdeka Day does not at any time exceed the total area of such land in that State which has been so made available for general alienation. Thirdly, it is proposed that any Malay State should be entitled to acquire by agreement developed or cultivated land and to declare such land to be a Malay reservation in accordance with the existing law. Fourthly, it is proposed that the Government of any State should be entitled, in accordance with law, to acquire land for the

settlement of Malays or of other communities and to establish trusts for that purpose. This last provision is intended primarily to have effect in Malacca and Penang where the other provisions do not apply.

### *Religion of the Federation*

57. There has been included in the Federal Constitution a declaration that Islam is the religion of the Federation. This will in no way affect the present position of the Federation as a secular State, and every person will have the right to profess and practise his own religion and the right to propagate his religion, though this last right is subject to any restrictions imposed by State law relating to the propagation of any religious doctrine or belief among persons professing the Muslim religion.

58. The position of each of Their Highnesses as head of the religion in his State and the rights, privileges, prerogatives and powers enjoyed by him as head of that religion will be unaffected and unimpaired. Their Highnesses have agreed however to authorise the Yang di-Pertuan Agong to represent them in any acts, observances or ceremonies agreed by the Conference of Rulers as extending to the Federation as a whole.

59. At present there is no head of the Muslim religion in either Malacca or Penang, though in Penang the Government obtains advice in matters relating to the Muslim religion from a non-statutory Muslim Advisory Board. Since the Governors of these new States may not be persons professing the Muslim religion it is proposed that the Yang di-Pertuan Agong should be the head of the religion in each of these States and that the Constitution of each should include provisions enabling the Legislature to regulate Muslim religious affairs and to constitute a Council to advise the Yang di-Pertuan Agong in such affairs. These Councils will be concerned solely with Muslim religious affairs and they will not be entitled to interfere in any way with the affairs of people of other religious groups ; and the position of the Yang di-Pertuan Agong as head of the Muslim religion will not carry with it authority to intervene in any matters which are the concern of the State Governments or to require the State Governments to make financial provision exclusively for the benefit of the Muslim community.

60. If it is found necessary for purposes of co-ordination to establish a Muslim Department of Religious Affairs at federal level, the Yang di-Pertuan Agong will, after consultation with the Conference of Rulers, cause such a Department to be set up as part of his establishment.

### *National language*

61. It is proposed to make three changes in the recommendations of the Commission on the subject of the national language. First, it is proposed to provide that no person shall be prohibited or prevented from using (otherwise than for official purposes) or from teaching or learning any language. Secondly, it is proposed that the Federal and State Governments shall have the right to preserve and sustain the use and study of the language of any community in the Federation. Thirdly, it is proposed not to accept the recommendation of the Commission that for a period of ten years there should be a limited right to speak in a Legislature in a Chinese or Indian language.

## THE STATES

### *Essential provisions to be included in the State Constitutions*

62. It is proposed to accept all the major recommendations of the Constitutional Commission with regard to the essential provisions to be contained in the Constitutions for the Malay States subject to the amendment of those provisions to bring them into line with the amended form of the corresponding provisions of the Federal Constitution.

### *Mentri Besar*

63. The present State Constitutions provide that a Mentri Besar must be a Malay and a Muslim. It is proposed to amend the Constitutions to give the Ruler of a State the discretion to waive this provision if he considers it desirable to do so. This amendment has been included as one of the permanent essential provisions in the Eighth Schedule to the Federal Constitution. It is proposed that (as in the case of the Prime Minister) a person shall not be appointed as Mentri Besar unless he is a citizen otherwise than by naturalisation or by registration under Article 17 of the Federal Constitution.

### *Composition of the Legislative Assembly*

64. The Commission accepted that it would be unwise, if not impracticable, to make an immediate change to a fully elected Legislative Assembly, and recommended that it should be permissible for a limited period to have a number of nominated members not exceeding one-quarter of the number of elected members. Ultimately, all Legislative Assemblies will consist entirely of elected members, but in some States there will be advantage in retaining for a period a larger number of nominated members than was suggested by the Commission. The number of nominated members must always be less than the number of elected members, but subject to this it is proposed that there should be an alternative essential provision enabling the Ruler to appoint as many nominated members as he considers necessary during the transitional period before the permanent essential provisions are introduced.

### *Federal guarantee of State Constitutions*

65. The Commission recommended that the Federal Constitution should guarantee the democratic character of the State Constitutions. They made recommendations for the restoration of constitutional government in the event of the habitual disregard of any provision of the Federal Constitution or the Constitution of a State; and they made recommendations dealing with the action the Federal Government should take if a State failed to incorporate in its Constitution the essential provisions or constitutional amendments of those provisions. It is proposed to accept the remedy recommended by the Commission to meet the first case and to give the Federal Government similar powers to meet the second case, and the Articles drafted by the Commission have been amended accordingly.

### *Constitutions of Malacca and Penang*

66. It is proposed to accept the principles recommended by the Commission for embodiment in the Constitutions of the two new States. It is proposed to modify the drafts of the Commission to bring these Constitutions into line with the revised provisions of the Federal Constitution and the proposed essential provisions for the Constitutions of the other States.

### *Appointment of Governors*

67. The Commission emphasised that the Governors of Malacca and Penang should be as independent of control by the Federation as are the Rulers of the other States, and they recommended that each Governor should be appointed by the Yang di-Pertuan Agong in his discretion after consultation with the Government of the State represented by the Chief Minister. It is proposed to accept these recommendations. But it will be impossible for the first Governors to be appointed in this manner, and the Commission made no recommendation for overcoming this difficulty beyond suggesting that there should be before Merdeka Day such informal consultation as would enable the Yang di-Pertuan Agong to appoint on that day Governors acceptable to the people of Malacca and Penang. It has been agreed that it would not be entirely satisfactory to leave the position with regard to the first appointments as suggested by the Commission. It is accordingly proposed that the first Governors shall be nominated by Her Majesty and the Conference of Rulers jointly after consultation with the Chief Minister of the Federation and shall be appointed by the Yang di-Pertuan Agong. It is proposed that transitional provisions to this effect be included in the revised Constitutions. This reference to the Chief Minister of the Federation has been agreed because, although there is no Chief Minister in the present Settlement Governments, the party which forms the present Government of the Federation also commands a majority of elected members in those Governments. The first appointments will only be for two years because it will be possible to appoint a Governor under the permanent provisions of the Constitutions as soon as the first elections have been held and a new Government has been formed. A person will only be eligible for appointment as Governor if he is a citizen who has not obtained his citizenship by naturalisation or by registration under Article 17 of the Federal Constitution.

### *Ex-officio members to remain as members of Settlement Councils (Councils of State) and Executive Councils during the transitional period*

68. The Commission recommended that the ex-officio members of the Settlement Councils (which, after Merdeka Day, become Councils of State) should not be members of the Councils of State during the transitional period before the first elections are held, and that the members of the Executive Councils should be appointed from among

the members of the Councils of State. The Commission did not, however, make the same recommendation in regard to the officials holding corresponding appointments in the Malay States where they proposed that these officials should continue to be members of the Councils of State and Executive Councils until the permanent essential provisions are introduced. If the Commission's recommendations in regard to the Settlements were accepted it would mean that the Settlement Secretary, the Legal Adviser and the Settlement Finance Officer would cease on Merdeka Day to be members of the Legislative and Executive Councils of the Settlements. It is believed that their presence as members of the Committee would be valuable during the transitional period, it is accordingly proposed that these three officers should continue to be members of both the Councils until the first elections are held under the new Constitutions.

### *Naning Custom*

69. It is proposed that special provisions should be included in the Constitution for Malacca to deal with Naning custom and the appointment, precedence and duties of the Dato' Penghulu of Naning. It is proposed that the Governor should appoint a person to the office of Data Penghulu of Naning in accordance with the Naning custom and that the person so appointed should hold office in accordance with that custom.

### AMENDMENT OF THE CONSTITUTIONS

70. Under the proposals of the Constitutional Commission it would have been possible to amend the Federal Constitution if the amendment was approved by at least 51 members of the House of Representatives and by at least 17 members of the Senate. Similarly, it would have been possible to amend the Constitution of a State by a simple majority of the total number of members of the Assembly. It is considered that amendment of the Constitutions should not be undertaken lightly and that the method of amendment should be designed to ensure that as far as possible constitutional changes are made in accordance with the wishes of the people as a whole. It has accordingly been provided that the votes of not less than two-thirds of the total number of members of each House should be required in the case of amendment of the Federal Constitution and the votes of not less than two-thirds of the total number of members of the State Legislative Assembly in the case of amendment of a State Constitution. In the case of the Malay States, this provision will not invalidate any provision of the State Constitution requiring the consent of any body of persons other than the State Legislative Assembly to an amendment affecting the succession to the Throne, the position of the Ruler, his heirs and Consort, and certain other matters regulated by Malay custom.

71. The above describes the Constitutions finally proposed for the Federation and for Malacca and Penang, and the processes by which they have been prepared. These Constitutions are acceptable to Her Majesty's Government, the Conference of Rulers and the elected Government of the Federation.

## ANNEX I

# Proposed Constitution of Federation of Malaya

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## ARRANGEMENT OF ARTICLES

### PART I

#### THE STATES, RELIGION AND LAW OF THE FEDERATION

Article

1. The name, States and territories of the Federation.
2. Admission of new territories into the Federation.
3. Religion of the Federation.
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#### FUNDAMENTAL LIBERTIES

5. Liberty of the person.
6. Slavery and forced labour prohibited.
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18. General provisions as to registration.
19. Citizenship by naturalisation.

Article

20. Naturalisation of members of Federation forces.
21. General provisions as to naturalisation.
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23. Renunciation of citizenship.
24. Deprivation of citizenship on acquisition or exercise of foreign citizenship, etc.
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36. Public Seal.
37. Oath of office of Yang di-Pertuan Agong.

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38. Conference of Rulers.

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Article

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56. President and Deputy President of Senate.
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60. Address by the Yang di-Pertuan Agong.
61. Special provisions as to Cabinet and Attorney General.
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80. Distribution of executive powers.
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**Eleventh Schedule—Provisions of Interpretation and General Clauses Ordinance, 1948 applied for interpretation of Constitution.**

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## PART I

### THE STATES, RELIGION AND LAW OF THE FEDERATION

1.—(1) The Federation shall be known by the name of *Persekutuan Tanah Melayu* (in English the Federation of Malaya). The name, States and territories of the Federation.

(2) The States of the Federation are Johore, Kedah, Kelantan, Negri Sembilan, Pahang, Perak, Perlis, Selangor and Trengganu (formerly known as the Malay States) and Malacca and Penang (formerly known as the Settlements of Malacca and Penang).

(3) The territories of each of the States mentioned in clause (2) are the territories of that State immediately before Merdeka Day.

2. Parliament may by law—

(a) admit other States to the Federation ;

(b) alter the boundaries of any State ;

but a law altering the boundaries of a State shall not be passed without the consent of that State (expressed by a law made by the Legislature of that State) and of the Conference of Rulers.

Admission of new territories into the Federation.

3.—(1) Islam is the religion of the Federation ; but other religions may be practised in peace and harmony in any part of the Federation. Religion of the Federation.

(2) In every State other than Malacca and Penang the position of the Ruler as the Head of the Muslim religion in his State in the manner and to the extent acknowledged and declared by the Constitution of that State, and, subject to that Constitution, all rights, privileges, prerogatives and powers enjoyed by him as Head of that religion, are unaffected and unimpaired ; but in any acts, observances or ceremonies with respect to which the Conference of Rulers has agreed that they should extend to the Federation as a whole each of the other Rulers shall in his capacity of Head of the Muslim religion authorise the Yang di-Pertuan Agong to represent him.

(3) The Constitutions of the States of Malacca and Penang shall each make provision for conferring on the Yang di-Pertuan Agong the position of Head of the Muslim religion in that State.

(4) Nothing in this Article derogates from any other provision of this Constitution.

4.—(1) This Constitution is the supreme law of the Federation and any law passed after Merdeka Day which is inconsistent with this Constitution shall, to the extent of the inconsistency, be void. Supreme law of Federation.

(2) The validity of any law shall not be questioned on the ground that—

(a) it imposes restrictions on the right mentioned in Article 9 (2) but does not relate to the matters mentioned therein ; or

(b) it imposes such restrictions as are mentioned in Article 10 (2) but those restrictions were not deemed necessary or expedient by Parliament for the purposes mentioned in that Article.

(3) The validity of any law made by Parliament or the Legislature of any State shall not be questioned on the ground that it makes provision with respect to any matter with respect to which Parliament or, as the case may be, the Legislature of the State has no power to make laws, except—

(a) if the law was made by Parliament, in proceedings between the Federation and one or more States;

(b) if the law was made by the Legislature of a State, in proceedings between the Federation and that State.

## PART II

### FUNDAMENTAL LIBERTIES

Liberty of  
the person.

5.—(1) No person shall be deprived of his life or personal liberty save in accordance with law.

(2) Where complaint is made to the Supreme Court or any judge thereof that a person is being unlawfully detained the court shall inquire into the complaint and, unless satisfied that the detention is lawful, shall order him to be produced before the court and release him.

(3) Where a person is arrested he shall be informed as soon as may be of the grounds of his arrest and shall be allowed to consult and be defended by a legal practitioner of his choice.

(4) Where a person is arrested and not released he shall without unreasonable delay, and in any case within twenty-four hours (excluding the time of any necessary journey) be produced before a magistrate and shall not be further detained in custody without the magistrate's authority.

(5) Clauses (3) and (4) do not apply to an enemy alien.

Slavery and  
forced labour  
prohibited.

6.—(1) No person shall be held in slavery.

(2) All forms of forced labour are prohibited, but Parliament may by law provide for compulsory service for national purposes.

(3) Work incidental to the serving of a sentence of imprisonment imposed by a court of law shall not be taken to be forced labour within the meaning of this Article.

Protection  
against  
retrospective  
criminal laws  
and repeated  
trials.

7.—(1) No person shall be punished for an act or omission which was not punishable by law when it was done or made, and no person shall suffer greater punishment for an offence than was prescribed by law at the time it was committed.

(2) A person who has been acquitted or convicted of an offence shall not be tried again for the same offence except where the



conviction or acquittal has been quashed and a retrial ordered by a court superior to that by which he was acquitted or convicted.

**8.—(1)** All persons are equal before the law and entitled Equality to the equal protection of the law.

(2) Except as expressly authorised by this Constitution, there shall be no discrimination against citizens on the ground only of religion, race, descent or place of birth in any law or in the appointment to any office or employment under a public authority or in the administration of any law relating to the acquisition, holding or disposition of property or the establishing or carrying on of any trade, business, profession, vocation or employment.

(3) There shall be no discrimination in favour of any person on the ground that he is a subject of the Ruler of any State.

(4) No public authority shall discriminate against any person on the ground that he is resident or carrying on business in any part of the Federation outside the jurisdiction of the authority.

(5) This Article does not invalidate or prohibit—

- (a) any provision regulating personal law ;
- (b) any provision or practice restricting office or employment connected with the affairs of any religion, or of an institution managed by a group professing any religion, to persons professing that religion ;
- (c) any provision for the protection, wellbeing or advancement of the aboriginal peoples of the Federation (including the reservation of land) or the reservation to aborigines of a reasonable proportion of suitable positions in the public service ;
- (d) any provision prescribing residence in a State or part of a State as a qualification for election or appointment to any authority having jurisdiction only in that State or part, or for voting in such an election ;
- (e) any provision of a Constitution of a State, being or corresponding to a provision in force immediately before Merdeka Day ;
- (f) any provision restricting enlistment in the Malay Regiment to Malays.

**9.—(1)** No citizen shall be banished or excluded from the Federation. **Prohibition of banishment, and freedom of movement.**

(2) Subject to any restriction imposed by any law relating to the security of the Federation, public order, public health, or the punishment of offenders, every citizen has the right to move freely throughout the Federation and to reside in any part thereof.

Freedom of speech, assembly and association.

**10.**—(1) Subject to clause (2),—

- (a) every citizen has the right to freedom of speech and expression ;
- (b) all citizens have the right to assemble peaceably and without arms ;
- (c) all citizens have the right to form associations.

(2) Parliament may by law impose—

- (a) on the rights conferred by paragraph (a) of clause (1), such restrictions as it deems necessary or expedient in the interest of the security of the Federation, friendly relations with other countries, public order or morality and restrictions designed to protect the privileges of Parliament or of any Legislative Assembly or to provide against contempt of court, defamation, or incitement to any offence ;
- (b) on the right conferred by paragraph (b) of clause (1), such restrictions as it deems necessary or expedient in the interest of the security of the Federation or public order ;
- (c) on the right conferred by paragraph (c) of clause (1), such restrictions as it deems necessary or expedient in the interest of the security of the Federation, public order or morality.

Freedom of religion.

**11.**—(1) Every person has the right to profess and practise his religion and, subject to clause (4), to propagate it.

(2) No person shall be compelled to pay any tax the proceeds of which are specially allocated in whole or in part for the purposes of a religion other than his own.

(3) Every religious group has the right—

- (a) to manage its own religious affairs ;
- (b) to establish and maintain institutions for religious or charitable purposes ; and
- (c) to acquire and own property and hold and administer it in accordance with law.

(4) State law may control or restrict the propagation of any religious doctrine or belief among persons professing the Muslim religion.

(5) This Article does not authorise any act contrary to any general law relating to public order, public health or morality.

Rights in respect of education.

**12.**—(1) Without prejudice to the generality of Article 8, there shall be no discrimination against any citizens on the grounds only of religion, race, descent or place of birth—

- (a) in the administration of any educational institution maintained by a public authority, and, in particular, the admission of pupils or students or the payment of fees ;  
or

(b) in providing out of the funds of a public authority financial aid for the maintenance or education of pupils or students in any educational institution (whether or not maintained by a public authority and whether within or outside the Federation).

(2) Every religious group has the right to establish and maintain institutions for the education of children and provide therein instruction in its own religion, and there shall be no discrimination on the ground only of religion in any law relating to such institutions or in the administration of any such law; but federal law may provide for special financial aid for the establishment or maintenance of Muslim institutions or the instruction in the Muslim religion of persons professing that religion.

(3) No person shall be required to receive instruction in or to take part in any ceremony or act of worship of a religion other than his own.

(4) For the purposes of clause (3) the religion of a person under the age of eighteen years shall be decided by his parent or guardian.

**13.**—(1) No person shall be deprived of property save in accordance with law. Rights of property.

(2) No law shall provide for the compulsory acquisition or use of property without adequate compensation.

### PART III

#### CITIZENSHIP

##### *Chapter 1—Acquisition of Citizenship*

**14.**—(1) Subject to clause (2), the following persons are citizens by operation of law, that is to say:— Citizenship by operation of law.

(a) every person who, immediately before Merdeka Day, was a citizen of the Federation by virtue of any of the provisions of the Federation of Malaya Agreement, 1948, whether by operation of law or otherwise;

(b) every person born within the Federation on or after Merdeka Day;

(c) every person born outside the Federation on or after Merdeka Day whose father is a citizen at the time of the birth and either was born within the Federation or is at the time of the birth in service under the Government of the Federation or of a State;

(d) every person born outside the Federation on or after Merdeka Day whose father is a citizen at the time of the birth, if the birth is registered at a Malayan Consulate within one year of its occurrence, or within such longer period as the Federal Government may in any particular case allow.

(2) A person is not a citizen by virtue of paragraph (b) of Clause (1) if, at the time of his birth, his father, not being a citizen of the Federation, possesses such immunity from suit and legal process as is accorded to an envoy of a sovereign power accredited to the Yang di-Pertuan Agong, or if his father is then an enemy alien and the birth occurs in a place under occupation by the enemy.

Citizenship  
by registration  
(wives and  
children of  
citizens).

**15.**—(1) Subject to Article 18, any woman who is married to a citizen is entitled, upon making application to the registration authority, to be registered as a citizen.

(2) Subject to Article 18, any person under the age of twenty-one years whose father is a citizen or, if deceased, was a citizen at the time of his death, is entitled, upon application made to the registration authority by his parent or guardian, to be registered as a citizen if that authority is satisfied that he is ordinarily resident in the Federation and is of good character.

(3) The reference in this Article to a woman who is married is a reference to a woman whose marriage has been registered in accordance with any written law in force in the Federation, including any such law in force before Merdeka Day.

Citizenship  
by registration  
(persons born  
in the  
Federation  
before  
Merdeka  
Day).

**16.** Subject to Article 18, any person of or over the age of eighteen years who was born in the Federation before Merdeka Day is entitled, upon making application to the registration authority, to be registered as a citizen if he satisfies that authority—

- (a) that he has resided in the Federation, during the seven years immediately preceding the date of the application, for periods amounting in the aggregate to not less than five years ;
- (b) that he intends to reside permanently therein ;
- (c) that he is of good character ; and
- (d) except where the application is made within one year after Merdeka Day, that he has an elementary knowledge of the Malay language.

Citizenship  
by registration  
(persons  
resident in the  
Federation on  
Merdeka  
Day).

**17.** Subject to Article 18, any person of or over the age of eighteen years who was resident in the Federation on Merdeka Day is eligible, subject to the provisions of the Second Schedule, to be registered as a citizen upon making application to the registration authority if he satisfies that authority—

- (a) that he has resided in the Federation, during the twelve years immediately preceding the date of the application, for periods amounting in the aggregate to not less than eight years ;
- (b) that he intends to reside permanently therein ;

(c) that he is of good character ; and

(d) except where the application is made within one year after Merdeka Day and the applicant has attained the age of forty-five years at the date of the application, that he has an elementary knowledge of the Malay language.

18.—(1) No person of or over the age of eighteen years shall be registered as a citizen under Article 15, 16 or 17 until he has taken the oath set out in the First Schedule. General provisions as to registration.

(2) Except with the approval of the Federal Government, no person who has renounced or has been deprived of citizenship under this Constitution, or who has renounced or has been deprived of federal citizenship or citizenship of the Federation before Merdeka Day under the Federation of Malaya Agreement, 1948, shall be registered as a citizen under any of the said Articles.

(3) A person registered as a citizen under any of the said Articles shall be a citizen by registration from the day on which he is so registered.

(4) For the purpose of any application for registration under any of the said Articles, a person shall be deemed to be of good character unless, within the period of three years immediately preceding the date of the application—

(a) he has been convicted by a competent court in any country of a criminal offence for which he was sentenced to death ; or

(b) he has been detained under a sentence of imprisonment of twelve months or more imposed on him on his conviction of a criminal offence (whether during or before the said period) by such a court,

and in either case has not received a free pardon in respect of the offence.

19. Subject to Article 21, the Federal Government may, upon application made by any person of or over the age of twenty-one years, grant a certificate of naturalisation to that person if satisfied— Citizenship by naturalisation.

(a) that he has resided in the Federation, during the twelve years preceding the date of the application, for periods amounting in the aggregate to not less than ten years ;

(b) that he intends, if the certificate is granted, to reside permanently therein ;

(c) that he is of good character ; and

(d) that he has an adequate knowledge of the Malay language.

Naturalisation of members of Federation forces.

**20.**—(1) Subject to Article 21, the Federal Government shall, upon application made by any person in accordance with clause (2), grant a certificate of naturalisation to that person if satisfied—

- (a) that he has served satisfactorily for a period of not less than three years in full-time service, or for a period of not less than four years in part-time service, in such of the armed forces of the Federation as may be prescribed by the Federal Government for the purposes of this Article ; and
- (b) that he intends, if the certificate is granted, to reside permanently in the Federation.

(2) An application under this Article may be made either while the applicant is serving in such service as aforesaid or within the period of five years, or such longer period as the Federal Government may in any particular case allow, after his discharge.

(3) References in this Article to service in the armed forces of the Federation include references to service before Merdeka Day ; and in calculating for the purposes of this Article the period of full-time service in such forces of a person who has served both in full-time and in part-time service therein, any two months of part-time service shall be treated as one month of full-time service.

General provisions as to naturalisation.

**21.**—(1) A certificate of naturalisation shall not be granted to any person under Article 19 or 20 until he has taken the oath set out in the First Schedule.

(2) A person to whom a certificate of naturalisation is granted under either of the said Articles shall be a citizen by naturalisation from the date on which the certificate is so granted.

Citizenship by incorporation of territory.

**22.** If any new territory is admitted to the Federation in pursuance of Article 2, Parliament may by law determine what persons are to be citizens by reason of their connection with that territory and the date or dates from which such persons are to be citizens.

#### *Chapter 2—Termination of citizenship*

Renunciation of citizenship.

**23.**—(1) Any citizen of or over the age of twenty-one years and of sound mind who is also a citizen of another country may renounce his citizenship of the Federation by declaration registered by the registration authority, and shall thereupon cease to be a citizen.

(2) A declaration made under this Article during any war in which the Federation is engaged shall not be registered except with the approval of the Federal Government, but except as aforesaid the registration authority shall register any declaration duly made thereunder.

(3) This Article applies to a woman under the age of twenty-one years who has been married as it applies to a person of or over that age.

**24.**—(1) If the Federal Government is satisfied that any citizen has at any time after Merdeka Day acquired by registration, naturalisation or other voluntary and formal act (other than marriage) the citizenship of any country outside the Federation, the Federal Government may by order deprive that person of his citizenship. Deprivation of citizenship on acquisition or exercise of foreign citizenship, etc.

(2) If the Federal Government is satisfied that any citizen has at any time after Merdeka Day voluntarily claimed and exercised in a foreign country any rights available to him under the law of that country, being rights accorded exclusively to its citizens, the Federal Government may by order deprive that person of his citizenship.

(3) Where provision is in force under the law of any Commonwealth country for conferring on citizens of that country rights not available to other Commonwealth citizens, clause (2) shall apply, in relation to those rights, as if that country were a foreign country.

(4) If the Federal Government is satisfied that any woman who is a citizen by registration under clause (1) of Article 15 has acquired the citizenship of any country outside the Federation by virtue of her marriage to a person who is not a citizen, the Federal Government may by order deprive her of her citizenship.

**25.**—(1) Subject to clause (3), the Federal Government may by order deprive of his citizenship any person who is a citizen by registration under Article 17 or a citizen by naturalisation if satisfied— Deprivation of citizenship by registration under Article 17 or by naturalisation.

(a) that he has shown himself by act or speech to be disloyal or disaffected towards the Federation ;

(b) that he has, during any war in which the Federation is or was engaged, unlawfully traded or communicated with an enemy or been engaged in or associated with any business which to his knowledge was carried on in such manner as to assist an enemy in that war ; or

(c) that he has, within the period of five years beginning with the date of the registration or the grant of the certificate, been sentenced in any country to imprisonment for a term of not less than twelve months or to a fine of not less than five thousand dollars or the equivalent in the currency of that country, and has not received a free pardon in respect of the offence for which he was so sentenced.

(2) Subject to clause (3), the Federal Government may by order deprive of his citizenship any person who is a citizen by

registration under Article 17 or a citizen by naturalisation if satisfied that he has been ordinarily resident in foreign countries for a continuous period of seven years and during that period has neither—

(a) been at any time in the service of the Federation or of an international organisation of which the Federal Government was a member; nor

(b) registered annually at a Malayan Consulate his intention to retain his citizenship.

(3) No person shall be deprived of citizenship under this Article unless the Federal Government is satisfied that it is not conducive to the public good that that person should continue to be a citizen; and no person shall be deprived of citizenship under clause (1) if, as the result of the deprivation, he would not be a citizen of any country outside the Federation.

Other provisions for deprivation of citizenship by registration or naturalisation.

**26.**—(1) Subject to clause (3), the Federal Government may by order deprive of his citizenship any citizen by registration or by naturalisation if satisfied that the registration or certificate of naturalisation—

(a) was obtained by means of fraud, false representation or the concealment of any material fact; or

(b) was effected or granted by mistake.

(2) Subject to clause (3), the Federal Government may by order deprive of her citizenship any woman who is a citizen by registration under clause (1) of Article 15 if satisfied that the marriage by virtue of which she was registered has been dissolved, otherwise than by death, within the period of two years beginning with the date of the marriage.

(3) No person shall be deprived of citizenship under this Article unless the Federal Government is satisfied that it is not conducive to the public good that that person should continue to be a citizen; and no person shall be deprived of citizenship under paragraph (b) of clause (1) unless the notice required by Article 27 is given within the period of twelve months beginning with the date of the registration or of the grant of the certificate, as the case may be.

(4) Except as provided by this Article, the registration of a person as a citizen or the grant of a certificate of naturalisation to any person shall not be called in question on the ground of mistake.

Procedure for deprivation.

**27.**—(1) Before making an order under Article 24, 25 or 26, the Federal Government shall give to the person against whom the order is proposed to be made notice in writing informing him of the ground on which the order is proposed to be made and of his right to have the case referred to a committee of inquiry under this Article.



(2) If any person to whom such notice is given applies to have the case referred as aforesaid the Federal Government shall, and in any other case the Federal Government may, refer the case to a committee of inquiry consisting of a chairman (being a person possessing judicial experience) and two other members appointed by that Government for the purpose.

(3) In the case of any such reference, the committee shall hold an inquiry in such manner as the Federal Government may direct, and submit its report to that Government; and the Federal Government shall have regard to the report in determining whether to make the order.

**28.**—(1) For the purposes of the foregoing provisions of this Chapter—

Application of Chapter 2 to certain citizens by operation of law.

(a) any person who before Merdeka Day became a federal citizen or a citizen of the Federation by registration as a citizen or in consequence of his registration as the subject of a Ruler, or by the grant of a certificate of citizenship, under any provision of the Federation of Malaya Agreement, 1948, or of any State law shall be treated as a citizen by registration and, if he was not born within the Federation, as a citizen by registration under Article 17;

(b) a woman who before that day became a federal citizen or a citizen of the Federation by registration as a citizen, or in consequence of her registration as the subject of a Ruler, under any provision of the said Agreement or of any State law authorising the registration of women married to citizens of the Federation or to subjects of the Ruler shall be treated as a citizen by registration under clause (1) of Article 15;

(c) any person who before that day was naturalised as a federal citizen or a citizen of the Federation under the said Agreement or became a federal citizen or a citizen of the Federation in consequence of his naturalisation as the subject of a Ruler under any State law shall (subject to clause (2)) be treated as a citizen by naturalisation,

and references in those provisions to the registration or naturalisation of a citizen shall be construed accordingly.

(2) No person born within the Federation shall be liable by virtue of this Article to be deprived of citizenship under Article 25.

### *Chapter 3—Supplemental*

**29.**—(1) In accordance with the position of the Federation within the Commonwealth, every person who is a citizen of the Federation enjoys by virtue of that citizenship the status of a Commonwealth citizen in common with the citizens of other Commonwealth countries.

Commonwealth citizenship.

(2) Any existing law shall, except so far as Parliament otherwise provides, apply in relation to a citizen of the Republic of Ireland who is not also a Commonwealth citizen as it applies in relation to a Commonwealth citizen.

Certificates of citizenship.

**30.**—(1) The registration authority may, on the application of any person with respect to whose citizenship a doubt exists, whether of fact or of law, certify that that person is a citizen.

(2) A certificate issued under this Article shall, unless it is proved that it was obtained by means of fraud, false representation or concealment of any material fact, be conclusive evidence that the person to whom it relates was a citizen on the date of the certificate, but without prejudice to any evidence that he was a citizen at an earlier date.

Application of Schedule 2.

**31.** Until Parliament otherwise provides, the supplementary provisions contained in the Second Schedule shall have effect for the purposes of this Part.

## PART IV

### THE FEDERATION

#### *Chapter I—The Supreme Head*

Supreme Head of the Federation, and his Consort.

**32.**—(1) There shall be a Supreme Head of the Federation, to be called the Yang di-Pertuan Agong, who shall take precedence over all persons in the Federation and shall not be liable to any proceedings whatsoever in any court.

(2) The Consort of the Yang di-Pertuan Agong (who shall be known as the Raja Permaisuri Agong) shall take precedence next after the Yang di-Pertuan Agong over all other persons in the Federation.

(3) The Yang di-Pertuan Agong shall be elected by the Conference of Rulers for a term of five years, but may at any time resign his office by writing under his hand addressed to the Conference of Rulers or be removed from office by the Conference of Rulers, and shall cease to hold office on ceasing to be a Ruler.

(4) The provisions of Parts I and III of the Third Schedule shall apply to the election and removal of the Yang di-Pertuan Agong.

Deputy Supreme Head of the Federation.

**33.**—(1) There shall be a Deputy Supreme Head of the Federation (to be known as the Timbalan Yang di-Pertuan Agong) who shall exercise the functions and have the privileges of the Yang di-Pertuan Agong during any vacancy in the office of the Yang di-Pertuan Agong and during any period during which the Yang di-Pertuan Agong is unable to exercise the functions of his office owing to illness, absence from the Federation or for

any other cause, but the Deputy Supreme Head shall not exercise those functions during any absence of the Yang di-Pertuan Agong which is expected to be less than fifteen days.

(2) The Deputy Supreme Head shall be elected by the Conference of Rulers for a term of five years, or if elected during the term for which the Yang di-Pertuan Agong was elected, for the remainder of that term, but may at any time resign his office by writing under his hand addressed to the Conference of Rulers and shall cease to hold office on ceasing to be a Ruler.

(3) If during the term for which the Deputy Supreme Head of the Federation was elected a vacancy occurs in the office of the Yang di-Pertuan Agong his term shall expire on the cessation of the vacancy.

(4) The provisions of Part II of the Third Schedule shall apply to the election of the Deputy Supreme Head of the Federation.

(5) Parliament may by law provide for the exercise by a Ruler of the functions of the Yang di-Pertuan Agong in cases where those functions would under clause (1) fall to be exercised by the Deputy Supreme Head but cannot be so exercised owing to a vacancy in the office of the Deputy Supreme Head or to his illness, absence from the Federation or to any other cause; but such a law shall not be passed without the consent of the Conference of Rulers.

34.—(1) The Yang di-Pertuan Agong shall not exercise his functions as Ruler of his State except those of Head of the Muslim religion.

Disabilities  
of Yang  
di-Pertuan  
Agong, etc.

(2) The Yang di-Pertuan Agong shall not hold any office of profit.

(3) The Yang di-Pertuan Agong shall not actively engage in any commercial enterprise.

(4) The Yang di-Pertuan Agong shall not receive any emoluments of any kind whatever payable or accruing to him as the Ruler of his State under the provisions of the Constitution of that State or of any State law.

(5) The Yang di-Pertuan Agong shall not, without the consent of the Conference of Rulers, be absent from the Federation for more than fifteen days, except on a State visit to another country.

(6) The Raja Permaisuri Agong shall not hold any office under the Federation or any State.

(7) Where the Deputy Supreme Head of the Federation or any other person authorised by law exercises the functions of the Yang di-Pertuan Agong for a period exceeding fifteen days clauses (1) to (5) shall apply to him during that period as they apply to the Yang di-Pertuan Agong.

Civil List of the Yang di-Pertuan Agong and his Consort and remuneration of the Deputy Supreme Head.

**35.**—(1) Parliament shall by law provide a Civil List of the Yang di-Pertuan Agong and a Civil List of the Raja Permaisuri Agong and those Civil Lists shall be charged on the Consolidated Fund and shall not be diminished during the Yang di-Pertuan Agong's continuance in office.

(2) Parliament shall by law make provision for the remuneration of the Deputy Supreme Head of the Federation or any other person authorised by law to exercise the functions of the Yang di-Pertuan Agong during any period during which he exercises those functions.

Public Seal.

**36.** The Yang di-Pertuan Agong shall keep and use the Public Seal of the Federation.

Oath of office of Yang di-Pertuan Agong.

**37.**—(1) The Yang di-Pertuan Agong shall before exercising his functions take and subscribe before the Conference of Rulers and in the presence of the Chief Justice of the Federation (or in his absence the next senior judge of the Supreme Court available) the oath of office set out in Part I of the Fourth Schedule ; and the oath shall be attested by two persons appointed for the purpose by the Conference of Rulers.

(2) The Deputy Supreme Head of the Federation shall before exercising his functions, other than the functions exercisable for the purpose of convening the Conference of Rulers, take and subscribe before the Conference of Rulers and in the presence of the Chief Justice of the Federation (or in his absence the next senior judge of the Supreme Court available) the oath of office set out in Part II of the Fourth Schedule.

(3) The said oaths, translated into English, are set out in Part III of the Fourth Schedule.

(4) Any law made under Article 33 (5) shall make provision corresponding (with the necessary modifications) to clause (2).

### *Chapter 2.—The Conference of Rulers*

Conference of Rulers.

**38.**—(1) There shall be a Majlis Raja-Raja (Conference of Rulers), which shall be constituted in accordance with the Fifth Schedule.

(2) The Conference of Rulers shall exercise its functions of—

(a) electing, in accordance with the provisions of the Third Schedule, the Yang di-Pertuan Agong and Deputy Supreme Head of the Federation,

(b) agreeing or disagreeing to the extension of any religious acts, observances or ceremonies to the Federation as a whole,

- (c) consenting or withholding consent to any law and making or giving advice on any appointment which under this Constitution requires the consent of the Conference or is to be made by or after consultation with the Conference,

and may deliberate on questions of national policy (for example changes in immigration policy) and any other matter that it thinks fit.

(3) When the Conference deliberates on matters of national policy the Yang di-Pertuan Agong shall be accompanied by the Prime Minister, and the other Rulers and the Governors by their Mentri Mentri Besar or Chief Ministers ; and the deliberations shall be among the functions exercised, by the Yang di-Pertuan Agong in accordance with the advice of the Cabinet, and by the other Rulers and the Governors in accordance with the advice of their Executive Councils.

(4) No law directly affecting the privileges, position, honours or dignities of the Rulers shall be passed without the consent of the Conference of Rulers.

(5) The Conference of Rulers shall be consulted before any change in policy affecting administrative action under Article 153 is made.

(6) The members of the Conference of Rulers may act in their discretion in any proceedings relating to the following functions, that is to say—

- (a) the election or removal from office of the Yang di-Pertuan Agong or the election of the Deputy Supreme Head of the Federation ;
- (b) the advising on any appointment ;
- (c) the giving or withholding of consent to any law altering the boundaries of a State or affecting the privileges, position, honours or dignities of the Rulers ; or
- (d) the agreeing or disagreeing to the extension of any religious acts, observances or ceremonies to the Federation as a whole.

### *Chapter 3.—The Executive*

**39.** The executive authority of the Federation shall be vested in the Yang di-Pertuan Agong, but Parliament may by law confer executive functions on other persons. Executive authority of Federation.

**40.—**(1) In the exercise of his functions under this Constitution or federal law the Yang di-Pertuan Agong shall act in accordance with the advice of the Cabinet or of a Minister acting under the general authority of the Cabinet, except as otherwise Yang di-Pertuan Agong to act on advice.

provided by this Constitution ; but shall be entitled, at his request, to any information concerning the government of the Federation which is available to the Cabinet.

(2) The Yang di-Pertuan Agong may act in his discretion in the performance of the following functions, that is to say—

- (a) the appointment of a Prime Minister,
- (b) the withholding of consent to a request for the dissolution of Parliament,
- (c) the requisition of a meeting of the Conference of Rulers concerned solely with the privileges, position, honours and dignities of Their Highnesses, and any action at such a meeting,

and in any other case mentioned in this Constitution.

(3) Federal law may make provision for requiring the Yang di-Pertuan Agong to act after consultation with or on the recommendation of any person or body of persons other than the Cabinet in the exercise of any of his functions other than—

- (a) functions exercisable in his discretion ;
- (b) functions with respect to the exercise of which provision is made in any other Article.

Supreme  
command of  
armed forces.

**41.** The Yang di-Pertuan Agong shall be the Supreme Commander of the armed forces of the Federation.

Power of  
pardon, etc.

**42.—**(1) The Yang di-Pertuan Agong has power to grant pardons, reprieves and respites in respect of all offences which have been tried by court-martial ; and the Ruler or Governor of a State has power to grant pardons, reprieves and respites in respect of all other offences committed in his State.

(2) Any power conferred by federal or State law to remit, suspend or commute sentences for any offence shall be exercisable by the Yang di-Pertuan Agong if the sentence was passed by a court-martial and, in any other case, shall be exercisable by the Ruler or Governor of the State in which the offence was committed.

(3) Where an offence was committed wholly or partly outside the Federation or in more than one State or in circumstances which make it doubtful where it was committed, it shall be treated for the purposes of this Article as having been committed in the State in which it was tried.

(4) The powers mentioned in this Article—

- (a) are, so far as they are exercisable by the Yang di-Pertuan Agong, among functions with respect to which federal law may make provision under Article 40 (3) ;

(b) shall, so far as they are exercisable by the Ruler or Governor of a State, be exercised on the advice of a Pardons Board constituted for that State in accordance with clause (5).

(5) The Pardons Board constituted for each State shall consist of the Attorney General of the Federation, the Chief Minister of the State and not more than three other members, who shall be appointed by the Ruler or Governor; but the Attorney General may from time to time by instrument in writing delegate his functions as a member of the Board to any other person, and the Ruler or Governor may appoint any person to exercise temporarily the functions of any member of the Board appointed by him who is absent or unable to act.

(6) The members of a Pardons Board appointed by the Ruler or Governor shall be appointed for a term of three years and shall be eligible for re-appointment, but may at any time resign from the Board.

(7) A member of the Legislative Assembly of a State or of the House of Representatives shall not be appointed to be a member of a Pardons Board or to exercise temporarily the functions of such a member.

(8) The Pardons Board shall meet in the presence of the Ruler or Governor and he shall preside over it.

(9) Before tendering their advice on any matter a Pardons Board shall consider any written opinion which the Attorney General may have delivered thereon.

**43.**—(1) The Yang di-Pertuan Agong shall appoint a Juma'ah The Cabinet. Mentri (Cabinet of Ministers) to advise him in the exercise of his functions.

(2) The Cabinet shall be appointed as follows, that is to say—

(a) the Yang di-Pertuan Agong shall first appoint as Perdana Mentri (Prime Minister) to preside over the Cabinet a member of the House of Representatives who in his judgment is likely to command the confidence of the majority of the members of that House; and

(b) he shall on the advice of the Prime Minister appoint other Mentri (Ministers) from among the members of either House of Parliament;

but if an appointment is made while Parliament is dissolved a person who was a member of the last House of Representatives may be appointed but shall not continue to hold office after the beginning of the next session of Parliament unless, if he has been appointed Prime Minister, he is a member of the new House of Representatives, and in any other case he is a member either of that House or of the Senate.

(3) The Cabinet shall be collectively responsible to Parliament.

(4) If the Prime Minister ceases to command the confidence of the majority of the members of the House of Representatives, then, unless at his request the Yang di-Pertuan Agong dissolves Parliament, the Prime Minister shall tender the resignation of the Cabinet.

(5) Subject to clause (4), Ministers other than the Prime Minister shall hold office during the pleasure of the Yang di-Pertuan Agong, but any Minister may resign his office.

(6) Before a Minister exercises the functions of his office he shall take and subscribe in the presence of the Yang di-Pertuan Agong the oath of office and allegiance and the oath of secrecy set out in the Sixth Schedule.

(7) Notwithstanding anything in this Article, a person who is a citizen by naturalisation or by registration under Article 17 shall not be appointed Prime Minister.

(8) If a member of the Legislative Assembly of a State is appointed a Minister he shall resign from the Assembly before exercising the functions of his office.

(9) Parliament shall by law make provision for the remuneration of members of the Cabinet.

#### *Chapter 4.—Federal Legislature*

Constitution  
of Parliament.

**44.** The legislative authority of the Federation shall be vested in a Parliament, which shall consist of the Yang di-Pertuan Agong and two Majlis (Houses of Parliament) to be known as the Dewan Negara (Senate) and the Dewan Ra'ayat (House of Representatives).

Composition  
of Senate.

**45.—**(1) Subject to clause (4), the Senate shall consist of elected and appointed members as follows,—

- (a) two members for each State shall be elected in accordance with the Seventh Schedule ; and
- (b) sixteen members shall be appointed by the Yang di-Pertuan Agong.

(2) The members to be appointed by the Yang di-Pertuan Agong shall be persons who in his opinion have rendered distinguished public service or have achieved distinction in the professions, commerce, industry, agriculture, cultural activities or social service or are representative of racial minorities or are capable of representing the interests of aborigines.

(3) The term of office of a member of the Senate shall, subject to the provisions of the Seventh Schedule, be six years and shall not be affected by a dissolution of Parliament.



(4) Parliament may by law—

- (a) increase to three the number of members to be elected for each State ;
- (b) provide that the members to be elected for each State shall be so elected by the direct vote of the electors of that State ;
- (c) decrease the number of appointed members or abolish appointed members.

**46.**—(1) The House of Representatives shall consist of one hundred elected members except that the first House of Representatives shall consist of one hundred and four. Composition of House of Representatives.

(2) After the completion of the first census to be taken after Merdeka Day Parliament may by law alter the number of members of the House of Representatives.

**47.** Every citizen resident in the Federation is qualified to be a member— Qualifications for membership of Parliament.

- (a) of the Senate, if he is not less than thirty years old,
- (b) of the House of Representatives, if he is not less than twenty-one years old,

unless he is disqualified for being a member by this Constitution or by any law made in pursuance of Article 48.

**48.**—(1) Subject to the provisions of this Article, a person is disqualified for being a member of either House of Parliament if— Disqualification for membership of Parliament.

- (a) he is and has been found or declared to be of unsound mind ; or
- (b) he is an undischarged bankrupt ; or
- (c) he holds an office of profit ; or
- (d) having been nominated for election to either House of Parliament, or having acted as election agent to a person so nominated, he has failed to lodge any return of election expenses required by law within the time and in the manner so required ; or
- (e) he has been convicted of an offence by a court of law in the Federation and sentenced to imprisonment for a term of not less than two years and has not received a free pardon ; or
- (f) he has voluntarily acquired citizenship of, or exercised rights of citizenship in, a foreign country or has made a declaration of allegiance to a foreign country.

(2) Federal law may impose, for such periods as may be specified thereby, disqualification for membership of either House

of Parliament on persons committing offences in connection with elections ; and any person who has been convicted of such an offence or has in proceedings relating to an election been proved guilty of an act constituting such an offence, shall be disqualified accordingly for the period so specified.

(3) The disqualification of a person under paragraph (*d*) or paragraph (*e*) of clause (1) may be removed by the Yang di-Pertuan Agong and shall, if not so removed, cease at the end of the period of five years beginning with the date on which the return mentioned in the said paragraph (*d*) was required to be lodged, or, as the case may be, the date on which the person convicted as mentioned in the said paragraph (*e*) was released from custody ; and a person shall not be disqualified under paragraph (*f*) of clause (1) by reason only of anything done by him before he became a citizen.

Provisions  
against  
double  
membership.

**49.** A person shall not at the same time be a member of both Houses of Parliament, nor be elected to the House of Representatives for more than one constituency or to the Senate for more than one State, nor be both an elected and an appointed member of the Senate.

Effect of dis-  
qualification,  
and prohibition  
of nomination  
or appointment  
without  
consent.

**50.**—(1) If a member of either House of Parliament becomes disqualified for membership of that House his seat shall become vacant.

(2) If a person disqualified for being a member of the House of Representatives is elected to that House or if a person disqualified for being a member of the Senate is elected or appointed to the Senate, or if an election or appointment to either House is contrary to Article 49, the election or appointment shall be void.

(3) If the election of any person would or might be void under clause (2) his nomination for the election shall be void.

(4) A person cannot be validly nominated for election to membership of either House or appointed to the Senate without his consent.

Resignation  
of members.

**51.** A member of either House of Parliament may resign his membership by writing under his hand addressed, if he is a member of the Senate, to the President of the Senate, and if a member of the House of Representatives, to the Speaker of that House.

Absence of  
a member.

**52.** If a member of either House of Parliament is without the leave of the House absent from every sitting of the House for a period of six months the House may declare his seat vacant.

**53.** If any question arises whether a member of a House of Parliament has become disqualified for membership, the decision of that House shall be taken and shall be final. Decisions as to dis-qualification.

**54.** Whenever there is a casual vacancy among the members of either House of Parliament it shall be filled within sixty days from the date on which it occurs, and an election shall be held or an appointment made accordingly. Casual vacancies.

**55.—**(1) The Yang di-Pertuan Agong shall from time to time summon Parliament and shall not allow six months to elapse between the last sitting in one session and the date appointed for its first meeting in the next session. Summoning, prorogation and dissolution of Parliament.

(2) The Yang di-Pertuan Agong may prorogue or dissolve Parliament.

(3) Parliament unless sooner dissolved shall continue for five years from the date of its first meeting and shall then stand dissolved.

(4) Whenever Parliament is dissolved a general election shall be held within sixty days from the date of the dissolution and Parliament shall be summoned to meet on a date not later than ninety days from that date.

**56.—**(1) The Senate shall from time to time choose one of its members to be Yang di-Pertua Dewan Negara (President of the Senate) and one to be Deputy President of the Senate, and shall transact no business while the office of President is vacant other than the election of a President. President and Deputy President of Senate.

(2) A member holding office as President or Deputy President shall cease to hold his office on the expiry of the term for which he was elected or appointed a member or on otherwise ceasing to be a member of the Senate and may at any time resign his office.

(3) During any absence of the President from any sitting the Deputy President or, if he also is absent, such other member as may be determined by the rules of procedure of the Senate, shall act as President.

**57.—**(1) The House of Representatives shall from time to time choose one of its members to be Yang di-Pertua Dewan Ra'ayat (Speaker) and one to be Deputy Speaker, and shall transact no business while the office of Speaker is vacant other than the election of a Speaker. Speaker and Deputy Speaker of the House of Representatives.

(2) A member holding office as Speaker or Deputy Speaker shall vacate his office on ceasing to be a member of the House of Representatives and may at any time resign his office.

(3) During any absence of the Speaker from a sitting of the House of Representatives the Deputy Speaker or, if he also is absent, such other member as may be determined by the rules of procedure of the House, shall act as Speaker.

Remuneration of President, Deputy President, Speaker and Deputy Speaker.

**58.** Parliament shall by law provide for the remuneration of the President and Deputy President of the Senate and the Speaker and Deputy Speaker of the House of Representatives, and the remuneration so provided for the President of the Senate and the Speaker of the House of Representatives shall be charged on the Consolidated Fund.

Oaths by members.

**59.**—(1) Every member of either House of Parliament shall before taking his seat take and subscribe before the person presiding in the House an oath in the form set out in the Sixth Schedule, but a member may before taking that oath take part in the election of a President of the Senate or Speaker of the House of Representatives.

(2) If a member has not taken his seat within three months from the date on which the House first sits after his election or such further time as the House may allow, his seat shall become vacant.

Address by the Yang di-Pertuan Agong.

**60.** The Yang di-Pertuan Agong may address either House of Parliament or both Houses jointly.

Special provisions as to Cabinet and Attorney General.

**61.**—(1) In addition to his rights as a member of one of the Houses of Parliament every member of the Cabinet shall have the right to take part in the proceedings of the other House.

(2) Either House of Parliament may appoint as a member of any of its committees the Attorney-General or any member of the Cabinet notwithstanding that he is not a member of that House.

(3) This Article does not authorise any person who is not a member of a House to vote in that House or any of its committees.

Parliamentary procedure.

**62.**—(1) Subject to the provisions of this Constitution and of federal law, each House of Parliament shall regulate its own procedure.

(2) Each House may act notwithstanding any vacancy in its membership, and the presence or participation of any person not entitled thereto shall not invalidate any proceedings.

(3) Subject to clause (4) and to Articles 89 (1) and 159 (3), each House shall, if not unanimous, take its decision by a simple

majority of members voting ; and the person presiding shall cast his vote whenever necessary to avoid an equality of votes, but shall not vote in any other case.

(4) In regulating its procedure each House may provide, as respects any decision relating to its proceedings, that it shall not be made except by a specified majority or by a specified number of votes.

(5) Members absent from a House shall not be allowed to vote.

**63.**—(1) The validity of any proceedings in either House of Parliament or any committee thereof shall not be questioned in any court. Privileges of Parliament.

(2) No person shall be liable to any proceedings in any court in respect of anything said or any vote given by him when taking part in any proceedings of either House of Parliament or any committee thereof.

(3) No person shall be liable to any proceedings in any court in respect of anything published by or under the authority of either House of Parliament.

**64.** Parliament shall by law provide for the remuneration of members of each House. Remuneration of members.

**65.**—(1) There shall be a Clerk to the Senate and a Clerk to the House of Representatives. Clerks of Senate and House of Representatives.

(2) The Clerk to the Senate and the Clerk to the House of Representatives shall be appointed by the Yang di-Pertuan Agong and, subject to clause (3), each shall hold office until he attains the age of sixty years or such other age as Parliament may by law provide, unless he sooner resigns his office.

(3) The Clerk to the Senate and the Clerk to the House of Representatives may be removed from office on the like grounds and in the like manner as a judge of the Supreme Court, except that the representation mentioned in Article 125 (3) shall be a representation made by the President of the Senate or, as the case may be, the Speaker of the House of Representatives.

(4) Before appointing any member of his staff the Clerk to the Senate shall consult the President of the Senate, and the Clerk to the House of Representatives the Speaker of that House.

(5) The Clerk to the Senate, the Clerk to the House of Representatives and members of their staffs are disqualified for being members of either House of Parliament or the Legislative Assembly of any State.

*Chapter 5.—Legislative procedure*

Exercise of legislative power.

**66.**—(1) The power of Parliament to make laws shall be exercised by Bills passed by both Houses (or, in the cases mentioned in Article 68, the House of Representatives) and assented to by the Yang di-Pertuan Agong.

(2) Subject to Article 67, a Bill may originate in either House.

(3) When a Bill has been passed by the House in which it originated it shall be sent to the other House; and it shall be presented to the Yang di-Pertuan Agong for his assent when it has been passed by the other House and agreement has been reached between the two Houses on any amendments made in it or when it is required to be so presented under Article 68.

(4) The Yang di-Pertuan Agong shall signify his assent to a Bill by causing the Public Seal to be affixed thereto, and after assenting to a Bill he shall cause it to be published as a law.

(5) A Bill shall become law on being assented to by the Yang di-Pertuan Agong, but no law shall come into force until it has been published, without prejudice, however, to the power of Parliament to postpone the operation of any law or to make laws with retrospective effect.

(6) Nothing in this Article or in Article 68 shall invalidate any law confirming an undertaking given by the Federal Government to the effect that a Bill to which the undertaking relates shall not be presented to the Yang di-Pertuan Agong for his assent except in accordance with the undertaking.

Restriction on introduction of Bills and moving of amendments involving taxation, expenditure, etc.

**67.**—(1) A Bill or amendment making provision for—

- (a) imposing or increasing any tax or abolishing, reducing or remitting any existing tax, or
- (b) the borrowing of money, or the giving of any guarantee, by the Federation, or the amendment of the law relating to the financial obligations of the Federation;
- (c) the custody of the Consolidated Fund, the charging of any money on the Consolidated Fund or the abolition or alteration of any such charge;
- (d) the payment of moneys into the Consolidated Fund or the payment, issue or withdrawal from the Consolidated Fund of any moneys not charged thereon, or any increase in the amount of such a payment, issue or withdrawal;
- (e) the compounding or remission of any debt due to the Federation;
- (f) the assignment of a tax or fee or the making of a grant to any State;

- (g) the receipt of moneys on account of the Consolidated Fund or the custody or issue of such moneys or the audit of the accounts of the Federation or a State ;

shall not be introduced or moved except by a Minister, and a Bill making provision for any such matter shall not be introduced in the Senate.

(2) A Bill or amendment shall not be deemed to make provision for any of the said matters by reason only that it provides—

- (a) for the imposition or alteration of any fine or other pecuniary penalty or for the payment or demand of a licence fee or a fee or charge for any service rendered ;  
or

- (b) for the imposition, alteration or regulation of any tax or rate by any local authority or body for local purposes.

**68.**—(1) Where a money Bill is passed by the House of Representatives and, having been sent to the Senate at least one month before the end of the session, is not passed by the Senate without amendment within a month, it shall be presented to the Yang di-Pertuan Agong for his assent unless the House of Representatives otherwise directs. Assent to Bills passed by House of Representatives only.

(2) Where—

- (a) a Bill which is not a money Bill is passed by the House of Representatives and, having been sent to the Senate at least one month before the end of the session, is not passed by the Senate or is passed by the Senate with amendments to which the House of Representatives does not agree ; and

- (b) in the following session (whether of the same Parliament or not) but not earlier than one year after it was first passed by the House of Representatives the same Bill, with no other alterations than those mentioned in clause (3), is passed again by the House of Representatives and sent to the Senate at least one month before the end of the session and is not passed by the Senate or is passed by the Senate with amendments to which the House of Representatives does not agree,

the Bill shall, unless the House of Representatives otherwise directs, be presented to the Yang di-Pertuan Agong for his assent with such amendments, if any, as may have been agreed to by both Houses.

(3) The alterations referred to in clause (2) are alterations certified by the Speaker of the House of Representatives to be necessary owing to the time which has elapsed since the Bill was passed in the earlier session or to represent amendments made in that session by the Senate.

(4) When a Bill is presented to the Yang di-Pertuan Agong in pursuance of this Article it shall bear a certificate of the Speaker of the House of Representatives that the provisions of this Article have been complied with, and that certificate shall be conclusive for all purposes and shall not be questioned in any court.

(5) This Article does not apply to any Bill for making any amendment to this Constitution, other than an amendment excepted from the provisions of Article 159 (3).

(6) In this Article “ money Bill ” means a Bill which, containing in the opinion of the Speaker of the House of Representatives only provisions dealing with all or any of the following matters, that is to say—

(a) the matters mentioned in Article 67 (1) or the regulation of any tax,

(b) the reduction of any such amount as is mentioned in paragraph (d) of Article 67 (1); and

(c) any matter incidental to those matters or any of them, is certified by him as a money Bill.

#### *Chapter 6.—Capacity as respects property, contracts and suits*

Capacity of Federation as respects property, contracts and suits.

**69.**—(1) The Federation has power to acquire, hold and dispose of property of any kind and to make contracts.

(2) The Federation may sue and be sued.

### PART V

#### THE STATES

Precedence of Rulers and Governors.

**70.**—(1) Subject to the precedence of the Yang di-Pertuan Agong and his Consort, the Rulers and Governors of the States shall take precedence over all other persons and each Ruler or Governor shall in his own State take precedence over the other Rulers and Governors.

(2) Subject to clause (1), the Rulers shall take precedence over the Governors and, among themselves, in accordance with the dates on which they acceded as Rulers, and the Governors shall take precedence among themselves in accordance with the dates on which they were appointed as Governors; and if Governors were appointed on the same day the older shall take precedence over the younger.

Federal guarantee of State Constitutions.

**71.**—(1) The Federation shall guarantee the right of a Ruler of a State to succeed and to hold, enjoy and exercise the constitutional rights and privileges of Ruler of that State in accordance with the Constitution of that State; but any dispute as to the title to the succession as Ruler of any State shall be determined solely by such authorities and in such manner as may be provided by the Constitution of that State.



(2) Clause (1) shall, with the necessary modifications apply in relation to a Ruling Chief of Negri Sembilan as it applies to the Ruler of a State.

(3) If it appears to Parliament that in any State any provision of this Constitution or of the Constitution of that State is being habitually disregarded Parliament may, notwithstanding anything in this Constitution, by law make provision for securing compliance with those provisions.

(4) If at any time after the thirtieth day of June, nineteen hundred and fifty-nine, it appears to Parliament that the Constitution of any State does not contain the provisions set out in Part I of the Eighth Schedule, with or without the modifications allowed under clause (5) (hereinafter referred to as "the essential provisions") or provisions substantially to the same effect, or contains provisions inconsistent with the essential provisions, Parliament may, notwithstanding anything in this Constitution, by law make provision for giving effect in that State to the essential provisions or for removing the inconsistent provisions.

(5) The provisions set out in Part I of the Eighth Schedule may be modified by substituting for section 2 or section 4 or both the provisions set out in Part II of that Schedule as an alternative thereto—

- (a) in the case of every State, until the dissolution of the second Legislative Assembly constituted in accordance with those provisions or those provisions so modified ;
- (b) in the case of Perlis, until such further time as the Legislative Assembly of that State may resolve and, as respects the provision set out in section 2 of that Schedule, indefinitely.

(6) A law made for a State in pursuance of this Article shall, unless sooner repealed by Parliament, cease to have effect on such day as a new Legislative Assembly, constituted in that State after the passing of the law, may resolve.

**72.**—(1) The validity of any proceedings in the Legislative Assembly of any State shall not be questioned in any court. Privileges of  
Legislative  
Assembly.

(2) No person shall be liable to any proceedings in any court in respect of anything said or any vote given by him when taking part in proceedings of the Legislative Assembly of any State or of any committee thereof.

(3) No person shall be liable to any proceedings in any court in respect of anything published by or under the authority of the Legislative Assembly of any State.

## PART VI

### RELATIONS BETWEEN THE FEDERATION AND THE STATES

#### *Chapter 1—Distribution of legislative powers*

Extent of federal and State laws.

**73.** In exercising the legislative powers conferred on it by this Constitution—

- (a) Parliament may make laws for the whole or any part of the Federation and laws having effect outside as well as within the Federation ;
- (b) the Legislature of a State may make laws for the whole or any part of that State.

Subject matter of federal and State laws.

**74.**—(1) Without prejudice to any power to make laws conferred on it by any other Article, Parliament may make laws with respect to any of the matters enumerated in the Federal List or the Concurrent List (that is to say, the First or Third List set out in the Ninth Schedule).

(2) The Legislature of a State may make laws with respect to any of the matters enumerated in the State List (that is to say, the Second List set out in the Ninth Schedule) or the Concurrent List.

(3) The power to make laws conferred by this Article is exercisable subject to any conditions or restrictions imposed with respect to any particular matter by this Constitution.

(4) Where general as well as specific expressions are used in describing any of the matters enumerated in the Lists set out in the Ninth Schedule the generality of the former shall not be taken to be limited by the latter.

Inconsistencies between federal and State laws.

**75.** If any State Law is inconsistent with a federal law, the federal law shall prevail and the State law shall, to the extent of the inconsistency, be void.

Power of Parliament to legislate for States in certain cases.

**76.**—(1) Parliament may make laws with respect to any matter enumerated in the State List, but only as follows, that is to say—

- (a) for the purpose of implementing any treaty, agreement or convention between the Federation and any other country, or any decision of an international organisation of which the Federation is a member ; or
- (b) for the purpose of promoting uniformity of the laws of two or more States ; or
- (c) if so requested by the Legislative Assembly of any State.

(2) No law shall be made in pursuance of paragraph (a) of clause (1) with respect to any matters of Muslim law or the

custom of the Malays and no Bill for a law under that paragraph shall be introduced into either House of Parliament until the Government of any State concerned has been consulted.

(3) Subject to clause (4), a law made in pursuance of paragraph (b) or paragraph (c) of clause (1) shall not come into operation in any State until it has been adopted by a law made by the Legislature of that State, and shall then be deemed for the purposes of Article 75 to be a State law and not a federal law, and may accordingly be amended or repealed by a law made by that Legislature.

(4) Parliament may, for the purpose only of ensuring uniformity of law and policy, make laws with respect to land tenure, the relations of landlord and tenant, registration of titles and deeds relating to land, transfer of land, mortgages, leases other than mining leases and charges in respect of land, easements and other rights and interests in land, compulsory acquisition of land, rating and valuation of land, and local government ; and clauses (1) (b) and (3) shall not apply to any law relating to any such matter.

**77.** The Legislature of a State shall have power to make laws with respect to any matter not enumerated in any of the Lists set out in the Ninth Schedule, not being a matter in respect of which Parliament has power to make laws. Residual power of legislation.

**78.** In so far as any law made by Parliament or any regulation made in pursuance of such a law restricts the rights of a State or its residents to the use for navigation or irrigation of any river wholly within that State it shall not have effect in that State unless it has been approved by a resolution of the Legislative Assembly of that State supported by a majority of the total number of its members. Legislation restricting use of rivers.

**79.—**(1) Where it appears to the presiding officer of either House of Parliament or of the Legislative Assembly of any State that a Bill or an amendment to a Bill proposes a change in the law relating to any of the matters enumerated in the Concurrent List, or to any of the matters enumerated in the State List with respect to which the Federation is exercising functions in accordance with Article 94, he shall certify the Bill or amendment for the purposes of this Article. Exercise of concurrent legislative powers.

(2) A Bill or amendment certified under this Article shall not be proceeded with until four weeks have elapsed since its publication, unless the presiding officer, being satisfied that the State Governments, or as the case may be, the Federal Government, have been consulted, allows it to be proceeded with on the ground of urgency.

## *Chapter 2—Distribution of executive powers*

Distribution of executive powers.

**80.**—(1) Subject to the following provisions of this Article the executive authority of the Federation extends to all matters with respect to which Parliament may make laws, and the executive authority of a State to all matters with respect to which the Legislature of that State may make laws.

(2) The executive authority of the Federation does not extend to any matter enumerated in the State List, except in so far as is provided in Articles 93 to 95, nor to any matter enumerated in the Concurrent List, except in so far as may be provided by federal or State law; and so far as federal or State law confers executive authority on the Federation with respect to any matter enumerated in the Concurrent List it may do so to the exclusion of the executive authority of the State.

(3) So far as a law made under Article 76 (4) makes provision for conferring executive authority on the Federation it shall not operate in any State unless approved by resolution of the Legislative Assembly of that State.

(4) Federal law may provide that the executive authority of a State shall extend to the administration of any specified provisions of federal law and may for that purpose confer powers and impose duties on any authority of the State.

(5) Subject to any provisions of federal or State law, arrangements may be made between the Federation and a State for the performance of any functions by the authorities of the one on behalf of the authorities of the other and such arrangements may provide for the making of payments in respect of any costs incurred under the arrangements.

(6) Where, in pursuance of clause (4), any functions are conferred by federal law on any authority of a State the Federation shall make such payments to the State as may be agreed between the Federation and the State or as may in default of agreement be determined by a tribunal appointed by the Chief Justice.

Obligations of States towards Federation.

**81.** The executive authority of every State shall be so exercised—

(a) as to ensure compliance with any federal law applying to that State; and

(b) as not to impede or prejudice the exercise of the executive authority of the Federation.

## *Chapter 3—Distribution of financial burdens*

Financing of expenditure relating to matters on Concurrent List.

**82.** Where any law or executive action relating to any of the matters enumerated in the Concurrent List involves expenditure, such action shall be taken under this Constitution as will ensure

that, unless otherwise agreed, the burden of that expenditure is borne—

- (a) by the Federation, if the expenditure results either from federal commitments or from State commitments undertaken in accordance with federal policy and with the specific approval of the Federal Government ;
- (b) by the State or States concerned, if the expenditure results from State commitments undertaken by the State or States on its or their own authority.

#### *Chapter 4—Land*

**83.**—(1) If the Federal Government is satisfied that land in a State, not being alienated land, is needed for federal purposes, that Government may, after consultation with the State Government, require the State Government, and it shall then be the duty of that Government, to cause to be made to the Federation, or to such public authority as the Federal Government may direct, such grant of the land as the Federal Government may direct : Acquisition of land for federal purposes.

Provided that the Federal Government shall not require the grant of any land reserved for a State purpose unless it is satisfied that it is in the national interest so to do.

(2) Where in accordance with clause (1) the Federal Government requires the State Government to cause to be made a grant of land in perpetuity, the grant shall be made without restrictions as to the use of the land but shall be subject to the payment annually of an appropriate quit rent and the Federation shall pay to the State a premium equal to the market value for the grant ; and where the Federal Government so requires the State Government to cause to be granted any other interest in land, the Federation shall pay to the State the just annual rent therefor and such premium, if any is required by the State Government, as may be just :

Provided that if the value of the land has been increased by means of any improvement made (otherwise than at the expense of the State) while the land was reserved for federal purposes, the increase shall not be taken into consideration in determining the market value, rent or premium for the purposes of this clause.

(3) Where a requirement is made under clause (1) in respect of any land which, at the date of the requirement, was intended for any State purpose, then if—

- (a) other land is acquired by the State for that purpose in substitution for the first-mentioned land ; and
- (b) the cost of the land so acquired exceeds the amount paid by the Federation (otherwise than as rent) in accordance with clause (2) in respect of the interest granted to the Federation,

the Federation shall pay to the State such sum as may be just in respect of the excess.

(4) Where a further grant is made in pursuance of this Article in respect of land an interest in which is vested in the Federation or any public authority, any sums payable by way of premium under clause (2) in respect of the further grant shall be reduced by an amount equal to the market value of any improvements made (otherwise than at the expense of the State) since that interest became vested as aforesaid.

(5) The foregoing provisions of this Article (except clause (3)) shall apply in relation to alienated land as they apply in relation to land not being alienated land, but subject to the following modifications:—

- (a) in clause (1), the words “after consultation with the State Government” shall be omitted;
- (b) where a requirement is made under that clause, it shall be the duty of the State Government to cause to be acquired by agreement or compulsorily such interest in the land as may be necessary for complying with the requirement;
- (c) any expenses incurred by the State in or in connection with the acquisition of land in accordance with paragraph (b) shall be repaid by the Federation, except that if the acquisition is by agreement the Federation shall not, unless it is party to the agreement, be liable to pay more than it would have paid on a compulsory acquisition;
- (d) any sums paid by the Federation to the State in accordance with paragraph (c) shall be taken into consideration in determining for the purposes of clause (2) the market value, the appropriate quit rent or the just annual rent, and shall be deducted from any premium to be paid by the Federation under that clause.

(6) Where a grant is made to the Federation in pursuance of clause (1) in respect of land which, or an interest in which, was acquired by the State Government at the expense of the Government of the Federation of Malaya before Merdeka Day, paragraph (d) of clause (5) shall apply to the sums paid in respect of the acquisition by the Government of the Federation of Malaya as if they were sums paid by the Federation in accordance with paragraph (c) of clause (5); and clause (3) shall not apply to any such land.

(7) Nothing in this Article shall prevent the reservation of land in a State for federal purposes on such terms and conditions as may be agreed between the Federal Government and the Government of the State, or affect the power of the appropriate authority in a State to acquire in accordance with any law for the time being in force any alienated land for federal purposes without a requirement by the Federal Government under this Article.

**84.**—(1) Where any interest in land in a State vested in the Federation or a public authority for federal purposes ceases to be required for federal purposes, it shall revert to that State if the State Government agrees to pay to the Federation—

Reversion to States of land held for federal purposes.

(a) in a case where the land, or an interest therein, was acquired by the State Government in pursuance of clause (5) of Article 83, or was acquired by the State Government at the expense of the Government of the Federation of Malaya before Merdeka Day, an amount equal to the market value of the interest vested in the Federation or public authority ;

(b) in any other case, at the option of the State Government, either—

(i) an amount equal to the market value of that interest ; or

(ii) an amount equal to the sums paid (otherwise than as rent) by the Federation, or by the Government of the Federation of Malaya before Merdeka Day, in respect of the grant of that interest, together with the market value of any improvements made (otherwise than at the expense of the State) to the land after that grant.

(2) Where any interest in land to which clause (1) applies does not revert to the State in accordance with that clause, the Federal Government or the public authority, as the case may be, may sell the interest on such terms and conditions as that Government or authority may think fit.

**85.**—(1) Where any land in a State which is reserved for any federal purposes ceases to be required for those purposes, the Federal Government shall offer to release the land to the State on condition that the State pays to the Federation—

Release of land reserved for federal purposes.

(a) the market value of any improvements made (otherwise than at the expense of the State) while the land was in use for federal purposes ; and

(b) the amount, if any, paid by the Federation, or paid before Merdeka Day by the Government of the Federation of Malaya, in respect of the cost of acquisition of any interest in the land by the State Government ;

and if the State Government accepts the offer the reservation shall cease.

(2) Where the State Government does not accept an offer made in accordance with clause (1), then, unless by agreement between the Federal Government and the State Government the land is reserved for another federal purpose, the Federal Government may require the State Government, and it shall then be the duty of that Government, to cause to be made to the Federation a grant of the land in perpetuity without restrictions

as to the use of the land, but subject to the payment of a premium equal to the market value of the land reduced by the amounts which would have been payable to the Federation under clause (1) if the said offer had been accepted, and to the payment annually of an appropriate quit rent; and where such a grant is made to the Federation, the Federal Government may sell and transfer or lease the land on such terms and conditions as it may think fit.

(3) Except as provided by this Article, land in a State which is reserved for federal purposes shall not cease to be so reserved, and all land so reserved shall be controlled and managed by or on behalf of the Federal Government.

Dispositions  
of land held  
for federal  
purposes.

**86.**—(1) Where any interest in land is vested in the Federation, the Federation may, subject to Article 84 and to clause (2) of this Article, dispose of that interest or any smaller interest in the land.

(2) Every such disposition of an interest in land shall be made conditional on the land being used for a federal purpose specified therein, and no such disposition shall be made to a person other than a public authority except—

(a) under and in accordance with the provisions of federal law; or

(b) by an order of the Yang di-Pertuan Agong laid and approved in accordance with clause (3):

Provided that nothing in this clause shall apply to a disposition authorised by Article 84 or Article 85, or to a disposition by the Federation to any person for the purposes of the implementation of any treaty, agreement or convention with any other country, or to any person in his capacity as consular or diplomatic representative of any other country.

(3) An order of the Yang di-Pertuan Agong under paragraph (b) of clause (2) shall be laid before both Houses of Parliament and shall not take effect until it is approved by resolution of each House.

(4) Except as provided by Article 84, no interest in land vested for federal purposes in a public authority, or vested in any other person by virtue of a disposition under this Article, shall be disposed of by that authority or person otherwise than to the Federation.

(5) Where any interest in land in a State is disposed of by or to the Federation or any public authority in pursuance of this Article or of Article 84 or 85, it shall be the duty of the Government of that State to register the transaction accordingly.

Determination  
of disputes as  
to land values.

**87.**—(1) Where any dispute arises between the Federal Government and a State Government as to the making of any payment by or to the Federation under the foregoing Articles of this Chapter, or as to the amount of any such payment, the



dispute shall be referred, at the instance either of the Federal Government or of the State Government, to the Lands Tribunal appointed in accordance with this Article.

(2) The Lands Tribunal shall consist of—

- (a) a chairman, who shall be a person who is or has been or is qualified to be a judge of the Supreme Court, and who shall be appointed by the Chief Justice ;
- (b) a member who shall be appointed by the Federal Government ; and
- (c) a member who shall be appointed by the State Government.

(3) The practice and procedure of the Lands Tribunal shall be regulated by rules of court framed by the Rule Committee.

(4) An appeal shall lie from the Lands Tribunal to the Supreme Court on any question of law.

**88.** Parliament shall by law make provision for modifying Articles 83 to 87 in their application to Malacca and Penang in such manner as it may consider to be required.

Modification of Articles 83 to 87 in their application to Malacca and Penang.

**89.**—(1) Any land in a State which immediately before Merdeka Day was a Malay reservation in accordance with the existing law may continue as a Malay reservation in accordance with that law until otherwise provided by an Enactment of the Legislature of that State, being an Enactment—

Malay reservations.

- (a) passed by a majority of the total number of members of the Legislative Assembly and by the votes of not less than two-thirds of the members present and voting ; and
- (b) approved by resolution of each House of Parliament passed by a majority of the total number of members of that House and by the votes of not less than two-thirds of the members voting.

(2) Any land in a State which is not for the time being a Malay reservation in accordance with the existing law and has not been developed or cultivated may be declared as a Malay reservation in accordance with that law :

Provided that—

- (a) where any land in a State is declared a Malay reservation under this clause, an equal area of land in that State which has not been developed or cultivated shall be made available for general alienation ; and
- (b) the total area of land in a State for the time being declared as a Malay reservation under this clause shall not at any time exceed the total area of land in that State which has been made available for general alienation in pursuance of paragraph (a).

(3) Subject to clause (4), the Government of any State may, in accordance with the existing law, declare as a Malay reservation—

- (a) any land acquired by that Government by agreement for that purpose ;
- (b) on the application of the proprietor, and with the consent of every person having a right or interest therein, any other land ;
- (c) in a case where any land ceases to be a Malay reservation, any land of a similar character and of an area not exceeding the area of that land.

(4) Nothing in this Article shall authorise the declaration as a Malay reservation of any land which at the time of the declaration is owned or occupied by a person who is not a Malay or in or over which such a person has then any right or interest.

(5) Without prejudice to clause (3), the Government of any State may, in accordance with law, acquire land for the settlement of Malays or other communities, and establish trusts for that purpose.

(6) In this Article “ Malay reservation ” means land reserved for alienation to Malays or to natives of the State in which it lies ; and “ Malay ” includes any person who, under the law of the State in which he is resident, is treated as a Malay for the purposes of the reservation of land.

(7) This Article shall have effect notwithstanding any other provision of this Constitution ; but (without prejudice to any such other provision) no land shall be retained or declared as a Malay reservation except as provided by this Article and Article 90.

Special provisions relating to customary land in Negri Sembilan and Malacca, and Malay holdings in Trengganu.

**90.**—(1) Nothing in this Constitution shall affect the validity of any restrictions imposed by law on the transfer or lease of customary land in the State of Negri Sembilan or the State of Malacca, or of any interest in such land.

(2) Notwithstanding anything in this Constitution, the existing law in the State of Trengganu with respect to Malay holdings shall continue in force until otherwise provided by an Enactment of the Legislature of that State passed and approved as described in clause (1) of Article 89.

(3) Any such Enactment of the Legislature of the State of Trengganu may make provision for Malay reservations corresponding with the existing law in force in any other State of a Ruler ; and in that event the said Article 89 shall have effect in

(3) Subject to clause (4), the Government of any State may, in accordance with the existing law, declare as a Malay reservation—

- (a) any land acquired by that Government by agreement for that purpose ;
- (b) on the application of the proprietor, and with the consent of every person having a right or interest therein, any other land ;
- (c) in a case where any land ceases to be a Malay reservation, any land of a similar character and of an area not exceeding the area of that land.

(4) Nothing in this Article shall authorise the declaration as a Malay reservation of any land which at the time of the declaration is owned or occupied by a person who is not a Malay or in or over which such a person has then any right or interest.

(5) Without prejudice to clause (3), the Government of any State may, in accordance with law, acquire land for the settlement of Malays or other communities, and establish trusts for that purpose.

(6) In this Article “ Malay reservation ” means land reserved for alienation to Malays or to natives of the State in which it lies ; and “ Malay ” includes any person who, under the law of the State in which he is resident, is treated as a Malay for the purposes of the reservation of land.

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(2) Notwithstanding anything in this Constitution, the existing law in the State of Trengganu with respect to Malay holdings shall continue in force until otherwise provided by an Enactment of the Legislature of that State passed and approved as described in clause (1) of Article 89.

(3) Any such Enactment of the Legislature of the State of Trengganu may make provision for Malay reservations corresponding with the existing law in force in any other State of a Ruler ; and in that event the said Article 89 shall have effect in

relation to Trengganu subject to the following modifications, that is to say—

- (a) in clause (1), for the reference to land which immediately before Merdeka Day was a Malay reservation in accordance with the existing law, there shall be substituted a reference to land which, immediately before the passing of the said Enactment, was a Malay holding ; and
- (b) subject as aforesaid, any reference to the existing law shall be construed as a reference to the said Enactment.

**91.**—(1) There shall be a National Land Council consisting of a Minister as chairman, one representative from each of the States, who shall be appointed by the Ruler or Governor, and such number, not exceeding ten, of representatives of the Federal Government as that Government may appoint. The National Land Council.

(2) The chairman may vote on any question before the National Land Council but shall not have a casting vote.

(3) The National Land Council shall be summoned to meet by the chairman as often as he considers necessary but there shall be at least one meeting in every year.

(4) If the chairman or a representative of a State or of the Federal Government is unable to attend a meeting, the authority by whom he was appointed may appoint another person to take his place at that meeting.

(5) It shall be the duty of the National Land Council to formulate from time to time in consultation with the Federal Government the State Governments and the National Finance Council a national policy for the promotion and control of the utilisation of land throughout the Federation for mining, agriculture, forestry or any other purpose, and for the administration of any laws relating thereto ; and the Federal and State Governments shall follow the policy so formulated.

(6) The Federal Government or the Government of any State may consult the National Land Council in respect of any other matter relating to the utilisation of land or in respect of any proposed legislation dealing with land or of the administration of any such law, and it shall be the duty of the National Land Council to advise that Government on any such matters.

#### *Chapter 5.—National development*

**92.**—(1) If, after a recommendation from an expert committee and after consultation with the National Finance Council, the National Land Council and the Government of any State concerned, the Yang di-Pertuan Agong is satisfied that it is conducive to the national interest that a development plan be put into operation in any area or areas in one or more of the States, the National development plan

Yang di-Pertuan Agong may, after publishing the plan, proclaim the area or areas as a development area ; and thereupon Parliament shall have power to give effect to the development plan or any part thereof, notwithstanding that any of the matters to which the plan relates are matters with respect to which, apart from this Article, only States would have power to make laws.

(2) Any Act passed in pursuance of this Article shall recite that it has been so passed and that the provisions of clause (1) have been complied with ; and Article 79 shall not apply to any Bill for such an Act or any amendment to such a Bill.

(3) In this Article, “ development plan ” means a plan for the development, improvement, or conservation of the natural resources of a development area, the exploitation of such resources, or the increase of means of employment in the area.

(4) Without prejudice to their power under any other Article to require any interest in land to be acquired or granted for federal purposes, the Federal Government may from time to time require the reservation for the purposes of a development plan, to such extent as they may specify, of any land in a development area which is not occupied by private persons ; but any diminution, in consequence of the reservation, of the annual revenue received by a State shall be made good to the State by the Federation.

(5) All income received by the Federation through the operation of a development plan shall, subject to clause (6), be applied—

- (a) in the first instance, for the provision of capital and the meeting of working expenses for the development plan ;
- (b) in the second instance, for the repayment to the Federation of any expenditure, including expenditure under clause (4), incurred by the Federation in operating the plan ; and
- (c) as to the balance, for payments to the State in which the development area is situated or, if it is situated in two or more States, to those States in such proportions as the Federal Government may determine.

(6) If it is agreed between the Federal Government and the Government of any State which includes the whole or any part of the development area that any expenditure incurred in operating the development plan is to be met by the State, any expenditure so met shall be repaid to the State and the repayment shall rank *pari passu* with the repayment to the Federation of any expenditure incurred by the Federation.

(7) Parliament may repeal or amend any Act passed in pursuance of this Article, and for that purpose may make such incidental and consequential provisions as it may consider necessary.

(8) Nothing in this Article shall affect the power of Parliament or of the Legislature of any State—

(a) to impose such taxes or rates as it is authorised to impose under any other provision of this Constitution ;  
or

(b) to make from the Federal Consolidated Fund or the State Consolidated Fund, as the case may be, grants not repayable under clause (5) or (6) ;

except that where, in pursuance of clause (1), a rate is imposed on any property by federal law which, but for this Article, might have been imposed by State law, no rate of the same kind shall be imposed by State law for any period for which the rate imposed by federal law is payable.

*Chapter 6.—Federal surveys, advice to States and inspection of State activities*

**93.**—(1) The Federal Government may conduct such inquiries (whether by Commission or otherwise), authorise such surveys and collect and publish such statistics as it thinks fit, notwithstanding that such inquiries, surveys and collection and publication of statistics relate to a matter with regard to which the Legislature of a State may make laws. Inquiries, surveys and statistics.

(2) It shall be the duty of the Government of a State, and of all officers and authorities thereof, to assist the Federal Government in the execution of its powers under this Article ; and for this purpose the Federal Government may give such directions as it may deem necessary.

**94.**—(1) The executive authority of the Federation extends to the conduct of research, the provision and maintenance of experimental and demonstration stations, the giving of advice and technical assistance to the Government of any State, and the provision of education, publicity, and demonstration for the inhabitants of any State, in respect of any of the matters with respect to which the Legislature of a State may make laws ; and the agricultural and forestry officers of any State shall accept any professional advice given to the Government of that State under this clause. Federal powers in respect of State subjects.

(2) Notwithstanding anything in this Constitution, the existing Departments of Agriculture, Commissioner of Lands, Forestry and Social Welfare may continue to exercise the functions exercised by them immediately before Merdeka Day.

(3) Nothing in this Constitution shall prevent the Federal Government from establishing Ministries or Departments of Government to exercise the functions of the Federal Government under Article 93 and this Article in relation to matters within

the legislative authority of a State, and such matters may include soil conservation, local government and town and country planning.

Inspection  
of State  
activities.

**95.**—(1) Subject to clause (3), in exercising the executive authority of the Federation any officer authorised by the Federal Government may inspect any department or work of a State Government with a view to making a report thereon to the Federal Government.

(2) A report made under this Article shall, if the Federal Government so direct, be communicated to the State Government and laid before the Legislative Assembly of the State.

(3) This Article does not authorise the inspection of any department or work dealing only with or carried on only with respect to matters within the exclusive legislative authority of a State.

## PART VII

### FINANCIAL PROVISIONS

No taxation  
unless  
authorised  
by law.

**96.** No tax or rate shall be levied by or for the purposes of the Federation except by or under the authority of federal law.

Consolidated  
Funds.

**97.**—(1) All revenues and moneys howsoever raised or received by the Federation shall, subject to the provisions of this Constitution and of federal law, be paid into and form one fund, to be known as the Federal Consolidated Fund.

(2) All revenues and moneys howsoever raised or received by a State shall, subject to clause (3) and to any law, be paid into and form one fund, to be known as the Consolidated Fund of that State.

(3) If in accordance with State law any Zakat, Fitrah, Bait-ul-Mal or similar Muslim revenue is raised, it shall be paid into a separate fund and shall not be paid out except under the authority of State law.

(4) Unless the context otherwise requires, any reference in this Constitution to the Consolidated Fund shall be construed as a reference to the Federal Consolidated Fund.

Expenditure  
charged on  
Federal  
Consolidated  
Fund.

**98.**—(1) There shall be charged on the Consolidated Fund, in addition to any grant, remuneration or other moneys so charged by any other Article or federal law,—

(a) all pensions, compensation for loss of office and gratuities for which the Federation is liable;

- (b) all debt charges for which the Federation is liable ; and
- (c) any moneys required to satisfy any judgment, decision or award against the Federation by any court or tribunal.

(2) In making payment of any grant to a State in accordance with the provisions of this Part, the Federation may deduct the amount of any debt charges payable to the Federation by the State and charged on the Consolidated Fund of that State.

(3) For the purposes of this Article debt charges include interest, sinking fund charges, the repayment or amortisation of debt, and all expenditure in connection with the raising of loans on the security of the Consolidated Fund and the service and redemption of debt created thereby.

**99.**—(1) The Yang di-Pertuan Agong shall, in respect of every financial year, cause to be laid before the House of Representatives a statement of the estimated receipts and expenditure of the Federation for that year, and, unless Parliament in respect of any year otherwise provides, that statement shall be so laid before the commencement of that year. Annual financial statement.

(2) The estimates of expenditure shall show separately—

- (a) the total sums required to meet expenditure charged on the Consolidated Fund ; and
- (b) subject to clause (3), the sums respectively required to meet the heads of other expenditure proposed to be met from the Consolidated Fund.

(3) The sums to be shown under paragraph (b) of clause (2) do not include—

- (a) sums representing the proceeds of any loan raised by the Federation for specific purposes and appropriated for those purposes by the Act authorising the raising of the loan ;
- (b) sums representing any money or interest on money received by the Federation subject to a trust and to be applied in accordance with the terms of the trust.

(4) The said statement shall also show, so far as is practicable, the assets and liabilities of the Federation at the end of the last completed financial year, the manner in which those assets are invested or held, and the general heads in respect of which those liabilities are outstanding.

**100.** The heads of expenditure to be met from the Consolidated Fund but not charged thereon, other than expenditure to be met by such sums as are mentioned in clause (3) of Article 99, shall be included in a Bill, to be known as a Supply Bill, providing for the issue from the Consolidated Fund of the sums necessary to meet that expenditure and the appropriation of those sums for the purposes specified therein. Supply Bills.



Supplementary  
and excess  
expenditure.

**101.** If in respect of any financial year it is found—

- (a) that the amount appropriated by the Supply Act for any purpose is insufficient, or that a need has arisen for expenditure for a purpose for which no amount has been appropriated by the Supply Act ; or
- (b) that any moneys have been expended for any purpose in excess of the amount (if any) appropriated for that purpose by the Supply Act,

a supplementary estimate showing the sums required or spent shall be laid before the House of Representatives and the heads of any such expenditure shall be included in a Supply Bill.

Power to  
authorize  
expenditure  
on account  
or for  
unspecified  
purposes.

**102.** Parliament shall have power in respect of any financial year—

- (a) before the passing of the Supply Bill, to authorise by law expenditure for part of the year ;
- (b) to authorise by law expenditure for the whole or part of the year otherwise than in accordance with Articles 99 to 101, if owing to the magnitude or indefinite character of any service or to circumstances of unusual urgency it appears to Parliament to be desirable to do so.

Contingencies  
Fund.

**103.**—(1) Parliament may by law provide for the creation of a Contingencies Fund and for authorising the Minister charged with responsibility for finance, if satisfied that there has arisen an urgent and unforeseen need for expenditure for which no other provision exists, to make advances from the Contingencies Fund to meet that need.

(2) Where any advance is made in accordance with clause (1), a supplementary estimate shall be presented and a Supply Bill introduced as soon as possible for the purpose of replacing the amount so advanced.

Withdrawals  
from  
Consolidated  
Fund.

**104.**—(1) Subject to clause (2), no moneys shall be withdrawn from the Consolidated Fund unless they are—

- (a) charged on the Consolidated Fund ; or
- (b) authorised to be issued by a Supply Act ; or
- (c) authorised to be issued under Article 102.

(2) Clause (1) does not apply to any such sums as are mentioned in clause (3) of Article 99.

(3) No moneys shall be withdrawn from the Consolidated Fund except in the manner provided by federal law.

Auditor  
General.

**105.**—(1) There shall be an Auditor General, who shall be appointed by the Yang di-Pertuan Agong on the advice of the Prime Minister and after consultation with the Conference of Rulers.

(2) A person who has held the office of Auditor General shall be eligible for re-appointment but shall not be eligible for any other appointment in the service of the Federation or for any appointment in the service of a State.

(3) The Auditor General may at any time resign his office but shall not be removed from office except on the like grounds and in the like manner as a judge of the Supreme Court.

(4) Parliament shall by law provide for the remuneration of the Auditor General, and the remuneration so provided shall be charged on the Consolidated Fund.

(5) The remuneration and other terms of office (including pension rights) of the Auditor General shall not be altered to his disadvantage after his appointment.

(6) Subject to the provisions of this Article, the terms and conditions of service of the Auditor General shall be determined by federal law and, subject to the provisions of federal law, by the Yang di-Pertuan Agong.

**106.**—(1) The accounts of the Federation and of the States shall be audited and reported on by the Auditor General. Powers and duties of Auditor General.

(2) The Auditor General shall perform such other duties and exercise such powers in relation to the accounts of the Federation and of the States and to the accounts of other public authorities and bodies administering public funds, as may be provided by federal law.

**107.**—(1) The Auditor General shall submit his reports to the Yang di-Pertuan Agong, who shall cause them to be laid before the House of Representatives. Reports of Auditor General.

(2) A copy of any such report relating to the accounts of a State, or to the accounts of any public authority exercising powers conferred by State law, shall be submitted to the Ruler or Governor of that State, who shall cause it to be laid before the Legislative Assembly.

**108.**—(1) There shall be a National Finance Council consisting of the Prime Minister, such other Minister as the Prime Minister may designate, and one representative from each of the States, appointed by the Ruler or Governor. National Finance Council.

(2) The National Finance Council shall be summoned to meet by the Prime Minister as often as he considers necessary and whenever the representatives of three or more States demand a meeting, but there shall be at least one meeting in every twelve months.

(3) At any meeting of the National Finance Council the Prime Minister may be represented by another Minister of the Federation, and the Prime Minister or, if he is not present, the Minister representing him, shall preside.

(4) It shall be the duty of the Federal Government to consult the National Finance Council in respect of—

- (a) the making of grants by the Federation to the States ;
- (b) the assignment to the States of the whole or any portion of the proceeds of any federal tax or fee ;
- (c) the annual loan requirements of the Federation and the States and the exercise by the Federation and the States of their borrowing powers ;
- (d) the making of loans to any of the States ;
- (e) the making of development plans in accordance with Article 92 ;
- (f) the matters referred to in Item 7 (f) and (g) of the Federal List ;
- (g) any proposal to introduce a Bill for such a law as is mentioned in Article 109 (2) or Article 110 (3).
- (h) any other matter in respect of which this Constitution or federal law makes provision for consultation with the National Finance Council.

(5) The Federal Government may consult the National Finance Council in respect of any other matter, whether or not it involves questions of finance, and the Government of a State may consult the said Council in respect of any matter which affects the financial position of that State.

Grants to States.

**109.**—(1) The Federation shall make to each State in respect of each financial year—

- (a) a grant, to be known as a capitation grant, which shall be calculated in accordance with the provisions of Part I of the Tenth Schedule ;
- (b) a grant for the maintenance of State roads, to be known as the State road grant, which shall be calculated in accordance with the provisions of Part II of that Schedule.

(2) Parliament may from time to time by law vary the rates of the capitation grant ; but if the effect of any such law is to reduce the grant, provision shall be made in that law for securing that the amount of grant received by any State in respect of any financial year is not less than ninety per cent. of the amount received by that State in the preceding financial year.

(3) Parliament may by law make grants for specific purposes to any of the States on such terms and conditions as may be provided by any such law.

(4) The amounts required for making the grants mentioned in the preceding provisions of this Article shall be charged on the Consolidated Fund.

(5) If, in accordance with Article 103, a Contingencies Fund is created, the power to make advances from that Fund for meeting an urgent and unforeseen need for expenditure shall include power to make such advances to a State for meeting such a need.

(6) The Federation shall pay into a fund, to be known as the State Reserve Fund,—

(a) in respect of the first financial year in which Part VII is in operation, the sum of four million dollars; and

(b) in respect of every succeeding financial year such sum as the Federal Government may, after consultation with the National Finance Council, determine to be necessary;

and the Federation may from time to time, after consultation with the National Finance Council, make grants out of the State Reserve Fund to any State for the purposes of development or generally to supplement its revenues.

**110.**—(1) Subject to clause (2), each of the States shall receive all proceeds from the taxes, fees and other sources of revenue specified in Part III of the Tenth Schedule so far as collected, levied or raised within the State. Assignment of taxes and fees to the States.

(2) Parliament may from time to time by law substitute for any source of revenue specified in section 1, 3, 4, 5, 6, 7, 8, 12 or 14 of Part III of the Tenth Schedule, or for any source of revenue so substituted, another source of revenue of substantially equal value.

(3) Each State shall receive, on such terms and conditions as Parliament may by law provide, ten per cent. or such greater amount as Parliament may by law provide of the export duty on tin produced in the State.

(4) Without prejudice to the provisions of clauses (1) to (3), Parliament may by law—

(a) assign to the States the whole or any portion of the proceeds of any tax or fee raised or levied by the Federation; and

(b) assign to the States the responsibility of collecting for State purposes any tax or fee authorised by federal law.

(5) The amounts receivable by the States under clause (1), (2) or (4) shall not be paid into the Consolidated Fund; and the amounts receivable by the States under clause (3) shall be charged on the Consolidated Fund.

**111.**—(1) The Federation shall not borrow except under the authority of federal law. Restriction on borrowing.

(2) A State shall not borrow except under the authority of State law, and State law shall not authorise a State to borrow except from the Federation or, for a period not exceeding twelve months, from a bank approved for that purpose by the Federal Government.

Restriction on alterations in establishments of States.

**112.**—(1) Subject to clause (2), no State shall, without the approval of the Federation, make any addition to its establishment or the establishment of any of its departments, or alter the rates of established salaries and emoluments, if the effect of doing so would be to increase the liability of the Federation in respect of pensions, gratuities or other like allowances.

(2) This Article does not apply to—

- (a) non-pensionable appointments the maximum salaries of which do not exceed four hundred dollars per month ;  
or
- (b) pensionable appointments the maximum salaries of which do not exceed one hundred dollars per month.

## PART VIII

### ELECTIONS

Conduct of Elections.

**113.**—(1) There shall be an Election Commission, to be constituted in accordance with Article 114, which, subject to the provisions of federal law, shall conduct elections to the House of Representatives and the Legislative Assemblies of the States and delimit constituencies and prepare and revise electoral rolls for such elections.

(2) After the first delimitation of constituencies in accordance with Articles 116 and 117 the Election Commission shall, at intervals of not more than ten nor, subject to clause (3), less than eight years, review the division of the Federation and the States into constituencies and make such changes therein as they may think necessary in order to comply with the provisions of those Articles ; and the reviews of constituencies for the purpose of elections to the Legislative Assemblies shall be undertaken at the same time as the reviews of constituencies for the purpose of elections to the House of Representatives.

(3) If the Election Commission are of opinion that in consequence of a law made under Article 2 or 46 it is necessary to undertake the reviews mentioned in clause (2), they shall do so, whether or not eight years have elapsed since the last review under that clause.

(4) The Election Commission shall also conduct elections to the municipal council of the federal capital, and State law may authorise the Commission to conduct any other election.

(2) The total number of constituencies shall be equal to the number of members, so that one member shall be elected for each constituency, and of that total a number determined in accordance with clause (3) shall be allocated to each State.

(3) Constituencies shall be allocated to the several States in such manner that the electoral quota of each State is as nearly equal to the electoral quota of the Federation as it can be without causing undue disparity between the population quota of that State and the population quota of the Federation.

(4) Each State shall be divided into constituencies in such manner that each constituency contains a number of electors as nearly equal to the electoral quota of the State as may be after making due allowance for the distribution of the different communities and for differences in density of population and the means of communication ; but the allowance so made shall not increase or reduce the number of electors in any constituency to a number differing from the electoral quota by more than fifteen per cent.

(5) In this Article—

(a) “ electoral quota ” means the number obtained by dividing the number of electors in the Federation or a State by the total number of constituencies or, as the case may be, the number of constituencies in that State ;

(b) “ population quota ” means the number obtained by dividing the population of the Federation or of a State by the total number of constituencies or, as the case may be, the number of constituencies in that State ;

and for the purposes of this Article the number of electors shall be taken to be as shown on the current electoral rolls and the population as counted at the most recent census.

State  
constituencies.

**117.** For the election of members to the Legislative Assembly of a State the State shall be divided into as many constituencies as there are elected members, so that one member shall be elected for each constituency ; and the division shall be made in the manner provided by clause (4) of Article 116.

Method of  
challenging  
election.

**118.** No election to either House of Parliament or to the Legislative Assembly of a State shall be called in question except by an election petition presented to a judge of the Supreme Court.

Qualifications  
of electors.

**119.**—(1) Every citizen who has attained the age of twenty-one years on the qualifying date and has been resident in a constituency for at least six months immediately preceding the qualifying date is entitled to vote in that constituency in any election to the House of Representatives or the Legislative Assembly unless he is disqualified under clause (3) or under any law relating to offences committed in connection with elections, but no person shall in the same election vote in more than one constituency.

(2) If a person is in a constituency by reason only of being a patient in an establishment maintained wholly or mainly for the reception and treatment of persons suffering from mental illness or mental defectiveness or of being detained in custody he shall for the purposes of clause (1) be deemed not to be resident in that constituency.

(3) A person is disqualified for being an elector in any election to the House of Representatives or the Legislative Assembly if—

(a) on the qualifying date he is detained as a person of unsound mind or is serving a sentence of imprisonment ; or

(b) having before the qualifying date been convicted in any part of the Commonwealth of an offence and sentenced to death or imprisonment for a term exceeding twelve months, he remains liable on the qualifying date to suffer any punishment for that offence.

(4) In this Article “ qualifying date ” means the date by reference to which the electoral rolls are prepared or revised.

**120.** Where in accordance with Article 45 (4) provision is made by Parliament for the election of Senators by the direct vote of electors— Direct elections to the Senate.

(a) the whole of a State shall form a single constituency and each elector shall have as many votes at any election to the Senate as there are seats to be filled in that election ; and

(b) the electoral rolls for elections to the House of Representatives shall also be the electoral rolls for elections to the Senate ; and

(c) Articles 118 and 119 shall apply in relation to elections to the Senate as they apply in relation to elections to the House of Representatives.

## PART IX

### THE JUDICIARY

**121.** The judicial power of the Federation shall be vested in a Supreme Court and such inferior courts as may be provided by federal law. Judicial power of Federation.

**122.—**(1) The Supreme Court shall consist of a Chief Justice and other judges ; but the number of the other judges shall not exceed fifteen until Parliament otherwise provides. Supreme Court.

(2) The Chief Justice and the other judges of the Supreme Court shall be appointed by the Yang di-Pertuan Agong.

(3) In appointing the Chief Justice the Yang di-Pertuan Agong may act in his discretion, but after consulting the Conference of Rulers and considering the advice of the Prime Minister ; and in appointing the other judges of the Supreme Court he shall, after consulting the Conference of Rulers, act on the recommendation of the Judicial and Legal Service Commission.

(4) Before acting, in accordance with clause (3), on the recommendation of the Judicial and Legal Service Commission the Yang di-Pertuan Agong shall consider the advice of the Prime Minister and may once refer the recommendation back to the Commission in order that it may be reconsidered.

Qualifica-  
tions of  
Judges of  
Supreme  
Court.

**123.** A person is qualified for appointment as a judge of the Supreme Court if—

- (a) he is a citizen ; and
- (b) he has been an advocate of the Supreme Court or a member of the judicial and legal service of the Federation for a period of not less than ten years, or has been the one for part and the other for the remainder of that period.

Oath of  
office of  
judges.

**124.** The Chief Justice and any other judge of the Supreme Court shall before exercising the functions of his office take and subscribe the oath of office and allegiance set out in the Sixth Schedule—

- (a) the Chief Justice in the presence of the Yang di-Pertuan Agong, and
- (b) any other judge in the presence of the Chief Justice or, in his absence, the next senior judge of the Supreme Court available.

Tenure of  
office and  
remuneration  
of judges  
of Supreme  
Court.

**125.—**(1) Subject to the following provisions of this Article, a judge of the Supreme Court shall hold office until he attains the age of sixty-five years or such later time, not being later than six months after he attains that age, as the Yang di-Pertuan Agong may approve.

(2) A judge of the Supreme Court may at any time resign his office by writing under his hand addressed to the Yang di-Pertuan Agong but shall not be removed from office except in accordance with the following provisions of this Article.

(3) If the Prime Minister, or the Chief Justice after consulting the Prime Minister, represents to the Yang di-Pertuan Agong that a judge of the Supreme Court ought to be removed on the ground of misbehaviour or of inability, from infirmity of body or mind or any other cause, properly to discharge the functions of his office, the Yang di-Pertuan Agong shall appoint a tribunal in accordance with Clause (4) and refer the representation to it ; and may on the recommendation of the tribunal remove the judge from office.



(4) The said tribunal shall consist of not less than five persons appointed on the recommendation of the Judicial and Legal Service Commission, being persons who hold or have held office as judge of the Supreme Court or, if it appears to the Commission expedient so to recommend, persons who hold or have held equivalent office in any other part of the Commonwealth, and shall be presided over by the Chief Justice, if he is a member, and, in any other case, by the person first appointed to the said office.

(5) Pending any reference and report under clause (3) the Yang di-Pertuan Agong may on the recommendation of the Judicial and Legal Service Commission suspend a judge of the Supreme Court from the exercise of his functions.

(6) Parliament shall by law provide for the remuneration of the judges of the Supreme Court, and the remuneration so provided shall be charged on the Consolidated Fund.

(7) The remuneration and other terms of office (including pension rights) of a judge of the Supreme Court shall not be altered to his disadvantage after his appointment.

(8) Notwithstanding clause (1), the validity of anything done by a judge of the Supreme Court shall not be questioned on the ground that he had attained the age at which he was required to retire.

**126.** The Supreme Court shall have power to punish any contempt of itself.

Power of Supreme Court to punish for contempt.

**127.** The conduct of a judge of the Supreme Court shall not be discussed in either House of Parliament except on a substantive motion of which notice has been given by not less than one quarter of the total number of members of that House, and shall not be discussed in the Legislative Assembly of any State.

Restriction on Parliamentary discussion of conduct of judge.

**128.**—(1) The Supreme Court shall have such original, appellate and revisional jurisdiction as may be provided by federal law.

Jurisdiction of Supreme Court.

(2) The Supreme Court shall, to the exclusion of any other court, have jurisdiction in any dispute between States or between the Federation and any State.

**129.** Without prejudice to any appellate or revisional jurisdiction of the Supreme Court, where in any proceedings before another court a question arises as to the effect of any provision of this Constitution, the Supreme Court may, on the application of either party to the proceedings, determine that question and either dispose of the case or remit it to the other court to be disposed of in accordance with the determination.

Special jurisdiction of Supreme Court as to the interpretation of Constitution.

Advisory jurisdiction of Supreme Court.

**130.** The Yang di-Pertuan Agong may refer to the Supreme Court for its opinion any question as to the effect of any provision of this Constitution which has arisen or appears to him likely to arise, and the Supreme Court shall pronounce in open court its opinion on any question so referred to it.

Appeals from Supreme Court.

**131.**—(1) The Yang di-Pertuan Agong may make arrangements with Her Majesty for the reference to the Judicial Committee of Her Majesty's Privy Council of appeals from the Supreme Court; and, subject to the provisions of this Article, an appeal shall lie from that Court to the Yang di-Pertuan Agong in any case in which such an appeal is allowed by federal law or by clause (2), and in respect of which provision for reference to the said Committee is made by or under the enactments regulating the proceedings of the said Committee.

(2) Until Parliament otherwise provides, an appeal is allowed under this Article in the following cases, that is to say:—

- (a) in the case of any decision from which an appeal from the Supreme Court of the Federation would have been entertained by Her Majesty in Council (with or without special leave) immediately before Merdeka Day; and
- (b) in the case of any decision as to the effect of any provision of this Constitution, including any opinion pronounced on a reference under Article 130.

(3) Any appeal under this Article shall be subject to such conditions as to leave or otherwise as may be prescribed by federal law or by or under the enactments regulating the proceedings of the Judicial Committee of Her Majesty's Privy Council.

(4) On receiving from Her Majesty's Government in the United Kingdom the report or recommendation of the said Committee in respect of an appeal under this Article, the Yang di-Pertuan Agong shall make such order as may be necessary to give effect thereto.

## PART X

### PUBLIC SERVICES

Public services.

**132.**—(1) For the purposes of this Constitution, the public services are—

- (a) the armed forces;
- (b) the judicial and legal service;
- (c) the general public service of the Federation;
- (d) the police service;
- (e) the railway service;
- (f) the joint public services mentioned in Article 133; and
- (g) the public service of each State.

(2) Except as otherwise expressly provided by this Constitution, the qualifications for appointment and conditions of service of persons in the public services other than those mentioned in paragraph (g) of clause (1) may be regulated by federal law and, subject to the provisions of any such law, by the Yang di-Pertuan Agong; and the qualifications for appointment and conditions of service of persons in the public service of any State may be regulated by State law and, subject to the provisions of any such law, by the Ruler or Governor of that State.

(3) Subject to clause (4), references in this Part to persons in the public service or to members of any of the public services do not include references to the following, that is to say,—

- (a) any Minister of the Federation and the Chief Minister or any other member of the Executive Council of a State;
- (b) a member of either House of Parliament or of the Legislative Assembly of a State;
- (c) the Clerk to either House of Parliament and any member of his staff;
- (d) unless he has been appointed from among the members of the judicial and legal service or of the public service of his State, the legal adviser of any State;
- (e) a member of the personal staff of the Yang di-Pertuan Agong or of a Ruler or Governor;

nor to a member of any Commission or Council established by this Constitution, except that if he is a member of any of the public services in some other capacity, the said references include references to him in that capacity.

(4) Clause (3) does not restrict the application of Articles 136 and 147.

**133.**—(1) Joint services, common to the Federation and one or more of the States or, at the request of the States concerned, to two or more States, may be established by federal law.

(2) Where a member of any of the public services is employed—

- (a) partly for federal purposes and partly for State purposes,  
or
- (b) for the purposes of two or more States,

the proportion, if any, of his remuneration payable by the Federation and the State or States concerned or, as the case may be, by each of the States concerned, shall, subject to federal law, be determined by agreement or, in default of agreement, by the Commission whose jurisdiction extends to him.

Secondment  
of officers.

**134.**—(1) The Federation may, at the request of a State, second any member of any of the services mentioned in paragraph (a), (b), (c), (d) or (f) of clause (1) of Article 132 to the service of that State; and a State may at the request of the Federation or of another State second any member of its own public service to the service of the Federation or, as the case may be, of that other State.

(2) A person seconded under this Article shall remain a member of the service to which he belongs, but his remuneration shall be paid by the State to whose service he is seconded or, if he is seconded to the service of the Federation, by the Federation.

Restriction on  
dismissal and  
reduction in  
rank.

**135.**—(1) No member of any of the services mentioned in paragraphs (b) to (g) of clause (1) of Article 132 shall be dismissed or reduced in rank by an authority subordinate to that which, at the time of the dismissal or reduction, has power to appoint a member of that service of equal rank.

(2) No member of such a service as aforesaid shall be dismissed or reduced in rank without being given a reasonable opportunity of being heard.

(3) No member of any of the services mentioned in paragraph (c), (f) or (g) of clause (1) of Article 132 shall, without the concurrence of the Judicial and Legal Service Commission, be dismissed or reduced in rank or suffer any other disciplinary measure for anything done or omitted by him in the exercise of a judicial function conferred on him by law.

Impartial  
treatment of  
federal  
employees.

**136.** All persons of whatever race in the same grade in the service of the Federation shall, subject to the terms and conditions of their employment, be treated impartially.

Armed Forces  
Council.

**137.**—(1) There shall be an Armed Forces Council, which shall be responsible under the general authority of the Yang di-Pertuan Agong for the command, discipline and administration of, and all other matters relating to, the armed forces, other than matters relating to their operational use.

(2) Clause (1) has effect subject to the provisions of any federal law, and any such law may provide for the vesting in the Armed Forces Council of any functions with respect to the armed forces.

(3) The Armed Forces Council shall consist of the following members, that is to say,—

(a) the Minister for the time being charged with responsibility for defence, who shall be chairman;

(b) one member representing Their Highnesses, who shall be appointed by the Conference of Rulers;

- (c) the General Officer Commanding the Federation Army, who shall be appointed by the Yang di-Pertuan Agong and shall be Chief of Staff of the Federation Armed Forces ;
- (d) the senior staff officer of the Federation Army responsible for personnel and the senior staff officer of the Federation Army responsible for stores, equipment and quarters ;
- (e) any officer appointed by the Yang di-Pertuan Agong to command the Federation Navy or the Federation Air Force ;
- (f) a civilian member, being the person performing the duties of the office of Secretary for Defence, who shall act as secretary to the Council ;
- (g) one, if any, additional member, whether military or civilian, appointed by the Yang di-Pertuan Agong.

(4) The Armed Forces Council may act notwithstanding a vacancy in its membership and may, subject to this Constitution and to federal law, provide for all or any of the following matters :—

- (a) the organisation of its work and the manner in which its functions are to be performed, and the keeping of records and minutes ;
- (b) the duties and responsibilities of the several members of the Council, including the delegation to any member of the Council of any of its powers or duties ;
- (c) the consultation by the Council with persons other than its members ;
- (d) the procedure to be followed by the Council in conducting its business (including the fixing of a quorum), the appointment, at its option, of a vice-chairman from among its members, and the functions of the vice-chairman ;
- (e) any other matters for which the Council considers it necessary or expedient to provide for the better performance of its functions.

**138.**—(1) There shall be a Judicial and Legal Service Commission. Judicial and  
Legal Service  
Commission.

(2) Without prejudice to the functions exercisable by the Judicial and Legal Service Commission under any other Article, the jurisdiction of the Commission shall extend to all members of the judicial and legal service other than the Chief Justice and the other judges of the Supreme Court and the Attorney General.

(3) The Judicial and Legal Service Commission shall consist of—

- (a) the Chief Justice, who shall be Chairman ;
- (b) the Attorney General ;

**140.**—(1) There shall be a Police Service Commission, whose jurisdiction shall, subject to Article 144, extend to all persons who are members of the police service. Police Service Commission.

(2) The Police Service Commission shall consist of the following members, that is to say,—

- (a) a chairman appointed by the Yang di-Pertuan Agong, who shall be either the chairman or the deputy chairman of the Public Services Commission ;
- (b) a member possessing legal qualifications, who shall be appointed by the Yang di-Pertuan Agong after consultation with the Chief Justice ;
- (c) not less than two nor more than four other members appointed by the Yang di-Pertuan Agong at his discretion but after considering the advice of the Minister for the time being charged with responsibility for the police.

**141.**—(1) Subject to clause (4), there shall be a Railway Service Commission, whose jurisdiction shall, subject to Article 144, extend to all persons who are members of the railway service. Railway Service Commission.

(2) The Railway Service Commission shall consist of the following members appointed by the Yang di-Pertuan Agong, that is to say, a chairman, a deputy chairman and not less than two nor more than six other members ; and either the chairman or the deputy chairman shall be, and both may be, appointed from among persons who are, or have at any time within the period of five years immediately preceding the date of their first appointment been, members of any of the public services.

(3) One of the members of the Railway Service Commission shall be appointed from among the members of the Public Services Commission and two of the other members shall, if suitable persons having experience in railway service or railway administration are available, be appointed from among such persons.

(4) A member of any of the public services appointed to be chairman or deputy chairman shall not be eligible for any further appointment in the service of the Federation other than as a member of a Commission to which this Part applies.

(5) If the railway service ceases to be a public service of the Federation Parliament may by law abolish the Railway Service Commission.

**142.**—(1) A member of either House of Parliament or of the Legislative Assembly of a State shall not be appointed to be a member of a Commission to which this Part applies. General provisions relating to Commissions.

(2) Subject to clause (3), a person shall not be appointed to be a member of any of the Commissions to which this Part

applies if he is, and shall not remain such a member if he becomes,—

- (a) a member of any of the public services ;
- (b) an officer or employee of any local authority or of a body corporate or authority established by law for public purposes ;
- (c) a member of a trade union or of a body or association affiliated to a trade union.

(3) Clause (2) does not apply to ex officio members ; and a member of any of the public services may be appointed to be and remain chairman or deputy chairman and, if he is on leave prior to retirement, he may be appointed to be another member, of any of the said Commissions.

(4) Where, during any period, a member of any of the said Commissions has been granted leave of absence by the Yang di-Pertuan Agong or is unable, owing to his absence from the Federation, illness or any other cause, to discharge his functions as a member, then—

- (a) if he is an appointed member, the Yang di-Pertuan Agong may appoint to exercise his functions during that period any person who would be qualified to be appointed in his place, and the appointment of such a person shall be made in the same manner as that of the member whose functions he is to exercise ;
- (b) if he is an ex officio member, any person authorised under federal law to perform the functions of his office may during that period perform also his functions as a member of the Commission.

(5) A Commission to which this Part applies may act notwithstanding a vacancy in its membership, and no proceedings of such a Commission shall be invalidated by reason only that some person not entitled thereto has taken part in them.

(6) Before exercising his functions as a member of any of the said Commissions or under clause (4) any person other than an ex officio member shall take and subscribe before a judge of the Supreme Court the oath of office and allegiance set out in the Sixth Schedule.

Conditions of  
service of  
members of  
Commissions.

**143.**—(1) A member of a Commission to which this Part applies, other than an ex officio member—

- (a) shall be appointed for a term of five years or, if the Yang di-Pertuan Agong, acting in his discretion but after considering the advice of the Prime Minister, in a particular case so determines, for such shorter term as he may so determine ;
- (b) may, unless disqualified, be re-appointed from time to time ; and

(c) may at any time resign his office but shall not be removed from office except on the like grounds and in the like manner as a judge of the Supreme Court.

(2) Parliament shall by law provide for the remuneration of any member of the said Commission other than a member for whose remuneration as holder of any other office provision is made by federal law; and the remuneration so provided shall be charged on the Consolidated Fund.

(3) The remuneration and other terms of office of a member of a Commission to which this Part applies shall not be altered to his disadvantage after his appointment.

**144.**—(1) Subject to the provisions of any existing law and to the provisions of this Constitution, it shall be the duty of a Commission to which this Part applies to appoint, confirm, emplace on the permanent or pensionable establishment, promote, transfer and exercise disciplinary control over members of the service or services to which its jurisdiction extends. Functions of  
Service  
Commissions.

(2) Federal law may provide for the exercise of other functions by any such Commission.

(3) The Yang di-Pertuan Agong may designate as special posts any post held by the head or deputy head of a department or by an officer who in his opinion is of similar status, other than posts in the judicial and legal service; and the appointment to any post so designated shall not be made in accordance with clause (1) but shall be made by the Yang di-Pertuan Agong on the recommendation of the Commission whose jurisdiction extends to the service in which the post is held.

(4) The Ruler or Governor of a State may designate as special posts any posts in the public service of his State held by the head or deputy head of a department or by an officer who in his opinion is of similar status; and the appointment to any post so designated shall not be made in accordance with clause (1) but shall be made by the Ruler or Governor on the recommendation of the Public Services Commission (or, if there is in the State of any Ruler a Commission of corresponding status and jurisdiction, on the recommendation of that Commission).

(5) Before acting, in accordance with clause (3) or (4), on the recommendation of the Commission therein mentioned—

(a) the Yang di-Pertuan Agong shall consider the advice of the Prime Minister; and

(b) the Ruler or Governor shall consider the advice of the Chief Minister of his State,

and may once refer the recommendation back to the Commission in order that it may be reconsidered.

(6) A Commission to which this Part applies may delegate to any officer in a service to which its jurisdiction extends, or to any board of such officers appointed by it, any of its functions under



clause (1) in respect of any grade of service, and that officer or board shall exercise those functions under the direction and the control of the Commission.

(7) In this Article “transfer” does not include transfer without change of rank within a department of government.

(8) A Commission to which this Part applies may, subject to the provisions of this Constitution and of federal law, make rules regulating its procedure and specifying the number of its members which are to constitute a quorum.

The Attorney  
General.

**145.**—(1) The Yang di-Pertuan Agong shall, after consultation with the Judicial and Legal Service Commission, appoint from among the members of the judicial and legal service an Attorney General, who shall be a person qualified to be a judge of the Supreme Court.

(2) The Attorney General shall advise on legal matters referred to him by the Yang di-Pertuan Agong or the Cabinet, and shall have power, exercisable at his discretion, to institute, conduct or discontinue any proceedings for an offence, other than proceedings before a Muslim court or a court-martial.

(3) The Attorney General shall have the right of audience in, and shall take precedence over any other person appearing before, any court or tribunal.

(4) Subject to clause (5), the Attorney General shall hold office until he attains the age of sixty-five years or such later time, not later than six months after he attains that age, as the Yang di-Pertuan Agong may approve.

(5) The Attorney General may at any time resign his office but shall not be removed from office except on the like grounds and in the like manner as a judge of the Supreme Court.

Reports of  
Commissions.

**146.**—(1) Each of the Commissions to which this Part applies shall make an annual report on its activities to the Yang di-Pertuan Agong and copies of those reports shall be laid before both Houses of Parliament.

(2) The Public Services Commission shall send a copy of every report made under this Article to the Ruler or Governor of each State to members of whose public service their jurisdiction extends, and the Ruler or Governor shall lay it before the Legislative Assembly.

Protection of  
pension  
rights.

**147.**—(1) The law applicable to any pension, gratuity or other like allowance (in this Article referred to as an “award”) granted to a member of any of the public services, or to his widow, children, dependant or personal representatives, shall be that in force on the relevant day or any later law not less favourable to the person to whom the award is made.

- (2) For the purposes of this Article the relevant day is—
- (a) in relation to an award made before Merdeka Day, the date on which the award was made ;
  - (b) in relation to an award made after Merdeka Day to or in respect of any person who was a member of any of the public services before Merdeka Day, the thirtieth day of August, nineteen hundred and fifty-seven ;
  - (c) in relation to an award made to or in respect of any person who first became a member of any of the public services on or after Merdeka Day, the date on which he first became such a member.

(3) For the purposes of this Article, where the law applicable to an award depends on the option of the person to whom it is made, the law for which he opts shall be taken to be more favourable to him than any other law for which he might have opted.

**148.**—(1) References in this Constitution to a Commission to Interpretation which this Part applies are references to any of the Commissions of Part X. established under Articles 138 to 141.

(2) In this Part “ex officio member” includes the Chief Justice and other judges of the Supreme Court, and the Attorney General.

## PART XI

### SPECIAL POWERS AGAINST SUBVERSION, AND EMERGENCY POWERS

**149.**—(1) If an Act of Parliament recites that action has been taken or threatened by any substantial body of persons, whether inside or outside the Federation, to cause, or to cause a substantial number of citizens to fear, organised violence against persons or property, any provision of that law designed to stop or prevent that action is valid notwithstanding that it is inconsistent with any of the provisions of Article 5, 9, or 10, or would apart from this Article be outside the legislative power of Parliament ; and Article 79 shall not apply to a Bill for such an Act or any amendment to such a Bill. Legislation against subversion.

(2) A law containing such a recital as is mentioned in clause (1) shall, if not sooner repealed, cease to have effect on the expiration of a period of one year from the date on which it comes into operation, without prejudice to the power of Parliament to make a new law under this Article.

**150.**—(1) If the Yang di-Pertuan Agong is satisfied that a grave emergency exists whereby the security or economic life of the Federation or of any part thereof is threatened, whether by war or external aggression or internal disturbance, he may issue a Proclamation of Emergency.

(2) If a Proclamation of Emergency is issued when Parliament is not sitting, the Yang di-Pertuan Agong shall summon Parliament as soon as may be practicable, and may, until both Houses of Parliament are sitting, promulgate ordinances having the force of law, if satisfied that immediate action is required.

(3) A Proclamation of Emergency and any ordinance promulgated under clause (2) shall be laid before both Houses of Parliament and, if not sooner revoked, shall cease to be in force—

- (a) a Proclamation at the expiration of a period of two months beginning with the date on which it was issued ;  
and
- (b) an ordinance at the expiration of a period of fifteen days beginning with the date on which both Houses are first sitting,

unless, before the expiration of that period, it has been approved by a resolution of each House of Parliament.

(4) While a Proclamation of Emergency is in force the executive authority of the Federation shall, notwithstanding anything in this Constitution, extend to any matter within the legislative authority of a State and to the giving of directions to the Government of a State or to any officer or authority thereof.

(5) While a Proclamation of Emergency is in force Parliament may, notwithstanding anything in this Constitution, make laws with respect to any matter enumerated in the State List (other than any matter of Muslim law or the custom of the Malays), extend the duration of Parliament or of a State Legislature, suspend any election, and make any provision consequential upon or incidental to any provision made in pursuance of this clause.

(6) No provision of any law or ordinance made or promulgated in pursuance of this Article shall be invalid on the ground of any inconsistency with the provisions of Part II, and Article 79 shall not apply to any Bill for such a law or any amendment to such a Bill.

(7) At the expiration of a period of six months beginning with the date on which a Proclamation of Emergency ceases to be in force, any ordinance promulgated in pursuance of the Proclamation and, to the extent that it could not have been validly made but for this Article, any law made while the Proclamation was in force, shall cease to have effect, except as to things done or omitted to be done before the expiration of that period.

**151.**—(1) Where any law or ordinance made or promulgated in pursuance of this Part provides for preventive detention— Restrictions on preventive detention.

- (a) the authority on whose order any person is detained under that law or ordinance shall, as soon as may be, inform him of the grounds for his detention and, subject to clause (3), the allegations of fact on which the order is based, and shall give him the opportunity of making representations against the order as soon as may be ;
- (b) no citizen shall be detained under that law or ordinance for a period exceeding three months unless an advisory board constituted as mentioned in clause (2) has considered any representations made by him under paragraph (a) and has reported, before the expiration of that period, that there is in its opinion sufficient cause for the detention.

(2) An advisory board constituted for the purposes of this Article shall consist of a chairman, who shall be appointed by the Yang di-Pertuan Agong from among persons who are or have been judges of the Supreme Court or are qualified to be judges of the Supreme Court, and two other members, who shall be appointed by the Yang di-Pertuan Agong after consultation with the Chief Justice or, if at the time another judge of the Supreme Court is acting for the Chief Justice, after consultation with that judge.

(3) This Article does not require any authority to disclose facts whose disclosure would in its opinion be against the national interest.

## PART XII

### GENERAL AND MISCELLANEOUS

**152.**—(1) The national language shall be the Malay language and shall be in such script as Parliament may by law provide : National language.

Provided that—

- (a) no person shall be prohibited or prevented from using (otherwise than for official purposes), or from teaching or learning, any other language ; and
- (b) nothing in this clause shall prejudice the right of the Federal Government or of any State Government to preserve and sustain the use and study of the language of any other community in the Federation.

(2) Notwithstanding the provisions of clause (1), for a period of ten years after Merdeka Day, and thereafter until Parliament otherwise provides, the English language may be used in both Houses of Parliament, in the Legislative Assembly of every State and for all other official purposes.

(3) Notwithstanding the provisions of clause (1), for a period of ten years after Merdeka Day, and thereafter until Parliament otherwise provides, the authoritative texts—

(a) of all Bills to be introduced or amendments thereto to be moved in either House of Parliament, and

(b) of all Acts of Parliament and all subsidiary legislation issued by the Federal Government,

shall be in the English language.

(4) Notwithstanding the provisions of clause (1), for a period of ten years after Merdeka Day, and thereafter until Parliament otherwise provides, all proceedings in the Supreme Court shall be in the English language :

Provided that, if the Court and counsel on both sides agree, evidence taken in the language spoken by the witness need not be translated into or recorded in English.

(5) Notwithstanding the provisions of clause (1), until Parliament otherwise provides, all proceedings in subordinate courts, other than the taking of evidence, shall be in the English language.

Reservation  
of quotas in  
respect of  
services,  
permits, etc.  
for Malays.

**153.**—(1) It shall be the responsibility of the Yang di-Pertuan Agong to safeguard the special position of the Malays and the legitimate interests of other communities in accordance with the provisions of this Article.

(2) Notwithstanding anything in this Constitution, but subject to the provisions of Article 40 and of this Article, the Yang di-Pertuan Agong shall exercise his functions under this Constitution and federal law in such manner as may be necessary to safeguard the special position of the Malays and to ensure the reservation for Malays of such proportion as he may deem reasonable of positions in the public service (other than the public service of a State) and of scholarships, exhibitions and other similar educational or training privileges or special facilities given or accorded by the Federal Government and, when any permit or licence for the operation of any trade or business is required by federal law, then, subject to the provisions of that law and this Article, of such permits and licences.

(3) The Yang di-Pertuan Agong may, in order to ensure in accordance with clause (2) the reservation to Malays of positions in the public service and of scholarships, exhibitions and other educational or training privileges or special facilities, give such general directions as may be required for that purpose to any Commission to which Part X applies or to any authority charged with responsibility for the grant of such scholarships, exhibitions or other educational or training privileges or special facilities ; and the Commission or authority shall duly comply with the directions.

(4) In exercising his functions under this Constitution and federal law in accordance with clauses (1) to (3) the Yang di-Pertuan Agong shall not deprive any person of any public office held by him or of the continuance of any scholarship, exhibition or other educational or training privileges or special facilities enjoyed by him.

(5) This Article does not derogate from the provisions of Article 136.

(6) Where by existing federal law a permit or licence is required for the operation of any trade or business the Yang di-Pertuan Agong may exercise his functions under that law in such manner, or give such general directions to any authority charged under that law with the grant of such permits or licences, as may be required to ensure the reservation of such proportion of such permits or licences for Malays as the Yang di-Pertuan Agong may deem reasonable ; and the authority shall duly comply with the directions.

(7) Nothing in this Article shall operate to deprive or authorise the deprivation of any person of any right, privilege, permit or licence accrued to or enjoyed or held by him or to authorise a refusal to renew to any person any such permit or licence or a refusal to grant to the heirs, successors or assigns of a person any permit or licence when the renewal or grant might reasonably be expected in the ordinary course of events.

(8) Notwithstanding anything in this Constitution, where by any federal law any permit or licence is required for the operation of any trade or business, that law may provide for the reservation of a proportion of such permits or licences for Malays ; but no such law shall for the purpose of ensuring such a reservation—

- (a) deprive or authorise the deprivation of any person of any right, privilege, permit or licence accrued to or enjoyed or held by him ; or
- (b) authorise a refusal to renew to any person any such permit or licence or a refusal to grant to the heirs, successors or assigns of any person any permit or licence when the renewal or grant might in accordance with the other provisions of the law reasonably be expected in the ordinary course of events, or prevent any person from transferring together with his business any transferable licence to operate that business ; or
- (c) where no permit or licence was previously required for the operation of the trade or business, authorise a refusal to grant a permit or licence to any person for the operation of any trade or business which immediately before the coming into force of the law he had

been *bona fide* carrying on, or authorise a refusal subsequently to renew to any such person any permit or licence, or a refusal to grant to the heirs, successors or assigns of any such person any such permit or licence when the renewal or grant might in accordance with the other provisions of that law reasonably be expected in the ordinary course of events.

(9) Nothing in this Article shall empower Parliament to restrict business or trade solely for the purpose of reservations for Malays.

(10) The Constitution of the State of any Ruler may make provision corresponding (with the necessary modifications) to the provisions of this Article.

The Federal capital.

**154.**—(1) Until Parliament otherwise determines, the municipality of Kuala Lumpur shall be the federal capital.

(2) Notwithstanding anything in Part VI, but subject to clause (3) Parliament shall have exclusive power to make laws with respect to the boundaries of the federal capital.

(3) In relation to the municipality of Kuala Lumpur, clause (2) shall not apply until such date as may be appointed by the Yang di-Pertuan Agong with the concurrence of the Ruler of the State of Selangor in pursuance of arrangements made between the Federal Government and the Government of that State for the establishment elsewhere of the State capital; and until the date so appointed the Federal List shall have effect as if item (e) of section 6, and in item (h) of section 7 the words “ rates in the federal capital ”, were omitted.

Commonwealth reciprocity.

**155.**—(1) Where the law in force in any other part of the Commonwealth confers upon citizens of the Federation any right or privilege it shall be lawful, notwithstanding anything in this Constitution, for Parliament to confer a similiar right or privilege upon citizens of that part of the Commonwealth who are not citizens of the Federation.

(2) In this Article “ part of the Commonwealth ” means any Commonwealth country, any colony, protectorate or protected state, and any other territory administered by the Government of any Commonwealth country; and in relation to the United Kingdom and any other part of the Commonwealth (not being a Commonwealth country or a territory administered by the Government of a Commonwealth country other than the United Kingdom) the reference to citizens of that part shall be construed as a reference to citizens of the United Kingdom and colonies.

(3) This Article applies in relation to the Republic of Ireland as it applies in relation to a Commonwealth country.

**156.** Where lands, buildings, or hereditaments are occupied for public purposes by or on behalf of the Federation, a State or a public authority, the Federation, State or public authority shall not be liable to pay local rates in respect thereof but shall in aid of those rates make such contributions in respect thereof as may be agreed between the Federation, State or public authority, as the case may be, and the authority levying the rates or as may in default of agreement be determined by a tribunal consisting of the chairman of the Lands Tribunal established under Article 87, who shall preside, and two other members of whom each of the parties concerned shall appoint one.

Contributions in aid of rates in respect of federal and State property.

**157.** Subject to any provisions of State law, arrangements may be made between any two States for the performance of any functions by the authorities of the one on behalf of the authorities of the other, and such arrangements may provide for the making of payments in respect of any costs incurred under the arrangements.

Delegation of State functions to another State.

**158.—**(1) Nothing in this Constitution shall be taken to prohibit the making or continuance of arrangements whereby—

Pan-Malayan arrangements.

- (a) departments, authorities or services are maintained by the Federal Government in common with the Government of any territory to which this Article applies ; or
- (b) the Federal Government or any officer or authority thereof acts as agent for the Government of any territory to which this Article applies ; or
- (c) any part of the executive authority of the Federation is exercised, with the consent of the Federal Government, by any officer or authority of the Government of any territory to which this Article applies.

(2) This Article applies to Singapore, Sarawak, Brunei and North Borneo.

**159.—**(1) Subject to the following provisions of this Article, the provisions of this Constitution may be amended by federal law.

Amendment of the Constitution.

(2) No amendments to this Constitution shall be made before Parliament is constituted in accordance with Part IV, except such as the Legislative Council may deem necessary to remove any difficulties in the transition from the constitutional arrangements in operation immediately before Merdeka Day to those provided for by this Constitution ; but any law made in pursuance of this clause shall, unless sooner repealed, cease to have effect at the expiration of a period of twelve months beginning with the day on which Parliament first meets.

(3) A Bill for making any amendment to the Constitution (other than an amendment excepted from the provisions of this



clause) shall not be passed in either House of Parliament unless it has been supported on Second and Third Readings by the votes of not less than two-thirds of the total number of members of that House.

(4) The following amendments are excepted from the provisions of clause (3), that is to say—

- (a) any amendment to the Second, Sixth or Seventh Schedule ;
- (b) any amendment incidental to or consequential on the exercise of any power to make law conferred on Parliament by any provision of this Constitution other than Articles 74 and 76 ; and
- (c) any amendment incidental to or consequential on the repeal of a law made under clause (2) or consequential on an amendment made under paragraph (a).

(5) A law making an amendment to Article 38, 70, 71 (1) or 153 shall not be passed without the consent of the Conference of Rulers.

(6) In this Article “ amendment ” includes addition and repeal.

Interpretation.

**160.**—(1) The Interpretation and General Clauses Ordinance, 1948, as in force immediately before Merdeka Day shall, to the extent specified in the Eleventh Schedule, apply for the interpretation of this Constitution as it applies for the interpretation of any written law within the meaning of that Ordinance but with the substitution of references to the Yang di-Pertuan Agong for references to the High Commissioner.

(2) In this Constitution, unless the context otherwise requires, the following expressions have the meanings hereby respectively assigned to them, that is to say—

- “ Act of Parliament ” means a law made by Parliament ;
- “ Borrow ” includes the raising of money by the grant of annuities, and “ loan ”, shall be construed accordingly ;
- “ Casual vacancy ” means a vacancy arising in the Senate otherwise than by the expiry of the term of office of a member, or a vacancy arising in the House of Representatives or a Legislative Assembly otherwise than by a dissolution of Parliament or of the Assembly ;
- “ Chief Minister ” includes Mentri Besar ;
- “ Citizen ” means a citizen of the Federation ;
- “ Civil List ” means the provision made for the maintenance of the Yang di-Pertuan Agong, his Consort, a Ruler or Governor out of public funds ;

- “ Commonwealth country ” means the United Kingdom, Canada, Australia, New Zealand, the Union of South Africa, India, Pakistan, Ceylon, Ghana and any other country declared by Act of Parliament to be a Commonwealth country and “ part of the Commonwealth ” has the meaning assigned to it by Article 155 (2) ;
- “ Concurrent List ” means the Third List set out in the Ninth Schedule ;
- “ Debt ” includes any liability in respect of any obligation to repay capital sums by way of annuities and any liability under any guarantee, and “ debt charges ” shall be construed accordingly ;
- “ Elector ” means a person who is entitled to vote in an election to the House of Representatives or the Legislative Assembly of a State ;
- “ Enactment ”, where the expression occurs in the Eighth Schedule, means a law made by the Legislature of a State ;
- “ Existing law ” means any law in operation in the Federation or any part thereof immediately before Merdeka Day ;
- “ Federal law ” means—
- (a) any existing law relating to a matter with respect to which Parliament has power to make laws, being a law continued in operation under Part XIII, and
  - (b) any Act of Parliament ;
- “ Federal List ” means the First List set out in the Ninth Schedule ;
- “ Federal purposes ” includes all purposes in connection with matters with respect to which Parliament has power to make laws otherwise than by virtue of Article 76 ;
- “ Foreign country ” does not include any part of the Commonwealth or the Republic of Ireland ;
- “ Law ” includes written law, the common law in so far as it is in operation in the Federation or any part thereof, and any custom or usage having the force of law in the Federation or any part thereof ;
- “ Legislative Assembly ”, except in the Seventh and Eighth Schedules, includes a Council of State ;
- “ Legislative Council ” means the Legislative Council continued under Article 164 ;
- “ Legislature ”, in relation to a State, means the authority having power under the Constitution of that State to make laws for the State ;

“ Malay ” means a person who professes the Muslim religion, habitually speaks the Malay language, conforms to Malay custom and—

(a) was before Merdeka Day born in the Federation or born of parents one of whom was born in the Federation, or is on that day domiciled in the Federation ; or

(b) is the issue of such a person ;

“ Merdeka Day ” means the thirty-first day of August, nineteen hundred and fifty-seven ;

“ Office of profit ” means any whole-time office in any of the public services, and includes the office of Chief Justice or other judge of the Supreme Court, Auditor General, Attorney General, member of the Election Commission or of any Commission to which Part X applies, and any other office declared by Act of Parliament to be an office of profit ;

“ Pension rights ” includes superannuation rights and provident fund rights ;

“ Public authority ” means the Yang di-Pertuan Agong, the Ruler or Governor of a State, the Federal Government, the Government of a State, a local authority, a statutory authority exercising powers vested in it by federal or State law, any court or tribunal other than the Supreme Court, or any officer or authority appointed by or acting on behalf of any of those persons, courts, tribunals or authorities ;

“ Remuneration ” includes salary or wages, allowances, pension rights, free or subsidised housing, free or subsidised transport, and other privileges capable of being valued in money ;

“ Rule Committee ” means the Rule Committee or other authority having power under written law to make rules or orders regulating the practice and procedure of the Supreme Court ;

“ Ruler ”,—

(a) in relation to Negri Sembilan, means the Yang di-Pertuan Besar acting on behalf of himself and the Ruling Chiefs in accordance with the Constitution of that State ; and

(b) in the case of any State, includes, except in Article 181 (2) and the Third and Fifth Schedules, any person who in accordance with the Constitution of that State exercises the functions of the Ruler ;

“ State ” means a State of the Federation ;

“ State law ” means—

(a) any existing law relating to a matter with respect to which the Legislature of a State has power to make law, being a law continued in operation under Part XIII ; and

(b) a law made by the Legislature of a State ;

“ State List ” means the Second List set out in the Ninth Schedule ;

“ Tax ” includes an impost or a duty but does not include a rate levied for local purposes or a fee for services rendered ;

“ The Federation ” means the Federation established under the Federation of Malaya Agreement, 1957 ;

“ Written law ” includes this Constitution and the Constitution of any State.

(3) Unless the context otherwise requires, any reference in this Constitution to a specified Part, Article or Schedule is a reference to that Part or Article of, or that Schedule to, this Constitution, any reference to a specified chapter, clause, section or paragraph is a reference to that chapter of the Part, that clause of the Article, that section of the Schedule, or that paragraph of the clause or section, in which the reference occurs ; and any reference to a group of Articles, sections or divisions of Articles or sections shall be construed as including both the first and the last member of the group referred to.

(4) Where under this Constitution a person is required to take and subscribe an oath he shall be permitted, if he so desires, to comply with that requirement by making and subscribing an affirmation.

(5) References in this Constitution to the Federation and its States and to the territories of the Federation or any of its States, and to any officer holding office under the Federation or any authority or body in or for the Federation shall be construed—

(a) in relation to any time after the coming into operation of the Federation of Malaya Agreement, 1948 and before Merdeka Day, as references to the Federation established under that Agreement, and the States and Settlements comprising it and to the territories of that Federation or any of the States and Settlements comprising it, and to the corresponding officer holding office thereunder or the corresponding authority or body in or for that Federation ;

(b) in relation to any time before the coming into operation of the said Agreement (so far as the context admits) as references to such of the countries, territories, offices, authorities or bodies for the construction of references to which provision was made by clause 135 (2) of the said Agreement, as may be appropriate.

(6) References in this Constitution to any period shall be construed, so far as the context admits, as including references to a period beginning before Merdeka Day.

(7) References in this Constitution to the Federation of Malaya Agreement, 1948, shall be construed, except where the context otherwise requires, as references to that Agreement as in force immediately before Merdeka Day.

Commence-  
ment.

**161.** Except as otherwise expressly provided, this Constitution shall come into operation on Merdeka Day.

### PART XIII

#### TEMPORARY AND TRANSITIONAL PROVISIONS

Existing laws.

**162.**—(1) Subject to the following provisions of this Article and Article 163, the existing laws shall, until repealed by the authority having power to do so under this Constitution, continue in force on and after Merdeka Day, with such modifications as may be made therein under this Article and subject to any amendments made by federal or State law.

(2) Where any State law amends or repeals an existing law made by the Legislature of a State, nothing in Article 75 shall invalidate the amendment or repeal by reason only that the existing law, relating to a matter with regard to which Parliament as well as the Legislature of a State has power to make laws, is federal law as defined by Article 160.

(3) References in any existing law to the Federation established by the Federation of Malay Agreement, 1948, and its territories, and of any officer holding office under that Federation or to any authority or body constituted in or for that Federation (including any references falling to be construed as such references by virtue of clause 135 of the said Agreement) shall be construed, in relation to any time on and after Merdeka Day, as references to the Federation (that is to say, the Federation established under the Federation of Malaya Agreement, 1957) and its territories and to the corresponding officer, authority or body respectively; and the Yang di-Pertuan Agong may by order declare what officer, authority or body is to be taken for the purposes of this clause to correspond to any officer, authority or body referred to in any existing law.

(4) The Yang di-Pertuan Agong may, within a period of two years beginning with Merdeka Day, by order make such modifications in any existing law, other than the Constitution of any State, as appear to him necessary or expedient for the purpose of bringing the provisions of that law into accord with the provisions of this Constitution; but before making any such order in relation to a law made by the Legislature of a State he shall consult the Government of that State.

(5) Any order made under clause (4) may be amended or repealed by the authority having power to make laws with respect to the matter to which the order relates.

(6) Any court or tribunal applying the provision of any existing law which has not been modified on or after Merdeka Day under this Article or otherwise may apply it with such modifications as may be necessary to bring it into accord with the provisions of this Constitution.

(7) In this Article "modification" includes amendment, adaptation and repeal.

**163.**—(1) The Emergency Regulations Ordinance, 1948, and all subsidiary legislation made thereunder shall, if not sooner ended by a Proclamation under clause (2), cease to have effect on the expiration of one year beginning with Merdeka Day or, if continued under this Article, on the expiration of a period of one year from the date on which it would have ceased to have effect but for the continuation or last continuation. Temporary continuance of Emergency Regulations Ordinance, 1948.

(2) The Yang di-Pertuan Agong may at any time repeal the said Ordinance and any subsidiary legislation made thereunder by a Proclamation declaring that the need for the Ordinance has ended.

(3) The said Ordinance and subsidiary legislation may be continued from time to time by a resolution of each House of Parliament.

(4) While the said Ordinance continues in force any subsidiary legislation which could have been made thereunder immediately before Merdeka Day may be validly made thereunder notwithstanding that it is inconsistent with any provision of this Constitution, and Parliament may, notwithstanding anything in this Constitution, by law amend or repeal any provision thereof.

**164.**—(1) The Legislative Council established under the Federation of Malaya Agreement, 1948, shall remain in being on and after Merdeka Day and shall not be dissolved before the first day of January, nineteen hundred and fifty-nine. Temporary functions of Legislative Council.

(2) If the Election Commission advises the Yang di-Pertuan Agong that it is not reasonably practicable to hold elections to

Parliament in accordance with this Constitution before the first day of July, nineteen hundred and fifty-nine, the Yang di-Pertuan Agong may at any time after the first day of January, nineteen hundred and fifty-nine, by Proclamation continue the Legislative Council until such date, not being later than the end of that year, as may be specified in the Proclamation, and the Legislative Council shall continue accordingly and shall stand dissolved on that date.

(3) Until the dissolution of the Legislative Council Chapters 4 and 5 of Part IV shall not apply, and the powers of Parliament under this Constitution shall be exercisable by the Yang di-Pertuan Agong with the advice and consent of the Legislative Council; and accordingly, in relation to the period ending with the dissolution of the Legislative Council, references in this Constitution, other than references in Article 159, to Parliament, either or both Houses of Parliament and an Act of Parliament shall be construed respectively as references to the Yang di-Pertuan Agong with the advice and consent of the Legislative Council, the Legislative Council and an Ordinance enacted by the Yang di-Pertuan Agong with the advice and consent of that Council.

(4) Until the dissolution of the Legislative Council the provisions of the Federation of Malaya Agreement, 1948, set out in the first column of the Twelfth Schedule shall continue in force, subject to the modifications set out in the second column of that Schedule and to the following further modifications, that is to say—

- (a) for references to a Malay State or a Settlement there shall be substituted references to a State;
- (b) for references to the High Commissioner there shall be substituted references to the Yang di-Pertuan Agong; and
- (c) for references to the Federal Executive Council there shall be substituted references to the Cabinet,

and Article 61 shall apply with the necessary modifications.

Temporary  
financial  
provisions.

**165.**—(1) Subject to clause (4), Part VII shall not come into operation until the first day of January nineteen hundred and fifty-nine, or such earlier date as may be provided by or under federal law.

(2) Until the coming into operation of Part VII, the provisions of Part XI of and the Third, Fourth and Fifth Schedules to the Federation of Malaya Agreement, 1948, shall continue in force, but with the following modifications, that is to say,—

- (a) references to a Malay State or a Settlement shall be construed as references to a State;

- (b) references to the High Commissioner and to the High Commissioner in Council shall be construed as references to the Yang di-Pertuan Agong ;
- (c) references to the Government of a Settlement shall be deleted ; and
- (d) references to a Settlement Council shall be construed as references to a Council of State.

(3) Until the coming into operation of Part VII, any moneys which under this Constitution (including Part VII) are charged on the Consolidated Fund shall be charged on the revenues of the Federation, and payment thereof shall be made by virtue of this clause without further authority of federal law.

(4) Notwithstanding anything in clause (1), the following provision of Part VII shall come into operation on Merdeka Day, that is to say, Articles 96, 105 to 107 and 111.

**166.**—(1) Subject to the provisions of this Article, all property and assets which immediately before Merdeka Day were vested in Her Majesty for the purposes of the Federation or of the colony or Settlement of Malacca or the colony or Settlement of Penang, shall on Merdeka Day vest in the Federation or the State of Malacca or the State of Penang, as the case may be. Succession to property.

(2) Any land in the State of Malacca or the State of Penang which immediately before Merdeka Day was vested in Her Majesty shall on that day vest in the State of Malacca or the State of Penang as the case may be.

(3) Any land vested in the State of Malacca or the State of Penang which immediately before Merdeka Day was occupied or used by the Federation Government or Her Majesty's Government or by any public authority for purposes which in accordance with the provisions of this Constitution become federal purposes shall on and after that day be occupied, used, controlled and managed by the Federal Government or, as the case may be, the said public authority, so long as it is required for federal purposes, and—

- (a) shall not be disposed of or used for any purposes other than federal purposes without the consent of the Federal Government, and
- (b) shall not be used for federal purposes different from the purposes for which it was used immediately before Merdeka Day without the consent of the Government of the State.

(4) Any State land which, immediately before Merdeka Day, was occupied or used, without being reserved, by the Federation Government for purposes which become federal purposes on that day, shall on that day be reserved for those federal purposes.



(5) All property and assets which immediately before Merdeka Day were vested in the Federation Government or some other person on its behalf for purposes which on that day continue to be federal purposes, shall on that day vest in the Federation.

(6) Property and assets which immediately before Merdeka Day were vested in the Federation Government or some person on its behalf for purposes which on that day become purposes of any State shall on that day vest in that State.

(7) Property and assets other than land which immediately before Merdeka Day were used by a State for purposes which on that day become federal purposes shall on that day vest in the Federation.

(8) Any property which was, immediately before Merdeka Day, liable to escheat to Her Majesty in respect of the government of Malacca or the government of Penang shall on that day be liable to escheat to the State of Malacca or the State of Penang, as the case may be.

Rights,  
liabilities and  
obligations.

**167.**—(1) Subject to the provisions of this Article, all rights, liabilities and obligations of—

(a) Her Majesty in respect of the government of the Federation, and

(b) the Government of the Federation or any public officer on behalf of the Government of the Federation,

shall on and after Merdeka Day be the rights, liabilities and obligations of the Federation.

(2) Subject to the provisions of this Article, all rights, liabilities and obligations of—

(a) Her Majesty in respect of the government of Malacca or the government of Penang,

(b) His Highness the Ruler in respect of the government of any State, and

(c) the Government of any State,

shall on and after Merdeka Day be the rights, liabilities and obligations of the respective States.

(3) All rights, liabilities and obligations relating to any matter which was immediately before Merdeka Day the responsibility of the Federation Government but which on that date becomes the responsibility of the Government of a State, shall on that day devolve upon that State.

(4) All rights, liabilities and obligations relating to any matter which was immediately before Merdeka Day the responsibility of the Government of a State but which on that day becomes the responsibility of the Federal Government, shall on that day devolve upon the Federation.

(5) In this Article, rights, liabilities and obligations include rights, liabilities and obligations arising from contract or otherwise, other than rights to which Article 166 applies.

(6) The Attorney General shall, on the application of any party interested in any legal proceedings, other than proceedings between the Federation and a State, certify whether any right, liability or obligation is by virtue of this Article a right, liability or obligation of the Federation or of a State named in the certificate, and any such certificate shall for the purposes of those proceedings be final and binding on all courts, but shall not operate to prejudice the rights and obligations of the Federation and any State as between themselves.

(7) The Federation shall make the like annual payments as fell to be made before Merdeka Day under Article II of the Treaty made on the sixth day of May, eighteen hundred and sixty-nine, between Her Majesty of the one part and the King of Siam of the other part relative to the State of Kedah.

**168.**—(1) Subject to the provisions of this Article, any legal proceedings pending in any court immediately before Merdeka Day in which Her Majesty or any servant of Her Majesty is a party in respect of the colony or Settlement of Malacca or the colony or Settlement of Penang shall continue on and after Merdeka Day with the State of Malacca or the State of Penang, as the case may be, substituted as a party. <sup>Legal proceedings.</sup>

(2) Subject to the provisions of this Article, any legal proceedings pending in any court immediately before Merdeka Day in which the Federation Government or a State Government or any officer of either Government is a party shall continue on and after Merdeka Day with the Federation or, as the case may be, the State substituted as a party.

(3) Any legal proceedings pending in any court immediately before Merdeka Day in which the Federation Government or any officer thereof is a party shall, if the subject matter falls within the executive authority of a State, be continued on and after that day with that State substituted as a party.

(4) Any legal proceedings pending in any court immediately before Merdeka Day in which a State or any officer thereof is a party shall, if the subject matter falls within the executive authority of the Federation, be continued on and after that day with the Federation substituted as a party.

(5) The Attorney General shall, on the application of any party to any proceedings referred to in this Article, certify whether the Federation or a State is in accordance with this Article to be substituted as a party in those proceedings, and any such certificate shall, for the purposes of those proceedings, be final and binding on all courts, but shall not operate to prejudice the rights and obligations of the Federation and any State as between themselves.

International agreements, etc., made before Merdeka Day.

**169.** For the purposes of Article 76 (1)—

- (a) any treaty, agreement or convention entered into before Merdeka Day between Her Majesty or her predecessors or the Government of the United Kingdom on behalf of the Federation or any part thereof and another country shall be deemed to be a treaty, agreement or convention between the Federation and that other country ;
- (b) any decision taken by an international organisation and accepted before Merdeka Day by the Government of the United Kingdom on behalf of the Federation or any part thereof shall be deemed to be a decision of an international organisation of which the Federation is a member.

Temporary provisions for persons qualified for registration as citizens under Federation of Malaya Agreement, 1948, clause 126.

**170.**—(1) Subject to the provisions of this Article, any person who, immediately before Merdeka Day, was qualified to make application for registration as a citizen of the Federation under clause 126 of the Federation of Malaya Agreement, 1948, shall be entitled, upon making application to the registration authority within the period of one year beginning with that day, to be registered as a citizen.

(2) A person who has absented himself from the Federation for a continuous period of five years within the ten years immediately preceding his application under this Article shall not be entitled to be registered thereunder unless it is certified by the Federal Government that he has maintained substantial connection with the Federation during that period.

(3) This Article shall be construed as one with Part III ; and Articles 18 and 26 shall apply in relation to registration under this Article, and to persons registered as citizens thereunder, as they apply in relation to registration under Article 16 and to persons registered under that Article.

Constituencies for first elections.

**171.**—(1) Article 116 shall not apply to the first election to the House of Representatives, but for that election the Federation shall be divided into constituencies by dividing into two constituencies each of the constituencies delimited for the purpose of elections to the Legislative Council under the Federation of Malaya Agreement, 1948.

(2) The number of constituencies for the purpose of the first elections to be held after Merdeka Day to the Legislative Assemblies of the several States shall be as set out in the following Table, and those constituencies shall be delimited by dividing the constituencies delimited for the purpose of the first election to the House of Representatives.

*Table*

Johore ...	...	32	Penang ...	...	24
Kedah ...	...	24	Perak ...	...	40
Kelantan	...	30	Perlis ...	...	12
Malacca	...	20	Selangor	...	28
Negri Sembilan		24	Trengganu	...	24
Pahang	...	24			

**172.** The Supreme Court in existence immediately before Existing Merdeka Day shall be the Supreme Court for the purposes of courts. this Constitution; and, without prejudice to the generality of Article 162, any other court then exercising jurisdiction and functions shall, until federal law otherwise provides, continue to exercise them.

**173.** Any appeal or application for leave to appeal from the Supreme Court to Her Majesty in Council which is pending immediately before Merdeka Day shall on and after Merdeka Day be treated as an appeal or application for leave to appeal under Article 131. Pending appeals to Privy Council.

**174.**—(1) The Chief Justice and other judges of the Supreme Court holding office immediately before Merdeka Day shall, notwithstanding anything in Article 123, be the Chief Justice and the other judges of the Supreme Court on that day and shall hold office on terms and conditions not less favourable than those applicable to them immediately before that day. Judicial appointments and Attorney General.

(2) The person holding the office of Attorney General immediately before Merdeka Day shall continue to hold that office on terms and conditions not less favourable than those applicable to him immediately before Merdeka Day and shall, notwithstanding anything in Article 123, be qualified for appointment as a judge of the Supreme Court.

(3) A person who immediately before Merdeka Day was a member of the judicial and legal service of the Federation and would be qualified for appointment as a judge of the Supreme Court if he were a citizen shall be so qualified notwithstanding that he is not a citizen.

(4) A person may, within a period of five years beginning with Merdeka Day, be appointed to be a judge of the Supreme Court notwithstanding that he is not qualified for appointment under Article 123 if he is and has been for not less than five years qualified to practise as an advocate in a court in any Commonwealth country having unlimited jurisdiction in civil or criminal matters; and a person appointed by virtue of this clause may be appointed for a fixed period (whether expiring before or after he attains the age of sixty-five).

(5) Without prejudice to the generality of Article 162, nothing in Part IX shall be taken to affect the provisions of the existing law relating to the sitting in the Supreme Court of judges from countries outside the Federation.

Director of Audit to be first Auditor General.

**175.** The person holding office as Director of Audit immediately before Merdeka Day shall, as from that day, hold office as Auditor General on terms and conditions not less favourable than those applicable to him immediately before Merdeka Day.

Transfer of officers.

**176.**—(1) Subject to the provisions of this Constitution and any existing law, all persons serving in connection with the affairs of the Federation immediately before Merdeka Day shall continue to have the same powers and to exercise the same functions on Merdeka Day on the same terms and conditions as were applicable to them immediately before that day.

(2) This Article does not apply to the High Commissioner or the Chief Secretary.

Waiver or postponement of oath of office where appointment continues under this Part.

**177.** A person who, under any provisions of this Part, holds office under the Federation by virtue of having been the holder of a corresponding office immediately before Merdeka Day may, until Parliament otherwise provides, perform his functions without taking the oath required in the case of other holders of that office.

Remuneration after Merdeka Day.

**178.** Until Parliament otherwise provides, the remuneration payable to the persons holding the offices of Prime Minister and other Ministers shall be the same as was payable, immediately before Merdeka Day, to the Chief Minister and other Ministers of the Federation respectively.

Contributions in respect of joint services.

**179.** Any agreement in force immediately before Merdeka Day relating to the proportion of the remuneration payable by the Federation and any State in respect of any such employment as is mentioned in Article 133 (2) shall continue in force until superseded by a new agreement or federal law.

Preservation of pensions, etc.

**180.**—(1) The Tenth Schedule to the Federation of Malaya Agreement, 1948, shall continue in force on and after Merdeka Day, but with the modification that any reference therein to the High Commissioner shall be construed as a reference to the Yang di-Pertuan Agong.

(2) The said Schedule shall for the purposes of this Constitution be deemed to be federal law and may, subject to the provisions of Article 147, be amended and repealed accordingly.

(3) In its application to any law made under clause (2) Article 147 shall have effect as if references therein to an award included compensation.

#### PART XIV

##### SAVING FOR RULERS' SOVEREIGNTY, ETC.

Saving for Rulers' sovereignty, etc.

**181.**—(1) Subject to the provisions of this Constitution, the sovereignty, prerogatives, powers and jurisdiction of the Rulers and the prerogatives, powers and jurisdiction of the Ruling Chiefs of Negri Sembilan within their respective territories as hitherto had and enjoyed shall remain unaffected.

(2) No proceedings whatsoever shall be brought in any court against the Ruler of a State in his personal capacity.

# SCHEDULES

## FIRST SCHEDULE

Articles 18, 21.

### OATH OF APPLICANTS FOR REGISTRATION OR NATURALISATION

I \_\_\_\_\_ of \_\_\_\_\_  
hereby declare on oath that I absolutely and entirely renounce and abjure all loyalty to any country or State outside the Federation, and I do swear that I will be a true, loyal and faithful citizen of the Federation, and will give due obedience to all lawfully constituted authorities in the Federation.

## SECOND SCHEDULE

Article 31.

### SUPPLEMENTARY PROVISIONS RELATING TO CITIZENSHIP

#### *The Minister*

1. The functions of the Federal Government under Part III shall be exercised by such Minister of that Government as the Yang di-Pertuan Agong may from time to time direct, and references in this Schedule to the Minister shall be construed accordingly.

2. A decision of the Federal Government under Part III shall not be subject to appeal or review in any court.

#### *The registration authority*

3. For the purposes of Part III and this Schedule the Election Commission shall be the registration authority.

4. The registration authority may delegate to any of its officers, or, with the consent of the Yang di-Pertuan Agong or of the Ruler or Governor of any State, to any officer of the Federal Government or of the Government of that State, any of its functions under Part III or this Schedule ; but any person aggrieved by the decision of a person to whom functions of the authority are so delegated may appeal to the authority.

5. Any person aggrieved by a decision of the registration authority may appeal to the Supreme Court on a point of law, but except as aforesaid a decision of the registration authority under Part III shall not be subject to appeal or review in any court.

#### *Functions of Minister and registration authority*

6. Subject to federal law, the Minister and the registration authority may make rules and prescribe forms for the purpose of the exercise of their respective functions under Part III and this Schedule.

7. The power of the Federal Government under paragraph (d) of clause (1) of Article 14 to allow a longer period for the registration of a birth may be exercised either before or after the registration has been effected.

8. Where a certificate of naturalisation is granted under Article 19 or Article 20, the Minister shall transmit a copy of the certificate to the registration authority.

9. Any notice to be given by the Minister to any person under Article 27 may be sent to that person at his last known address, or,

in the case of a person under the age of twenty-one years (not being a married woman), to his parent or guardian at the last known address of the parent or guardian ; and if an address at which notice may be sent to any person under this section is not known and cannot after reasonable inquiry be ascertained, the notice may be given by publication in the Gazette.

10. It shall be the duty of the registration authority to compile and maintain—

- (a) a register of citizens by registration ;
- (b) a register of citizens by naturalisation ; and
- (c) a register of persons who have renounced or been deprived of citizenship under any provision of Part III ;

and for the purposes of this section “ citizen by registration ” includes a citizen to whom paragraph (a) or paragraph (b) of Article 28 applies and a citizen by registration under Article 170, and “ citizen by naturalisation ” includes a citizen to whom paragraph (c) of Article 28 applies.

11. If the registration authority has reason to believe that an error appears in any register compiled under section 10, it shall, after giving notice to the person concerned and after considering such representations from him as he may choose to make, make such alteration on the register as appears to the authority to be necessary to correct the error.

12. Subject to section 11, the said register shall be conclusive evidence of the matters therein contained.

13. For the purpose of determining any question of fact proof of which is needed for a claim by any person to be a citizen by operation of law, or for registration as a citizen, the registration authority shall be entitled to put such questions to that person, or any other person, as it may consider necessary ; and unless the authority has reason to doubt the correctness of the answer to any such question, the answer shall be accepted as correct.

14. Without prejudice to section 13, where any person states that he has attained a specified age, that statement shall, unless the registration authority or the Minister, as the case may be, has reason to doubt its correctness, be accepted as correct notwithstanding that that person cannot specify the date of his birth ; and any person who claims to be of legitimate birth shall be treated as of such birth unless the registration authority or the Minister, as the case may be, has reason to suppose that he is of illegitimate birth.

15. Where the registration authority is satisfied of all matters required by Article 17 for the purposes of an application for registration under that Article, they shall give notice to that effect to the Minister ; and unless within such period as may be prescribed by rules made by the Minister for the purposes of this section the Minister otherwise directs, the authority shall register the applicant accordingly.

## *Offences*

16. It shall be an offence punishable with imprisonment for two years or a fine of one thousand dollars or both for any person knowingly to make any false statement with a view to inducing the registration authority or the Minister to grant or refuse any application under Part III including any application to determine whether the applicant is a citizen by operation of law.

## *Interpretation*

17. In relation to a person who is illegitimate, Articles 14 and 15 shall have effect as if for references to his father there were substituted references to his mother and as if section 19 of this Schedule were omitted ; and references in Article 15 and this Schedule to his parent shall be construed accordingly.

18. In relation to an adopted child whose adoption has been registered under any written law in force in the Federation, including any such law in force before Merdeka Day, Article 15 shall have effect as if for the reference to his father there were substituted a reference to the adopter, and references in that Article and this Schedule to his parent shall be construed accordingly.

19. Any reference in Part III to the status or description of the father of a person at the time of that person's birth shall, in relation to a person born after the death of his father, be construed as a reference to the status or description of the father at the time of the father's death ; and where that death occurred before and the birth occurs on or after Merdeka Day, the status or description which would have been applicable to the father had he died after Merdeka Day shall be deemed to be the status or description applicable to him at the time of his death.

20. In calculating for the purposes of Part III a period of residence in the Federation—

- (a) a period of absence from the Federation of less than six months ;
- (b) a period of absence from the Federation for the purposes of education of such kind, in such country and for such time, as may from time to time be either generally or specially approved by the Minister ; and
- (c) a period of absence from the Federation for reasons of health or any other cause prescribed generally or specially by the Minister,

shall be treated as residence in the Federation ; and for the purposes of Part III a person shall be deemed to be resident in the Federation on a particular day if he had been resident in the Federation before that day and that day is included in any such period of absence as aforesaid.

21. For the purposes of Part III "Malayan consulate" includes any office exercising consular functions on behalf of the Federation.



## THIRD SCHEDULE

### ELECTION OF YANG DI-PERTUAN AGONG AND DEPUTY SUPREME HEAD

#### PART I

#### ELECTION OF YANG DI-PERTUAN AGONG

1.—(1) A Ruler is qualified to be elected Yang di-Pertuan Agong unless—

- (a) he is a minor, or
- (b) he has notified the Keeper of the Rulers' Seal that he does not desire to be elected, or
- (c) the Conference of Rulers by secret ballot resolves that he is unsuitable by reason of infirmity of mind or body or for any other cause to exercise the functions of Yang di-Pertuan Agong.

(2) A resolution under this section shall not be carried unless at least five members of the Conference have voted in favour of it.

2. The Conference of Rulers shall offer the office of Yang di-Pertuan Agong to the Ruler qualified for election whose State is first on the election list described in section 4 and, if he does not accept the office, to the Ruler whose State is next on the list, and so on until a Ruler accepts the office.

3. When a Ruler to whom the office of Yang di-Pertuan Agong has been offered in accordance with section 2 has accepted the office, the Conference of Rulers shall declare him elected and the Keeper of the Rulers' Seal shall notify the result of the election in writing to both Houses of Parliament.

4.—(1) The election list—

- (a) shall for the purposes of the first election be a list comprising the States of all the Rulers in the order in which Their Highnesses then recognize precedence among themselves ;
- (b) shall for the purposes of subsequent elections be that list as varied in accordance with subsection (2) until it is reconstituted under subsection (3), and shall then be the list so reconstituted, but varied, for the purposes of further elections, in accordance with subsection (4).

(2) The list in force at the first election shall be varied as follows :—

- (a) after each election any States preceding on the list the State whose Ruler was elected shall be transferred (in the order in which they are then on the list) to the end of the list, and the State whose Ruler was elected shall be omitted ;
- (b) whenever there is a change in the Ruler of a State then on the list, that State shall be transferred to the end of the list (and if on the same day there is a change in the Rulers of more than one such State, those States shall be so transferred in the order in which they are then on the list).

(3) When no State remains on the list as varied in accordance with subsection (2), or if at an election no Ruler of a State on that list is qualified for election or accepts office, the election list shall be reconstituted so as to comprise again the States of all the Rulers, but in the following order, that is to say, those whose Rulers have held the office of Yang di-Pertuan Agong in the order in which their Rulers have held that office, and the others (if any) following them in the order in which they were on the list before it was reconstituted.

(4) After each election held in accordance with the reconstituted list that list shall be varied as follows:—

- (a) any States preceding on the list the State whose Ruler was elected shall be transferred (in the order in which they are then on the list) to the end of the list; and
- (b) the State whose Ruler was elected shall then be placed last.

## PART II

### ELECTION OF DEPUTY SUPREME HEAD

5. A Ruler is qualified to be elected Deputy Supreme Head unless—

- (a) he would not be qualified to be elected Yang di-Pertuan Agong, or
- (b) he has notified the Keeper of the Rulers' Seal that he does not desire to be elected.

6. The Conference of Rulers shall not elect a Deputy Supreme Head while the office of Yang di-Pertuan Agong is vacant.

7. The Conference of Rulers shall offer the office of Deputy Supreme Head to the Ruler qualified for election who, on the death of the Yang di-Pertuan Agong last elected, would be the first entitled to be offered the office of Yang di-Pertuan Agong and, if he does not accept it, to the next and so on until a Ruler accepts the office.

## PART III

### REMOVAL OF YANG DI-PERTUAN AGONG

8. A resolution of the Conference of Rulers to remove the Yang di-Pertuan Agong from office shall not be carried unless at least five members of the Conference have voted in favour of it.

## PART IV

### GENERAL

9. An election held in accordance with this Schedule before Merdeka Day shall be valid and shall take effect on that day.

10. In section 4 (3) the expression "Ruler" includes a past Ruler.

FOURTH SCHEDULE

OATHS OF OFFICE OF YANG DI-PERTUAN AGONG AND  
TIMBALAN YANG DI-PERTUAN AGONG

PART I

OATH OF YANG DI-PERTUAN AGONG

Kami..... ibni.....  
Yang di-Pertuan Agong bagi Persekutuan Tanah Melayu bersumpah dengan melafazkan:—

Wallahi; Wabillahi; Watallahi;  
maka dengan lafaz ini berikrar-lah kami dengan sa-sungguh dan dengan sa-benar-nya mengaku akan ta'at setia pada menjalankan dengan 'adil-nya permerintahan bagi Persekutuan Tanah Melayu dengan mengikut sabagai-mana Undang-undang dan Perlembaga'an Negeri yang telah di-sah dan di-mashhorkan dan yang akan di-sah dan di-mashhorkan di-masa hadapan ini. Dan lagi kami berikrar mengaku dengan sa-sungguh dan dengan sa-benar-nya memelihara pada setiap masa Ugama Islam dan berdiri tetap di-atas permerintahan yang 'adil dan aman di-dalam negeri.

PART II

OATH OF TIMBALAN YANG DI-PERTUAN AGONG

Kami..... ibni.....  
yang telah di-lantek menjadi Timbalan Yang di-Pertuan Agong bagi Persekutuan Tanah Melayu bersumpah dengan melafazkan:—

Wallahi; Wabillahi; Watallahi;  
dan dengan lafaz ini berikrar-lah kami dengan sesungguhnya dan dengan sa-benar-nya mengaku akan ta'at setia pada menjalankan tanggungan kami yang telah di-tetapkan dan yang akan di-tetapkan pada suatu masa ka-suatu masa yang kahadapan ini oleh undang-undang dan Perlembaga'an negeri Persekutuan Tanah Melayu.

PART III

ENGLISH TRANSLATIONS

We..... ibni.....  
Yang di-Pertuan Agong of the Federation of Malaya do hereby swear

Wallahi; Wabillahi; Watallahi;  
and by virtue of that oath do solemnly and truly declare that We shall justly and faithfully perform (carry out) our duties in the administration of the Federation of Malaya in accordance with its laws and constitution which have been promulgated or which may be promulgated from time to time in the future. Further We do solemnly and truly declare that We shall at all times protect the Muslim Religion and uphold the rules of law and order in the Country.

We..... ibni.....  
being elected to be the Deputy Yang di-Pertuan Agong of the Federation of Malaya do hereby swear:—

Wallahi; Wabillahi; Watallahi;  
and by virtue of that oath do solemnly and truly declare that We shall faithfully perform (carry out) our duties as Deputy Yang di-Pertuan Agong as laid down and as may from time to time be laid down by the laws and the Constitution of the Federation of Malaya.

THE CONFERENCE OF RULERS

1. The Conference of Rulers shall, subject to the following provisions of this Schedule, consist of Their Highnesses the Rulers and the Governors of Malacca and Penang.

2. The place of His Highness the Ruler of any State or the Governor of any State as a member of the Conference of Rulers may in any case in which the Constitution of that State so provides be taken by such person as that Constitution may provide.

3. The Conference of Rulers shall have a Rulers' Seal, which shall be kept in the custody of a person appointed by the Conference.

4. The person appointed under section 3 shall be known as the *Penyimpan Mohar Besar Raja-Raja* (Keeper of the Rulers' Seal), shall act as secretary to the Conference of Rulers and shall hold his office at the pleasure of the Conference.

5. A majority of the members of the Conference of Rulers shall form a quorum and, subject to the provisions of this Constitution, the Conference may determine its own procedure.

6. The Keeper of the Rulers' Seal shall convene the Conference of Rulers whenever required to do so by the Yang di-Pertuan Agong or by not less than three members of the Conference and, without being so required, not later than four weeks before the expiry of the term of office of the Yang di-Pertuan Agong and whenever a vacancy occurs in that office or in the office of the Deputy Supreme Head of the Federation.

7. The Governors of Malacca and Penang shall not be members of the Conference of Rulers for the purposes of any proceedings relating to the election or removal of the Yang di-Pertuan Agong or the election of the Deputy Supreme Head of the Federation or relating solely to the privileges, position, honours and dignities of Their Highnesses or to religious acts, observances or ceremonies.

8. In any case where the Conference of Rulers is not unanimous it shall take its decision by a majority of the members voting, subject however to the provisions of the Third Schedule.

9. Any consent, appointment or advice of the Conference of Rulers required under this Constitution shall be signified under the Rulers' Seal; and where, in the case of any proposed appointment, a majority of the members of the Conference have indicated, by writing addressed to the Keeper of the Rulers' Seal, that they are in favour of the appointment, he shall so signify the advice of the Conference without convening it.

SIXTH SCHEDULE

FORMS OF OATHS AND AFFIRMATIONS

1. *Oath of Office and Allegiance*

"I, \_\_\_\_\_, having been elected (or appointed) to the office of \_\_\_\_\_, do solemnly swear (or affirm) that I will faithfully discharge the duties of that office to the best of my ability, that I will bear true faith and allegiance to the Federation of Malaya, and will preserve, protect and defend its Constitution." Articles 43, 54, 124, 142.

## 2. *Oath as Member of Parliament and of Allegiance*

“ I, \_\_\_\_\_, having been elected (or appointed) as a member of the House of Representatives (or the Senate) do solemnly swear (or affirm) that I will faithfully discharge my duties as such to the best of my ability, that I will bear true faith and allegiance to the Federation of Malaya, and will preserve, protect and defend its Constitution.”

## 3. *Oath of Secrecy*

“ I, \_\_\_\_\_, do solemnly swear (or affirm) that I will not directly or indirectly communicate or reveal to any person any matter which shall be brought under my consideration or shall become known to me as \_\_\_\_\_ except as may be required for the due discharge of my duties as such or as may be specially permitted by the Yang di-Pertuan Agong.”

Article 45.

# SEVENTH SCHEDULE

## ELECTION AND APPOINTMENT OF SENATORS

### PART I

#### ELECTION OF SENATORS

1.—(1) As soon as may be after the dissolution of the Legislative Council, the Yang di-Pertuan Agong shall give notice to the Ruler or Governor of each State that an election of Senators is required and the Ruler or Governor shall require the Legislative Assembly to elect Senators as soon as may be.

(2) As often as there is a vacancy among the members elected to the Senate by a State the Yang di-Pertuan Agong shall give notice to the Ruler or Governor of the State that an election of a Senator is required, and the Ruler or Governor shall require the Legislative Assembly to elect a Senator as soon as may be.

2.—(1) The names of candidates for election shall be proposed and seconded by members of the Assembly and the member proposing or the member seconding shall submit a statement in writing, signed by the person nominated, that he is willing to serve as a Senator if elected.

(2) When all the nominations have been received, the presiding officer shall announce the names of the persons nominated in alphabetical order and shall then put their names to the vote in that order.

(3) Each member present shall be entitled to vote for as many candidates as there are vacancies to be filled, and the names of the members voting for each candidate shall be recorded; and if any member casts a vote in addition to those allowed by this subsection that vote shall be void.

(4) The presiding officer shall declare to be elected the candidate or candidates who receive the largest number of votes, but if two or more candidates have an equal number of votes and the number of those candidates is larger than the number of vacancies to be filled, the election of those candidates shall be determined by lot.

3. Notwithstanding anything in section 2, if a vacancy due to the expiry of the term of office of a Senator is to be filled at the same meeting as a vacancy arising in any other way there shall first be an election to fill the vacancy due to the expiry of the term and then a separate election to fill the other vacancy.

4. The presiding officer shall certify to the clerk to the Senate, by writing under his hand, the name of a person elected as Senator in accordance with the provisions of this Schedule.

5. If any question arises whether a member of the Senate has been duly elected in accordance with the provisions of this Schedule, the decision of the Senate shall be taken and shall be final.

## PART II

### RETIREMENT OF SENATORS

6. The term of office of one of the two Senators elected at the first election held in accordance with the provisions of this Schedule shall be three years, and the Senator whose term is six years shall, if both receive the same number of votes, be determined by lot and shall otherwise be the one who receives the greater number of votes.

7. Of the persons first appointed to be Senators eight shall be appointed for a term of three years.

8. The term of office of a person elected or appointed to replace a person who has died or ceased to be a Senator before the expiration of his term shall be the remainder of that term.

## EIGHTH SCHEDULE

Article 71.

### PROVISIONS TO BE INSERTED IN STATE CONSTITUTION

#### PART I

#### FINAL PROVISIONS

##### *Ruler to act on advice*

1.—(1) In the exercise of his functions under the Constitution of this State or any law or as a member of the Conference of Rulers the Ruler shall act in accordance with the advice of the Executive Council or of a member thereof acting under the general authority of the Council, except as otherwise provided by the Federal Constitution or the State Constitution; but shall be entitled, at his request, to any information concerning the government of the State which is available to the Executive Council.

(2) The Ruler may act in his discretion in the performance of the following functions (in addition to those in the performance of which he may act in his discretion under the Federal Constitution), that is to say—

(a) the appointment of a Mentri Besar,

(b) the withholding of consent to a request for the dissolution of the Legislative Assembly,

- (c) the making of a request for a meeting of the Conference of Rulers concerned solely with the privileges, position, honours and dignities of Their Highnesses or religious acts, observances or ceremonies,
- (d) any function as Head of the Muslim religion or relating to the custom of the Malays,
- (e) the appointment of an heir or heirs, consort, Regent or Council of Regency,
- (f) the appointment of persons to Malay customary ranks, titles, honours and dignities and the designation of the functions appertaining thereto,
- (g) the regulation of royal courts and palaces.

(3) State law may make provision for requiring the Ruler to act after consultation with or on the recommendation of any person or body of persons other than the Executive Council in the exercise of any of his functions other than—

- (a) functions exercisable in his discretion,
- (b) functions with respect to the exercise of which provision is made in the State Constitution or the Federal Constitution.

#### *The Executive Council*

2.—(1) The Ruler shall appoint an Executive Council.

(2) The Executive Council shall be appointed as follows, that is to say,—

- (a) the Ruler shall first appoint as Mentri Besar to preside over the Executive Council a member of the Legislative Assembly who in his judgment is likely to command the confidence of the majority of the members of the Assembly ; and
- (b) he shall on the advice of the Mentri Besar appoint not more than eight nor less than four other members from among the members of the Legislative Assembly ;

but if an appointment is made while the Legislative Assembly is dissolved a person who was a member of the last Legislative Assembly may be appointed but shall not continue to hold office after the first sitting of the next Legislative Assembly unless he is a member thereof.

(3) Notwithstanding anything in this section, a person who is a citizen by naturalisation or by registration under Article 17 of the Federal Constitution shall not be appointed Mentri Besar.

(4) In appointing a Mentri Besar the Ruler may, in his discretion, dispense with any provision in the Constitution of this State restricting his choice of a Mentri Besar, if in his opinion it is necessary to do so in order to comply with the provisions of this section.

(5) The Executive Council shall be collectively responsible to the Legislative Assembly.

(6) If the Mentri Besar ceases to command the confidence of the majority of the members of the Legislative Assembly, then, unless at his request the Ruler dissolves the Legislative Assembly, he shall tender the resignation of the Executive Council.

(7) Subject to subsection (6), a member of the Executive Council other than the Menteri Besar shall hold office at the Ruler's pleasure, but any member of the Council may at any time resign his office.

(8) A member of the Executive Council shall not engage in any trade, business or profession connected with any subject or department for which he is responsible and shall not, so long as he is engaged in any trade, business or profession, take part in any decision of the Executive Council relating to that trade, business or profession or in any decision likely to affect his pecuniary interests therein.

### *Legislature of the State*

3. The Legislature of the State shall consist of the Ruler and one House, to be known as the Dewan Negeri (Legislative Assembly).

### *Composition of Legislative Assembly*

4. The Legislative Assembly shall consist of such number of elected members as the Legislature may by law provide and, until other provision is so made, the number of members shall be the number specified in Article 171 of the Federal Constitution.

### *Qualifications of members*

5. Every citizen of or over the age of twenty-one years who is resident in the State is qualified to be a member of the Legislative Assembly, unless he is disqualified for being a member by the Federal Constitution or this Constitution or by any such law as is mentioned in section 6 of the Eighth Schedule to the Federal Constitution.

### *Disqualification for membership of Legislative Assembly*

6.—(1) Subject to the provisions of this section, a person is disqualified for being a member of the Legislative Assembly if—

- (a) he is and has been found or declared to be of unsound mind ;
- (b) he is an undischarged bankrupt ;
- (c) he holds an office of profit ;
- (d) having been nominated for election to either House of Parliament or to the Legislative Assembly, or having acted as election agent to a person so nominated, he has failed to lodge any return of election expenses required by law within the time and in the manner so required ; or
- (e) he has been convicted of an offence by a court of law in the Federation and sentenced to imprisonment for a term of not less than two years and has not received a free pardon ;
- (f) he is disqualified under any law relating to offences in connection with elections to either House of Parliament or to the Legislative Assembly by reason of having been convicted of such an offence or having in proceedings relating to such an election been proved guilty of an act constituting such an offence ; or
- (g) he has voluntarily acquired citizenship of, or exercised rights of citizenship in, a foreign country or has made a declaration of allegiance to a foreign country.



(2) The disqualification of a person under paragraph (d) or paragraph (e) of subsection (1) may be removed by the Ruler and shall, if not so removed, cease at the end of the period of five years beginning with the date on which the return mentioned in the said paragraph (d) was required to be lodged or, as the case may be, the date on which the person convicted as mentioned in the said paragraph (e) was released from custody; and a person shall not be disqualified under paragraph (g) of sub-section (1) by reason only of anything done by him before he became a citizen.

#### *Provision against double membership*

7. A person shall not at the same time be a member of the Legislative Assembly for more than one constituency.

#### *Decision as to disqualification*

8. If any question arises whether a member of the Legislative Assembly has become disqualified for membership, the decision of the Assembly shall be taken and shall be final.

#### *Summoning, prorogation and dissolution of Legislative Assembly*

9.—(1) The Ruler shall from time to time summon the Legislative Assembly and shall not allow six months to elapse between the last sitting in one session and the date appointed for its first sitting in the next session.

(2) The Ruler may prorogue or dissolve the Legislative Assembly.

(3) The Legislative Assembly unless sooner dissolved shall continue for five years from the date of its first sitting and shall then stand dissolved.

(4) Whenever the Legislative Assembly is dissolved a general election shall be held within sixty days from the date of the dissolution and the new Legislative Assembly shall be summoned to meet on a date not later than ninety days from that date.

(5) A casual vacancy shall be filled within sixty days from the date on which it occurs.

#### *Speaker of the Legislative Assembly*

10.—(1) The Legislative Assembly shall from time to time choose one of its members to be Speaker and shall transact no business while the office of Speaker is vacant other than the election of a Speaker.

(2) A member holding office as Speaker shall vacate his office on ceasing to be a member of the Legislative Assembly and may at any time resign his office.

(3) During any absence of the Speaker from a sitting of the Legislative Assembly such other member as may be determined by the rules of procedure of the Assembly shall act as Speaker.

#### *Exercise of legislative power*

11.—(1) The power of the Legislature to make laws shall be exercised by Bills passed by the Legislative Assembly and assented to by the Ruler.

(2) No Bill or amendment involving expenditure from the Consolidated Fund of the State may be introduced or moved in the Legislative Assembly except by a member of the Executive Council.

(3) A Bill shall become law on being assented to by the Ruler, but no law shall come into force until it has been published, without prejudice, however, to the power of the Legislature to postpone the operation of any law or to make laws with retrospective effect.

### *Financial Provisions*

#### *No taxation unless authorised by law*

12. No tax or rate shall be levied by or for the purposes of the State except by or under the authority of law.

#### *Expenditure charged on Consolidated Fund*

13.—(1) There shall be charged on the Consolidated Fund of the State, in addition to any grant, remuneration or other moneys so charged by any other provision of the Constitution of the State or by State law,—

- (a) the Civil List of the Ruler and the remuneration of the Speaker of the Legislative Assembly ;
- (b) all debt charges for which the State is liable ; and
- (c) any moneys required to satisfy any judgment, decision or award against the State by any court or tribunal.

(2) For the purposes of this provision debt charges include interest, sinking fund charges, repayment or amortisation of debt and all expenditure in connection with the raising of loans on the security of the Consolidated Fund and the service and redemption of debt created thereby.

#### *Annual financial statement*

14.—(1) Subject to subsection (3), the Ruler shall, in respect of every financial year, cause to be laid before the Legislative Assembly a statement of the estimated receipts and expenditure of the State for that year, and, unless the State Legislature in respect of any year otherwise provides, that statement shall be so laid before the commencement of that year.

(2) The estimates of expenditure shall show separately—

- (a) the total sums required to meet expenditure charged on the Consolidated Fund ; and
- (b) subject to subsection (3), the sums respectively required to meet the heads of other expenditure proposed to be met from the Consolidated Fund.

(3) The estimated receipts to be shown in the said statement do not include any sums received by way of Zakat, Fitrah and Bait-ul-Mal or similar Muslim revenue ; and the sums to be shown under paragraph (b) of sub-section (2) do not include—

- (a) sums representing the proceeds of any loan raised by the State for specific purposes and appropriated for those purposes by the law authorising the raising of the loan ;
- (b) sums representing any money or interest on money received by the State subject to a trust and to be applied in accordance with the terms of the trust.

(4) The said statement shall also show, so far as is practicable, the assets and liabilities of the State at the end of the last completed financial year, the manner in which those assets are invested or held, and the general heads in respect of which those liabilities are outstanding.

### *Supply Bills*

15. The heads of expenditure to be met from the Consolidated Fund of the State but not charged thereon, other than the sums mentioned in paragraphs (a) and (b) of section 14 (3) of the Eighth Schedule to the Federal Constitution, shall be included in a Bill, to be known as a Supply Bill, providing for the issue from the Consolidated Fund of the sums necessary to meet that expenditure and the appropriation of those sums for the purposes specified therein.

### *Supplementary and excess expenditure*

16. If in respect of any financial year it is found—

- (a) that the amount appropriated by the Supply Enactment for that purpose is insufficient, or that a need has arisen for expenditure for a purpose for which no amount has been appropriated by the Supply Enactment; or
- (b) that any moneys have been expended for any purpose in excess of the amount (if any) appropriated for that purpose by the Supply Enactment,

a supplementary estimate showing the sums required or spent shall be laid before the Legislative Assembly and the heads of any such expenditure shall be included in a Supply Bill.

### *Withdrawals from the Consolidated Fund*

17.—(1) Subject to the following provisions of this section, no moneys shall be withdrawn from the Consolidated Fund unless they are—

- (a) charged on the Consolidated Fund; or
- (b) authorised to be issued by a Supply Enactment.

(2) No moneys shall be withdrawn from the Consolidated Fund except in the manner provided by federal law.

(3) Subsection (1) does not apply to any such sums as are mentioned in paragraphs (a) and (b) of section 14 (3) of the Eighth Schedule to the Federal Constitution.

(4) The State Legislature may in respect of any financial year authorise, before the passing of the Supply Enactment, expenditure for part of the year and the issue from the Consolidated Fund of any moneys required to meet that expenditure.

### *Impartial treatment of State employees*

#### *Impartial treatment of State employees*

18. All persons of whatever race in the same grade of the service of the State, shall, subject to the terms and conditions of their employment, be treated impartially.

## *Amendment of the Constitution*

### *Amendment of the Constitution*

19.—(1) The following provisions of this section shall have effect with respect to the amendment of the Constitution of this State.

(2) The provisions affecting succession to the throne and the position of the Ruling Chiefs and similar Malay customary dignitaries may not be amended by the State Legislature.

(3) Any other provisions may, subject to the following provisions of this section, be amended by an Enactment of the State Legislature but may not be amended by any other means.

(4) A Bill for making an amendment to the said Constitution (other than an amendment excepted from the provisions of this subsection) shall not be passed by the Legislative Assembly unless it has been supported on Second and Third Readings by the votes of not less than two-thirds of the total number of members thereof.

(5) The following amendments are excepted from the provisions of subsection (4), that is to say—

(a) any amendment consequential on such a law as is mentioned in section 4 or section 21 of the Eighth Schedule to the Federal Constitution ; and

(b) any amendment the effect of which is to bring the Constitution of this State into accord with any of the provisions of the said Schedule, but only if it is made after the Legislative Assembly has been elected in accordance with section 4 of that Schedule.

(6) This section does not invalidate any provision of the Constitution of this State requiring the consent of any body of persons to any amendment affecting—

(a) the appointment and attributes of an heir or heirs to the throne, of the Ruler's Consort or of the Regent or members of the Council of Regency of the State.

(b) the removal, withdrawal, or abdication of the Ruler or his heir or heirs,

(c) the appointment and attributes of the Ruling Chiefs or similar Malay customary dignitaries and of members of religious or customary Advisory Councils or similar bodies,

(d) the establishment, regulation, confirmation and deprivation of Malay customary ranks, titles, honours, dignities and awards and the attributes of the holders thereof and the regulation of the royal courts and palaces.

(7) In this section "amendment" includes addition and repeal.

## PART II

### TEMPORARY PROVISIONS ALTERNATIVE TO PROVISIONS IN PART I

#### *The Executive Council (alternative to section 2)*

20.—(1) The Ruler shall appoint an Executive Council.

(2) The Executive Council shall be appointed as follows, that is to say,—

(a) the Ruler shall first appoint as Mentri Besar to preside over the Executive Council a person who in his judgment is likely to command the confidence of the majority of the Assembly ; and

(b) he shall on the advice of the Mentri Besar appoint not more than eight nor less than four other persons.

(3) Notwithstanding anything in this section, a person who is a citizen by naturalisation or by registration under Article 17 of the Federal Constitution shall not be appointed Mentri Besar.

(4) In appointing a Mentri Besar the Ruler may in his discretion dispense with any provision in the Constitution of this State restricting his choice of a Mentri Besar, if in his opinion it is necessary to do so in order to comply with the provisions of this section.

(5) The Executive Council shall be collectively responsible to the Legislative Assembly.

(6) The Mentri Besar shall cease to hold office at the expiration of a period of three months from the date of his appointment, unless before the expiration of that period a resolution of confidence in him has been passed by the Legislative Assembly ; and if at any time he ceases to command the confidence of the majority of the members of the Legislative Assembly, then unless at his request the Ruler dissolves the Legislative Assembly, he shall tender the resignation of the Executive Council.

(7) Subject to subsection (6), a member of the Executive Council other than the Mentri Besar shall hold office at the Ruler's pleasure, but any member of the Council may at any time resign his office.

(8) A member of the Executive Council shall not engage in any trade, business or profession connected with any subject or department for which he is responsible and shall not, so long as he is engaged in any trade, business or profession, take part in any decision of the Executive Council relating to that trade, business or profession or in any decision likely to affect his pecuniary interests therein.

#### *Composition of Legislative Assembly (alternative to section 4)*

21.—(1) The Legislative Assembly shall consist of—

(a) such number of elected members as the Legislature may by law provide, and

(b) such number of other members, being less than the number of elected members, as the Ruler may appoint ;

and, until other provision is made as aforesaid, the number of elected members shall be the number specified in Article 171 of the Federal Constitution.

5. Federal citizenship and naturalization ; aliens.

6. The machinery of government, subject to the State List, but including—

- (a) Elections to both Houses of Parliament and the Legislative Assemblies of the States and all matters connected therewith ;
- (b) The Armed Forces Council and the Commissions to which Part X applies ;
- (c) Federal services, including the establishment of services common to the Federation and the States ; services common to two or more States ;
- (d) Pensions and compensation for loss of office ; gratuities and conditions of service ;
- (e) Local government and town planning in, and water supply to the federal capital ;
- (f) Federal Government contracts ;
- (g) Federal public authorities ; and
- (h) Purchase, acquisition and holding of, and dealing with, property for federal purposes.

7. Finance, including—

- (a) Currency, legal tender and coinage ;
- (b) National savings and savings banks ;
- (c) Borrowing on the security of the Federal Consolidated Fund ;
- (d) Loans to or borrowing by the States, public authorities and private enterprise ;
- (e) Public debt of the Federation ;
- (f) Financial and accounting procedure, including procedure for the collection, custody and payment of the public moneys of the Federation and of the States, and the purchase, custody and disposal of public property other than land of the Federation and of the States ;
- (g) Audit and accounts of the Federation and the States and other public authorities ;
- (h) Taxes ; rates in the federal capital ;
- (i) Fees in respect of any of the matters in the Federal List ;
- (j) Banking ; money-lending ; pawnbrokers ; control of credit ;
- (k) Bills of exchange, cheques, promissory notes and other similar instruments ;
- (l) Foreign exchange ; and
- (m) Capital issues ; stock and commodity exchanges.

8. Trade, commerce and industry, including—

- (a) Production, supply and distribution of goods ; price control and food control ; adulteration of foodstuffs and other goods ;
- (b) Imports into, and exports from, the Federation ;

- (c) Incorporation, regulation and winding up of corporations other than municipal corporations (but including the municipal corporation of the federal capital); regulation of foreign corporations; bounties and production in or export from the Federation;
- (d) Insurance, including compulsory insurance;
- (e) Patents; designs; inventions; trade marks and mercantile marks; copyrights;
- (f) Establishment of standards of weights and measures;
- (g) Establishment of standards of quality of goods manufactured in or exported from the Federation;
- (h) Auctions and auctioneers;
- (i) Industries; regulation of industrial undertakings;
- (j) Development of mineral resources; mines, mining, minerals and mineral ores; oils and oilfields; purchase, sale, import and export of minerals and mineral ores; petroleum products; regulation of labour and safety in mines and oilfields;
- (k) Factories; boilers and machinery; dangerous trades; and
- (l) Dangerous and inflammable substances.

9. Shipping, navigation and fisheries, including—

- (a) Shipping and navigation on the high seas and in tidal and inland waters;
- (b) Ports and harbours; foreshores;
- (c) Lighthouses and other provisions for the safety of navigation;
- (d) Maritime and estuarine fishing and fisheries, excluding turtles;
- (e) Light dues; and
- (f) Wrecks and salvage.

10. Communications and transport, including—

- (a) Roads, bridges, ferries and other means of communication if declared to be federal by or under federal law;
- (b) Railways, excluding Penang Hill Railway;
- (c) Airways, aircraft and air navigation; civil aerodromes; provisions for the safety of aircraft;
- (d) Regulation of traffic by land, water and air other than on rivers outside harbour areas wholly within one State;
- (e) Carriage of passengers and goods by land, water and air;
- (f) Mechanically propelled vehicles;
- (g) Posts and telecommunications; and
- (h) Wireless, broadcasting and television.

11. Federal works and power, including—

- (a) Public works for federal purposes;

- (b) Inter-state water supplies and rivers and canals so far as not regulated by an agreement between all the States concerned ; production, distribution and supply of water power ; and
  - (c) Electricity ; gas and gas works ; and other works for the production and distribution of power and energy.
12. Surveys, inquiries and research, including—
- (a) Census ; registration of births and deaths ; registration of marriages ; registration of adoptions other than adoptions under Muslim law or Malay custom ;
  - (b) Survey of the Federation ; social, economic and scientific surveys ; meteorological organizations ;
  - (c) Scientific and technical research ; and
  - (d) Commissions of inquiry.
13. Education, including—
- (a) Elementary, secondary, and university education ; vocational and technical education ; training of teachers ; registration and control of teachers, managers and schools ; promotion of special studies and research ; scientific and literary societies ;
  - (b) Libraries ; museums ; ancient and historical monuments and records ; archaeological sites and remains.
14. Medicine and health, including sanitation in the federal capital, and including—
- (a) Hospitals, clinics and dispensaries ; medical profession ; maternity and child welfare ; lepers and leper institutions ;
  - (b) Lunacy and mental deficiency, including places for reception and treatment ;
  - (c) Poisons and dangerous drugs ; and
  - (d) Intoxicating drugs and liquors ; manufacture and sale of drugs.
15. Labour and social security, including—
- (a) Trade unions ; industrial and labour disputes ; welfare of labour including housing of labourers by employers ; employer's liability and workmen's compensation ;
  - (b) Unemployment insurance ; health insurance ; widows', orphans' and old age pensions ; maternity benefits ; provident and benevolent funds ; superannuation ; and
  - (c) Charities and charitable institutions ; charitable trusts and trustees excluding Muslim Wakfs ; Hindu endowments.
16. Welfare of the aborigines.
17. Professional occupations other than those specifically enumerated.
18. Holidays other than State holidays ; standard of time.
19. Unincorporated societies.



20. Control of agricultural pests ; protection against such pests ; prevention of plant diseases.
21. Newspapers ; publications ; publishers ; printing and printing presses.
22. Censorship.
23. Subject to item 5 (f) of the State List: theatres ; cinemas ; cinematograph films ; places of public amusement.
24. Federal housing and improvement trusts.
25. Co-operative societies.

### *List II—State List*

1. Muslim Law and personal and family law of persons professing the Muslim religion, including the Muslim Law relating to succession, testate and intestate, betrothal, marriage, divorce, dower, maintenance, legitimacy, guardianship, gifts, partitions and non-charitable trusts ; Muslim Wakfs and the definition and regulation of charitable and religious trusts, the appointment of trustees and the incorporation of persons in respect of Muslim religious and charitable endowments, institutions, trusts, charities and charitable institutions operating wholly within the State ; Malay custom ; Zakat, Fitrah and Bait-ul-Mal or similar Muslim revenue ; mosques or any Muslim public place of worship, creation and punishment of offences by persons professing the Muslim religion against precepts of that religion, except in regard to matters included in the Federal List ; the constitution, organization and procedure of Muslim courts, which shall have jurisdiction only over persons professing the Muslim religion and in respect only of any of the matters included in this paragraph, but shall not have jurisdiction in respect of offences except in so far as conferred by federal law ; the control of propagating doctrines and beliefs among persons professing the Muslim religion ; the determination of matters of Muslim Law and doctrine and Malay custom.

2. Land, including—

- (a) Land tenure ; relation of landlord and tenant ; registration of titles and deeds relating to land ; colonization, land improvement and soil conservation ; rent restriction ;
- (b) Malay reservations ;
- (c) Permits and licences for prospecting for mines ; mining leases and certificates ;
- (d) Compulsory acquisition of land ;
- (e) Transfer of land, mortgages, leases and charges in respect of land ; easements ; and
- (f) Escheat ; treasure trove excluding antiquities.

3. Agriculture and forestry, including—

- (a) Agriculture and agricultural loans ; and
- (b) Forests.

4. Local government outside the federal capital, including—
  - (a) Local administration ; municipal corporations ; local, town and rural board and other local authorities ; local government services ; local rates ; local government elections ;
  - (b) Obnoxious trades and public nuisances in local authority areas ;
  - (c) Housing and provision for housing accommodation, improvement trusts.
5. Other services of a local character, that is to say—
  - (a) Fire brigades, except in the federal capital ;
  - (b) Boarding houses and lodging houses ;
  - (c) Burial and cremation grounds ;
  - (d) Pounds and cattle trespass ;
  - (e) Markets and fairs ; and
  - (f) Licensing of theatres, cinemas and places of public amusement.
6. State works and water, that is to say—
  - (a) Public works for State purposes ;
  - (b) Roads, bridges and ferries other than those in the Federal List, regulation of weight and speed of vehicles on such roads ; and
  - (c) Water, subject to the Federal List ; water supplies and canals ; control of silt ; riparian rights.
7. Machinery of the State Government, subject to the Federal List, but including—
  - (a) Civil List and State pensions ;
  - (b) Exclusive State services ;
  - (c) Borrowing on the security of the State Consolidated Fund ;
  - (d) Loans for State purposes ;
  - (e) Public debt of the State ; and
  - (f) Fees in respect of any of the matters included in the State List.
8. State holidays.
9. Creation of offences in respect of any of the matters included in the State List.
10. Inquiries for State purposes, including commissions of inquiry and collection of statistics with respect to any of the matters included in the State List.
11. Indemnity in respect of any of the matters in the State List.
12. Turtles and riverine fishing.

### *List III—Concurrent List*

1. Social welfare ; social services subject to Lists I and II ; protection of women, children and young persons.
2. Scholarships.
3. Protection of wild animals and wild birds ; National Parks.
4. Animal husbandry ; prevention of cruelty to animals ; veterinary services ; animal quarantine.
5. Town and country planning, except in the federal capital.
6. Vagrancy and itinerant hawkers.
7. Public health, sanitation (excluding sanitation in the federal capital) and the prevention of diseases.
8. Drainage and irrigation.
9. Rehabilitation of mining land and land which has suffered soil erosion.

## TENTH SCHEDULE

Article 109.

### GRANTS AND SOURCES OF REVENUE ASSIGNED TO STATES

#### PART I

##### CAPITATION GRANT

1.—(1) The capitation grant payable to each State in respect of a financial year shall be at the following rates—

- (a) for the first 50,000 persons at the rate of \$15 per person ;
- (b) for the next 200,000 persons at the rate of \$10 per person ;
- (c) for the remainder at the rate of \$4 per person,

and shall be based on the population of the State as determined at the last census taken before the beginning of the preceding financial year.

(2) Notwithstanding subsection (1), if a capitation grant falls to be made in respect of a financial year beginning before the first day of January, nineteen hundred and fifty-nine, it shall be based on the population of the State as determined at the census taken in the year nineteen hundred and fifty-seven.

#### PART II

##### STATE ROAD GRANT

2. The State road grant payable to each State in respect of a financial year shall be calculated by multiplying—

- (a) the average cost of maintaining a mile of State road at the minimum standard determined for such roads by the Federal Government after consultation with the National Finance Council ; by
- (b) so much of the mileage of State roads in that State as qualifies for grant.

3. For the purposes of section 2 the mileage of State roads in a State shall be taken to be that mileage as on the thirty-first day of December of the basis year, and the average mentioned in paragraph (a) of that section shall be taken to be the average throughout the Federation in the basis year.

4. A length of State road qualifies for grant if it is actually maintained by the Public Works Department of the State at or above the minimum standard mentioned in section 2 (a); except that any length not qualifying for grant in the preceding financial year qualifies for grant only if the Federal Government has agreed to its so qualifying.

5. In this Part of this Schedule—

- (a) "State road" means any road other than a federal road;
- (b) "basis year" means the financial year beginning two years earlier than the financial year in respect of which the grant is made.

### PART III

#### SOURCES OF REVENUE ASSIGNED TO STATES

1. Revenue from toddy shops.
2. Revenue from lands, mines and forests.
3. Revenue from licences other than those connected with mechanically propelled vehicles, electrical installations and registration of businesses.
4. Entertainments duty.
5. Fees in courts other than federal courts.
6. Fees and receipts in respect of specific services rendered by departments of State Governments.
7. Revenues of town boards, town councils, rural boards, local councils and similar local authorities other than—
  - (a) municipalities established under any Municipal Ordinance;
  - (b) those town boards, town councils, rural boards, local councils and similar local authorities which have power under written law to retain their revenues and control the spending thereof.
8. Receipts in respect of water supplies, including water rates.
9. Rents on State property.
10. Interest on State balances.
11. Receipts from land sales and sales of State property.
12. Fines and forfeitures in courts other than federal courts.
13. Zakat, Fitrah and Bait-ul-Mal and similar Muslim revenue.
14. Treasure trove.

## ELEVENTH SCHEDULE

PROVISIONS OF INTERPRETATION AND GENERAL CLAUSES ORDINANCE,  
1948 APPLIED FOR INTERPRETATION OF CONSTITUTION

<i>Section</i>	<i>Subject Matter</i>
2 (56)	Meaning of " month ".
2 (61)	Meaning of " person " and " party ".
2 (88)	Definition of " subsidiary legislation ".
2 (94)	Construction of masculine gender.
2 (95)	Construction of singular or plural.
2 (96)	Meaning of " writing ".
2 (98)	Meaning of " year ".
7	Forms.
21	Exercise of powers between enactment and coming into operation.
28	Construction of provisions as to exercise of powers and duties.
29	Power to appoint includes power to dismiss.
30	Construction of enabling words.
32	Construction of references to officer by official designation.
33	Power to provide for temporary exercise of functions of absent or disabled officer.
35	Time of commencement.
36	Computation of time.
38	Provision when no time prescribed.
40A	Solicitor General to act for Attorney General.
42	Public officers.
44	Construction of references to laws.
46	English text to prevail.

## TWELFTH SCHEDULE

PROVISIONS OF THE FEDERATION OF MALAYA AGREEMENT, 1948 AS  
APPLIED TO THE LEGISLATIVE COUNCIL AFTER MERDEKA DAY

<i>Provisions of the Agreement</i>	<i>Modifications</i>
Clause 36 ... ..	In sub-clause (2) the words " two <i>ex officio</i> members " shall be omitted and for the words " thirty-three " the words " thirty-five " shall be substituted.
Clause 36A ... ..	In sub-clauses (1) and (3) the words " with the concurrence of Their Highnesses the Rulers " shall be omitted.
Clause 38 ... ..	For the words after " Malay States " the words " and the two Chief Ministers of Malacca and Penang " shall be substituted.
Clause 39 ... ..	For the word " eight ", the word " ten " shall be substituted.
Clause 40 ... ..	The words from " who the High Commissioner " to " proceedings of the Council " in sub-clause (1) and the words from " and who the High Commissioner " to " proceedings of the Council " in sub-clause (2) shall be omitted.

*Provisions of the  
Agreement*

*Modifications*

<p>Clause 40A ... ..</p>	<p>In sub-clause (1) the words from “ and who are able ” to the end of the sub-clause shall be omitted.</p> <p>In sub-clause (2) for the words “ from time to time in force in the Federation ” the words “ in force in the Federation immediately before Merdeka Day ” shall be substituted.</p>
<p>Clause 41 ... ..</p> <p>Sub-clauses (2) and (3) of Clause 41A</p>	<p>In sub-clause (3) the words “ who is not entitled to be so registered under the provisions of Clause 41B of this Agreement or ” shall be omitted.</p>
<p>Clause 41C ... ..</p> <p>Clause 42, other than sub-clause (3) thereof</p>	
<p>Clause 43 ... ..</p>	<p>In sub-clause (1) the words “ <i>ex officio</i> or ” and paragraphs (a), (b) and (c) shall be omitted.</p> <p>In sub-clause (5) for the words from “ of a Malay State ” to “ of any Settlement ” the words “ or Chief Minister of a State ” shall be substituted; and for the words from “ such other Member ” to the end of the sub-clause the words “ such other person as the Mentri Besar or Chief Minister may nominate ” shall be substituted.</p>
<p>Clause 43A, other than sub-clause (3) thereof</p>	
<p>Clause 45A ... ..</p> <p>Clause 46 ... ..</p>	
<p>Clause 51 ... ..</p>	<p>The words “ and Their Highnesses the Rulers of the Malay States ” and the proviso shall be omitted.</p>
<p>Clause 53 ... ..</p>	
<p>Clause 54, other than sub-clauses (2) and (6) thereof</p>	<p>In sub-clause (1) the words “ the assent of Their Highnesses the Rulers and either ” and all the words after “ High Commissioner ” to the end of the sub-clause shall be omitted.</p> <p>In sub-clause (3) the words from “ according to ” to “ Secretary of State ” and the words after “ refuses to assent thereto ” shall be omitted.</p> <p>In sub-clause (5) the words “ and their Highnesses the Rulers ” shall be omitted.</p>
<p>Clause 56 ... ..</p>	<p>The words “ the rights of His Majesty, His Heirs and Successors, or ” shall be omitted.</p>

*Provisions of the  
Agreement*

*Modifications*

Clause 57	...	...	For the words "and Their Highnesses the Rulers for their assent" the words "for his assent" shall be substituted.
Clause 58	...	...	
Clause 59	...	...	
Clause 60	...	...	
Clause 61, other than sub-clause (4) thereof			In sub-clause (1) the words "with the assent of Their Highnesses the Rulers" shall be omitted. In sub-clause (2) after the words "at any time" the words "after the first day of January, 1959" shall be inserted.
Clause 61A	...	...	
Sub - clause (1) of Clause 62			
Clause 64	...	...	
In the First Schedule, Form IV			
Seventh Schedule	...		

# Proposed Constitution of the State of Malacca

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## ARRANGEMENT OF ARTICLES

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2. Qualifications and disabilities of Governor.
3. Civil List of Governor.
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## PART I

### THE STATE GOVERNMENT

#### Chapter 1—*The Governor*

1.—(1) There shall be a Governor of the State, who shall be appointed by the Yang di-Pertuan Agong acting in his discretion but after consultation with the Chief Minister. Governor of the State.

(2) The Governor shall be appointed for a term of four years but may at any time resign his office by writing under his hand addressed to the Yang di-Pertuan Agong and may be removed from office by the Yang di-Pertuan Agong in pursuance of an address by the Legislative Assembly supported by the votes of not less than two-thirds of the total number of its members.

(3) The Legislature may by law make provision for enabling the Yang di-Pertuan Agong, acting in his discretion but after consultation with the Chief Minister, to appoint a person to exercise the functions of the Governor during any period during which the Governor is unable to do so himself owing to illness, absence or any other cause; but no person shall be so appointed unless he would be qualified to be appointed Governor.

(4) A person appointed under clause (3) may take the place of the Governor as a member of the Conference of Rulers during any period during which under that clause he may exercise the functions of the Governor.

2.—(1) A person who is not a citizen or is a citizen by naturalisation or by registration under Article 17 of the Federal Constitution shall not be appointed Governor. Qualifications and disabilities of Governor.

(2) The Governor shall not hold any office of profit and shall not actively engage in any commercial enterprise.

3. The Legislature shall by law provide a Civil List of the Governor, which shall be charged on the Consolidated Fund and shall not be diminished during his continuance in office. Civil List of Governor.

4.—(1) The Governor shall before exercising his functions take and subscribe in the presence of the Chief Justice of the Federation or of another judge of the Supreme Court an oath in the form set out in the First Schedule. Oath of office of Governor.

(2) Any law made under Article 1 (3) shall make provision corresponding (with the necessary modifications) to clause (1).

#### Chapter 2—*Muslim Religion*

5.—(1) The Yang di-Pertuan Agong shall be the Head of the Muslim religion in the State. Muslim religion.

(2) The Legislature shall by law make provision for regulating Muslim religious affairs and for constituting a Council to advise the Yang di-Pertuan Agong in matters relating to the Muslim religion.

### Chapter 3—The Executive

Executive  
authority.

6. The executive authority of the State shall be vested in the Governor but executive functions may by law be conferred on other persons.

The Executive  
Council.

7.—(1) The Governor shall appoint an Executive Council to advise him in the exercise of his functions.

(2) The Executive Council shall be appointed as follows, that is to say,—

(a) the Governor shall first appoint as Chief Minister to preside over the Executive Council a member of the Legislative Assembly who in his judgment is likely to command the confidence of a majority of the members of the Assembly ; and

(b) he shall on the advice of the Chief Minister appoint not more than eight nor less than four other members from among the members of the Legislative Assembly ;

but if an appointment is made while the Legislative Assembly is dissolved a person who was a member of the last Legislative Assembly may be appointed but shall not continue to hold office after the first sitting of the next Legislative Assembly unless he is a member thereof.

(3) The Executive Council shall be collectively responsible to the Legislative Assembly.

(4) If the Chief Minister ceases to command the confidence of the majority of the members of the Legislative Assembly, then, unless at his request the Governor dissolves the Legislative Assembly, the Chief Minister shall tender the resignation of the Executive Council.

(5) Whenever a vacancy arises in the office of Chief Minister then, unless the vacancy arises while the Legislative Assembly is dissolved, the other members of the Executive Council shall cease to hold office.

(6) Subject to clauses (4) and (5), a member of the Executive Council other than the Chief Minister shall hold office at the Governor's pleasure, but may at any time resign his office.

(7) Before a member of the Executive Council exercises the functions of his office he shall take and subscribe in the presence of the Governor the oath of office and allegiance and the oath of secrecy set out in the First Schedule.

(8) Notwithstanding anything in this Article, a person who is a citizen by naturalisation or by registration under Article 17 of the Federal Constitution shall not be appointed Chief Minister.

(9) The Chief Minister shall not hold any office of profit and shall not actively engage in any commercial enterprise.

(10) A member of the Executive Council shall not engage in any trade, business or profession connected with any subject or department for which he is responsible and shall not, so long as he is engaged in any trade, business or profession, take part

in any decision of the Executive Council relating to that trade, business or profession or in any decision likely to affect his pecuniary interests therein

(11) The Legislature shall by law make provision for the remuneration of the members of the Executive Council.

**8.**—(1) In the exercise of his functions under this Constitution or any law or as a member of the Conference of Rulers the Governor shall act in accordance with the advice of the Executive Council or of a member thereof acting under the general authority of the Council, except as otherwise provided by the Federal Constitution or this Constitution; but shall be entitled, at his request, to any information concerning the government of the State which is available to the Executive Council. Governor to act on advice.

(2) The Governor may act in his discretion in the performance of the following functions, that is to say,—

(a) the appointment of a Chief Minister, and

(b) the withholding of consent to a request for the dissolution of the Legislative Assembly.

(3) State law may make provision for requiring the Governor to act after consultation with or on the recommendation of any person or body of persons other than the Executive Council in the exercise of any of his functions other than—

(a) functions exercisable in his discretion, and

(b) functions with respect to the exercise of which provision is made in the Federal Constitution or this Constitution.

#### *Chapter 4—Capacity as respects property, contracts and suits*

**9.**—(1) The State has power to acquire, hold and dispose of property of any kind and to make contracts. Capacity of State as respects property, contracts and suits.

(2) The State may sue and be sued.

## PART II

### THE LEGISLATURE

**10.** The Legislature shall consist of the Governor and one House, to be known as the Legislative Assembly. Constitution of Legislature.

**11.** The Legislative Assembly shall consist of members elected in accordance with the provisions of the Federal Constitution and, until an Enactment otherwise provides, the number of members shall be twenty. Composition of Legislative Assembly.

**12.** Every citizen of or over the age of twenty-one years who is resident in the State is qualified to be a member of the Legislative Assembly, unless he is disqualified for being a member by the Federal Constitution or this Constitution or by any such law as is mentioned in Article 13. Qualifications of members.

Disqualifi-  
cation for  
membership  
of Legislative  
Assembly.

**13.**—(1) Subject to the provisions of this Article, a person is disqualified for being a member of the Legislative Assembly if—

- (a) he is and has been found or declared to be of unsound mind ;
- (b) he is an undischarged bankrupt ;
- (c) he holds an office of profit ;
- (d) having been nominated for election to either House of Parliament or to the Legislative Assembly, or having acted as election agent to a person so nominated, he has failed to lodge any return of election expenses required by law within the time and in the manner so required ;
- (e) he has been convicted of an offence by a court of law in the Federation and sentenced to imprisonment for a term of not less than two years and has not received a free pardon ;
- (f) he is disqualified under any law relating to offences in connection with elections to either House of Parliament or to the Legislative Assembly by being convicted of such an offence or having in proceedings relating to such an election been proved guilty of an act constituting such an offence ; or
- (g) he has voluntarily acquired citizenship of, or exercised rights of citizenship in, a foreign country or has made a declaration of allegiance to a foreign country.

(2) The disqualification of a person under paragraph (d) or paragraph (e) of clause (1) may be removed by the Governor and shall, if not so removed, cease at the end of the period of five years beginning with the date on which the return mentioned in the said paragraph (d) was required to be lodged or, as the case may be, the date on which the person convicted as mentioned in the said paragraph (e) was released from custody ; and a person shall not be disqualified under paragraph (g) of clause (1) by reason only of anything done by him before he became a citizen.

Provision  
against  
double  
membership.

**14.** A person shall not at the same time be a member of the Legislative Assembly for more than one constituency.

Effect of dis-  
qualification,  
and prohibition  
of nomination  
without  
consent.

**15.**—(1) If a member of the Legislative Assembly becomes disqualified for membership of the Assembly his seat shall become vacant.

(2) If a person disqualified for being a member of the Legislative Assembly is elected to the Assembly, or if an election is contrary to Article 14, the election shall be void.

(3) If the election of any person would or might be void under clause (2) his nomination for the election shall be void.

(4) A person cannot be validly nominated for election to the Legislative Assembly without his consent.

16. A member of the Legislative Assembly may resign his membership by writing under his hand addressed to the Speaker.

Resignation  
of members.

17. If a member of the Legislative Assembly is without the leave of the Assembly absent from every sitting thereof for a period of six months the Assembly may declare his seat vacant.

Absence of  
a member.

18. If any question arises whether a member of the Legislative Assembly has become disqualified for membership, the decision of the Assembly shall be taken and shall be final.

Decision as  
to disquali-  
fication.

19.—(1) The Governor shall from time to time summon the Legislative Assembly and shall not allow six months to elapse between the last sitting in one session and the date appointed for its first sitting in the next session.

Summoning,  
prorogation  
and dissolution  
of Legislative  
Assembly.

(2) The Governor may prorogue or dissolve the Legislative Assembly.

(3) The Legislative Assembly unless sooner dissolved shall continue for five years from the date of its first sitting and shall then stand dissolved.

(4) Whenever the Legislative Assembly is dissolved a general election shall be held within sixty days from the date of the dissolution and the new Legislative Assembly shall be summoned to meet on a date not later than ninety days from that date.

(5) A casual vacancy shall be filled within sixty days from the date on which it occurs, and an election shall be held accordingly.

20.—(1) The Legislative Assembly shall from time to time choose one of its members to be Speaker and shall transact no business while the office of Speaker is vacant other than the election of a Speaker.

Speaker of  
Legislative  
Assembly.

(2) A member holding office as Speaker shall vacate his office on ceasing to be a member of the Legislative Assembly and may at any time resign his office.

(3) During any absence of the Speaker from a sitting of the Legislative Assembly such other member as may be determined by the rules of procedure of the Assembly shall act as Speaker.

(4) The Legislature shall by law provide for the remuneration of the Speaker and the remuneration so provided shall be charged on the Consolidated Fund.

Oath by members.

**21.**—(1) Every member of the Legislative Assembly shall before taking his seat take and subscribe before the person presiding in the Assembly an oath in the form set out in the First Schedule, but a member may before taking that oath take part in the election of the Speaker.

(2) If a member has not taken his seat within three months from the date on which the Legislative Assembly first sits after his election or such further time as the Assembly may allow, his seat shall become vacant.

Address by Governor.

**22.** The Governor may address the Legislative Assembly and may send messages thereto.

Right of Legal Adviser to address Legislative Assembly.

**23.**—(1) The Legal Adviser for the State shall have the right to take part in the proceedings of the Legislative Assembly.

(2) The Legislative Assembly may appoint the Legal Adviser for the State to be a member of any of its committees.

(3) This Article does not authorise the Legal Adviser to vote in the Legislative Assembly or any of its committees.

Procedure of Legislative Assembly.

**24.**—(1) Subject to the provisions of the Federal Constitution and this Constitution the Legislative Assembly shall regulate its own procedure.

(2) The Legislative Assembly may act notwithstanding any vacancy in its membership, and the presence or participation of any person not entitled thereto shall not invalidate any proceedings.

(3) Subject to clause (4) and Article 36 (3), the Assembly shall, if not unanimous, take its decision by a simple majority of members voting; and the person presiding shall cast his vote whenever necessary to avoid an equality of votes, but shall not vote in any other case.

(4) In regulating its procedure the Assembly may provide, as respects any decision relating to its proceedings, that it shall not be made except by a specified majority or by a specified number of votes.

(5) Members absent from the Assembly shall not be allowed to vote.

Remuneration of members.

**25.** The Legislature shall by law make provision for the remuneration of the members of the Legislative Assembly.

Exercise of legislative power.

**26.**—(1) The power of the Legislature to make laws shall be exercised by Bills passed by the Legislative Assembly and assented to by the Governor.

(2) No Bill or amendment involving expenditure from the Consolidated Fund may be introduced or moved in the Legislative Assembly except by a member of the Executive Council.

(3) After assenting to a Bill the Governor shall cause it to be published as a law, and any such law shall be known as an Enactment.

(4) A Bill shall become law on being assented to by the Governor, but no law shall come into force until it has been published, without prejudice, however, to the power of the Legislature to postpone the operation of any law or to make laws with retrospective effect.

27. Any Enactment passed after Merdeka Day which is inconsistent with this Constitution shall, to the extent of the inconsistency, be void. Supremacy of Constitution.

### PART III

#### FINANCIAL PROVISIONS

28. No tax or rate shall be levied by or for the purposes of the State except by or under the authority of law. No taxation unless authorised by law.

29.—(1) There shall be charged on the Consolidated Fund, in addition to any grant, remuneration or other moneys so charged by any other provision of this Constitution or by State law,— Expenditure charged on Consolidated Fund.

- (a) all debt charges for which the State is liable ; and
- (b) any moneys required to satisfy any judgment, decision or award against the State by any court or tribunal.

(2) For the purposes of this Article debt charges include interest, sinking fund charges, repayment or amortisation of debt and all expenditure in connection with the raising of loans on the security of the Consolidated Fund and the service and redemption of debt created thereby.

30.—(1) The Governor shall, in respect of every financial year, cause to be laid before the Legislative Assembly a statement of the estimated receipts and expenditure of the State for that year, and, unless the Legislature in respect of any year otherwise provides, that statement shall be so laid before the commencement of that year. Annual financial statement.

- (2) The estimates of expenditure shall show separately—
- (a) the total sums required to meet expenditure charged on the Consolidated Fund ; and
  - (b) subject to clause (3), the sums respectively required to meet the heads of other expenditure proposed to be met from the Consolidated Fund.



(3) The sums to be shown under paragraph (b) of clause (2) do not include—

(a) sums representing the proceeds of any loan raised by the State for specific purposes and appropriated for those purposes by the law authorising the raising of the loan ; and

(b) sums representing any money or interest on money received by the State subject to a trust and to be applied in accordance with the terms of the trust.

(4) The said statement shall also show, so far as is practicable, the assets and liabilities of the State at the end of the last completed financial year, the manner in which those assets are invested or held, and the general heads in respect of which those liabilities are outstanding.

Supply Bills.

**31.** The heads of expenditure to be met from the Consolidated Fund but not charged thereon, other than expenditure to be met by such sums as are mentioned in clause (3) of Article 30, shall be included in a Bill, to be known as a Supply Bill, providing for the issue from the Consolidated Fund of the sums necessary to meet that expenditure and the appropriation of those sums for the purposes specified therein.

Supplementary and excess expenditure.

**32.** If in respect of any financial year it is found—

(a) that the amount appropriated by the Supply Enactment for that purpose is insufficient, or that a need has arisen for expenditure for a purpose for which no amount has been appropriated by the Supply Enactment ; or

(b) that any moneys have been expended for any purpose in excess of the amount (if any) appropriated for that purpose by the Supply Enactment,

a supplementary estimate showing the sums required or spent shall be laid before the Legislative Assembly, and the heads of any such expenditure shall be included in a Supply Bill.

Withdrawals from Consolidated Fund.

**33.—**(1) Subject to the following provisions of this Article, no moneys shall be withdrawn from the Consolidated Fund unless they are—

(a) charged on the Consolidated Fund ; or

(b) authorised to be issued by a Supply Enactment.

(2) No moneys shall be withdrawn from the Consolidated Fund except in the manner provided by federal law.

(3) Clause (1) does not apply to any such sums as are mentioned in clause (3) of Article 30.

(4) The Legislature may in respect of any financial year by law authorise, before the passing of the Supply Enactment, expenditure for part of the year and the issue from the Consolidated Fund of any moneys required to meet that expenditure.

## PART IV

### NANING CUSTOM

34.—(1) The Governor shall appoint a person to the office Dato' Penghulu of Dato' Penghulu of Naning in accordance with the Naning of Naning. custom, and the person so appointed shall hold office in accordance with that custom.

(2) Subject to the provisions of the Federal Constitution, the Dato' Penghulu of Naning shall be entitled to precedence after the Governor within the areas specified in the Second Schedule.

(3) The Governor may consult the Dato' Penghulu of Naning, and the Dato' Penghulu of Naning shall be entitled to submit his advice direct to the Governor, on any matter which in the opinion of the Governor or of the Dato' Penghulu of Naning, as the case may be, is one relating to the Naning custom within the areas specified in the Second Schedule.

(4) Subject to the Federal Constitution and this Constitution, the Legislature may by law confer on the Dato' Penghulu of Naning other functions relating to the Naning custom.

## PART V

### GENERAL PROVISIONS

35. All persons of whatever race in the same grade of the service of the State, shall, subject to the terms and conditions of their employment, be treated impartially. Impartial  
treatment  
of State  
employees.

36.—(1) Subject to the following provisions of this Article, the provisions of this Constitution may be amended by an Enactment. Amendment of  
Constitution.

(2) No amendments to this Constitution shall be made before the Legislative Assembly is constituted in accordance with Article 11, except such as the Council of State may deem necessary to remove any difficulties in the transition from the constitutional arrangements in operation immediately before Merdeka Day to those provided for by the Federal Constitution and this Constitution; but any law made in pursuance of this clause shall, unless sooner repealed, cease to have effect at the expiration of a period of twelve months beginning on the day on which the Legislative Assembly first meets.

(3) A Bill for making an amendment to this Constitution (other than an amendment excepted from the provisions of this clause) shall not be passed by the Legislative Assembly unless it has been supported on Second and Third Readings by the votes of not less than two-thirds of the total number of members thereof.

(4) An amendment made for the purpose of bringing this Constitution into accord with the provisions of the Eighth Schedule to the Federal Constitution as for the time being in force or consequential on such an Enactment as is mentioned in Article 11 is excepted from the provisions of clause (3).

(5) In this Article " amendment " includes addition and repeal.

Interpretation.

**37.**—(1) In this Constitution, unless the context otherwise requires, the following expressions have the meanings hereby respectively assigned to them, that is to say—

" Consolidated Fund " means the Consolidated Fund of the State ;

" Federal Constitution " means the Constitution of the Federation of Malaya ;

" Governor " means the Governor of the State ;

" Legislative Assembly " means the Legislative Assembly of the State ;

" the State " means the State of Malacca.

(2) Unless the context otherwise requires, any reference in this Constitution to a specified Article, Part or Schedule is a reference to that Article or Part of or that Schedule to, this Constitution ; and any reference to a specified clause is a reference to that clause of the Article in which the reference occurs.

(3) References in this Constitution to the Federation of Malaya Order in Council, 1948, are references to that Order as in force immediately before Merdeka Day.

(4) Subject to the foregoing provisions of this Article, Article 160 of the Federal Constitution shall apply for the interpretation of this Constitution as it applies for the interpretation of the Federal Constitution, but with the modification that in the application to this Constitution of the said Article 160, clause (1) thereof shall have effect as if it directed references to the Governor instead of references to the Yang di-Pertuan Agong to be substituted for references to the High Commissioner in the Interpretation and General Clauses Ordinance, 1948, as applied by that Article.

Commence-  
ment.

**38.** Subject to the provisions of Part VI this Constitution shall come into operation immediately before Merdeka Day.

## PART VI

### TRANSITIONAL PROVISIONS

First  
Governor  
of State.

**39.** The first Governor shall be a person nominated before Merdeka Day by Her Majesty and the Conference of Rulers after consultation with the Chief Minister of the Federation, and shall be appointed by the Yang di-Pertuan Agong for a term expiring at the end of a period of two years beginning with Merdeka Day.

(4) An amendment made for the purpose of bringing this Constitution into accord with the provisions of the Eighth Schedule to the Federal Constitution as for the time being in force or consequential on such an Enactment as is mentioned in Article 11 is excepted from the provisions of clause (3).

(5) In this Article " amendment " includes addition and repeal.

Interpretation.

**37.**—(1) In this Constitution, unless the context otherwise requires, the following expressions have the meanings hereby respectively assigned to them, that is to say—

" Consolidated Fund " means the Consolidated Fund of the State ;

" Federal Constitution " means the Constitution of the Federation of Malaya ;

" Governor " means the Governor of the State ;

" Legislative Assembly " means the Legislative Assembly of the State ;

" the State " means the State of Malacca.

(2) Unless the context otherwise requires, any reference in this Constitution to a specified Article, Part or Schedule is a reference to that Article or Part of or that Schedule to, this Constitution ; and any reference to a specified clause is a reference to that clause of the Article in which the reference occurs.

(3) References in this Constitution to the Federation of Malaya Order in Council, 1948, are references to that Order as in force immediately before Merdeka Day.

(4) Subject to the foregoing provisions of this Article, Article 160 of the Federal Constitution shall apply for the interpretation of this Constitution as it applies for the interpretation of the Federal Constitution, but with the modification that in the application to this Constitution of the said Article 160, clause (1) thereof shall have effect as if it directed references to the Governor instead of references to the Yang di-Pertuan Agong to be substituted for references to the High Commissioner in the Interpretation and General Clauses Ordinance, 1948, as applied by that Article.

Commence-  
ment.

**38.** Subject to the provisions of Part VI this Constitution shall come into operation immediately before Merdeka Day.

## PART VI

### TRANSITIONAL PROVISIONS

First  
Governor  
of State.

**39.** The first Governor shall be a person nominated before Merdeka Day by Her Majesty and the Conference of Rulers after consultation with the Chief Minister of the Federation, and shall be appointed by the Yang di-Pertuan Agong for a term expiring at the end of a period of two years beginning with Merdeka Day.

**40.**—(1) The Settlement Council of Malacca established under the Federation of Malaya Order in Council, 1948, shall remain in being on and after Merdeka Day and shall be known as the Council of State for Malacca and shall not be dissolved before the first day of January, nineteen hundred and fifty-nine.

Temporary continuance of Settlement Council as Council of State.

(2) If the Election Commission advises the Governor that it is not reasonably practicable before the first day of July, nineteen hundred and fifty-nine, to hold, in accordance with the Federal Constitution, elections to the Legislative Assembly to be constituted under Part II, the Governor may at any time after the first day of January, nineteen hundred and fifty-nine, by Proclamation continue the Council of State until such date, not being later than the end of June of that year, as may be specified in the Proclamation, and the Council of State shall continue accordingly and shall stand dissolved on that date.

(3) The Governor shall appoint a Speaker of the Council of State, and subject to the provisions of any Enactment he may authorise the payment of remuneration to him.

(4) Where a casual vacancy occurs among the nominated members, the Governor may appoint a person to fill the vacancy whether or not he holds office under the Federal Government or the Government of the State.

(5) Where a casual vacancy occurs among the elected members, the vacancy shall be filled as nearly as may be in accordance with the provisions of the Settlement Council of Malacca (Elections) Enactment, 1954.

(6) Until the dissolution of the Council of State Part II shall not apply, and the powers of the Legislature under the Federal Constitution and this Constitution, other than the powers under Article 36, shall be exercisable by the Governor with the advice and consent of the Council of State ; and accordingly, in relation to the period ending with the dissolution of the Council of State, references in this Constitution, other than the references in Article 36 and this Part, to the Legislative Assembly shall be construed as references to the Council of State.

(7) Until the dissolution of the Council of State the provisions of the Federation of Malaya Order in Council, 1948, set out in the first column of the Third Schedule shall continue in force, subject to the modifications set out in the second column of that Schedule and to the following further modifications, that is to say—

- (a) for references to the High Commissioner there shall be substituted references to the Governor ;
- (b) for references to the Settlement Executive Council there shall be substituted references to the Executive Council ;

- (c) for references to the Settlement Council there shall be substituted references to the Council of State ; and
- (d) for references to a Settlement there shall be substituted references to the State.

Temporary provisions as to composition of Executive Council.

**41.**—(1) Until the date of the first election for the Legislative Assembly constituted in accordance with Article 11 the Executive Council shall be composed of the Chief Minister, the three ex officio members of the Council of State and such other members of the Council of State, not being more than six, as the Governor may on the advice of the Chief Minister appoint.

(2) In relation to the period beginning with the dissolution of the Council of State and ending with the date mentioned in clause (1) the references in clause (1) to members of the Council of State shall be construed as references to persons who were members at the time of the dissolution.

Temporary financial provisions.

**42.**—(1) Subject to clause (3), Part III shall not come into operation until the coming into operation of Part VII of the Federal Constitution.

(2) Until the coming into operation of Part III, any moneys which under this Constitution (including Part III) are charged on the Consolidated Fund shall be charged on the revenues of the State and payment shall be made by virtue of this clause without further authority of any law.

(3) Notwithstanding clause (1), Article 28 shall come into operation immediately before Merdeka Day.

Transfer of officers.

**43.**—(1) Subject to the provisions of the Federal Constitution and any existing law, all persons serving as servants of the Crown in connection with the affairs of the Settlement of Malacca immediately before Merdeka Day shall on that day cease to be servants of the Crown but shall continue as servants of the State to have the same powers and to exercise the same functions on Merdeka Day on the same terms and conditions as were applicable to them immediately before that day.

(2) This Article does not apply to the Resident Commissioner of Malacca.

# SCHEDULES

## FIRST SCHEDULE

Articles 4, 7, 21.

### FORMS OF OATHS AND AFFIRMATIONS

#### 1. *Oath of office of Governor*

I, \_\_\_\_\_, having been appointed Governor of the State of Malacca, do solemnly swear (or affirm) that I will faithfully discharge my duties as such to the best of my ability, that I will bear true faith and allegiance to the State of Malacca and to the Federation of Malaya, and that I will preserve, protect and defend the Constitution of the State of Malacca.

#### 2. *Oath of office and allegiance*

I, \_\_\_\_\_, having been appointed to the office of \_\_\_\_\_, do solemnly swear (or affirm) that I will faithfully discharge the duties of that office to the best of my ability, that I will bear true faith and allegiance to the State of Malacca and to the Federation of Malaya, and that I will preserve, protect and defend the Constitution of the State of Malacca.

#### 3. *Oath as member of the Legislative Assembly*

I, \_\_\_\_\_, having been elected as a member of the Legislative Assembly of the State of Malacca, do solemnly swear (or affirm) that I will faithfully discharge my duties as such to the best of my ability, that I will bear true faith and allegiance to the State of Malacca and to the Federation of Malaya, and that I will preserve, protect and defend the Constitution of the State of Malacca.

#### 4. *Oath of secrecy*

I, \_\_\_\_\_, do solemnly swear (or affirm) that I will not directly or indirectly communicate or reveal to any person any matter which shall be brought under my consideration or shall become known to me as a member of the Executive Council of the State of Malacca except as may be required for the due discharge of my duties as such or as may be specially permitted by the Governor.

## SECOND SCHEDULE

Article 34.

### MUKIMS TO WHICH THE INFLUENCE OF THE DATO' PENGHULU OF NANING EXTENDS

Ramuan China Besar	Pulau Sebang
Ramuan China Kechil	Tanjong Rimau
Sungei Baharu Ulu	Padang Sebang
Sungei Siput	Gadek
Berisu	Malaka Pindah
Ayer Pa'abas	Rembia
Lendu	Sungei Patai
Melekek	Kemuning
Taboh Naning	Tebong
Pegoh	Batang Malaka
Kelemak	Jus
	Nyalas

## THIRD SCHEDULE

PROVISIONS OF THE FEDERATION OF MALAYA ORDER IN  
COUNCIL, 1948, CONTINUED IN OPERATION

<i>Provisions continued</i>	<i>Modifications</i>
Section 17 ...	—
Section 18 ...	Paragraph (a) and the proviso shall be omitted.
Section 19 ...	In subsection (1) for the word “shall” where it first appears the word “may” shall be substituted and the words “or otherwise under the Crown” shall be omitted. In subsection (2) the words “by the Resident Commissioner” shall be omitted.
Section 20 ...	—
Section 21 ...	—
Section 22 ...	In paragraph (f) for the words “Resident Commissioner” the word “Governor” shall be substituted.
Section 23 ...	In subsection (1) for the words “during Her Majesty’s pleasure” the words “during the pleasure of the Governor” shall be substituted. In subsection (3), paragraph (c) shall be omitted; in paragraphs (f) and (1) for the words “Resident Commissioner” the word “Governor” shall be substituted. Subsections (6) and (7) shall be omitted.
Section 24 ...	—
Section 26 ...	In subsection (1) for the words “Resident Commissioner” the word “Speaker” shall be substituted.
Section 27 ...	For the words “Resident Commissioner” the word “Speaker” shall be substituted.
Section 32 ...	In subsections (2) and (3) for the words “Resident Commissioner” the word “Speaker” shall be substituted.
Section 34 ...	In subsection (1) the words from “save in cases of urgency” to “Resident Commissioner” shall be omitted. Subsection (2) shall be omitted.
Section 35 ...	The proviso shall be omitted.
Section 36 ...	In subsection (1) the words from “in Her Majesty’s name” to the end of the subsection shall be omitted. Subsection (2) shall be omitted. Subsection (4) shall be omitted.
Section 39 ...	The words “and of such Instructions as aforesaid” shall be omitted.
Section 41 ...	—



*Provisions  
continued*

*Modifications*

- Section 42 ... For the words " Resident Commissioner " the word " Speaker " shall be substituted.
- Section 43 ... In the proviso, for the words " Resident Commissioner ", where it appears in the first instance, the word " Governor " shall be substituted, and where it appears in the second instance the word " Speaker " shall be substituted.
- Section 44 ... For the words " Resident Commissioner " the word " Speaker " shall be substituted, and for the words from " oath of office " to " Third Schedule to this Order " the words " oath of office and allegiance set out in the First Schedule to the State Constitution " shall be substituted.
- Section 45 ... For the words " Resident Commissioner " the word " Governor " shall be substituted.
- Section 46 ... In subsection (1) the words " or dissolve " shall be omitted.  
Subsections (2) and (3) shall be omitted.
- Section 46A ... —
- Section 48 ... —

## ANNEX III

# Proposed Constitution of the State of Penang

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### ARRANGEMENT OF ARTICLES

#### PART I

##### THE STATE GOVERNMENT

###### *Chapter 1—The Governor*

Article

1. Governor of the State.
2. Qualifications and disabilities of Governor.
3. Civil List of Governor.
4. Oath of office of Governor.

###### *Chapter 2—Muslim Religion*

5. Muslim religion.

###### *Chapter 3—The Executive*

6. Executive authority.
7. The Executive Council.
8. Governor to act on advice.

###### *Chapter 4—Capacity as respects property, contracts and suits*

9. Capacity of State as respects property, contracts and suits.

#### PART II

##### THE LEGISLATURE

10. Constitution of Legislature.
11. Composition of Legislative Assembly.
12. Qualifications of members.
13. Disqualification for membership of Legislative Assembly.
14. Provision against double membership.
15. Effect of disqualification, and prohibition of nomination without consent.
16. Resignation of members.
17. Absence of a member.
18. Decision as to disqualification.
19. Summoning, prorogation and dissolution of Legislative Assembly.
20. Speaker of Legislative Assembly.

Article

21. Oath by members.
22. Address by Governor.
23. Right of Legal Adviser to address Legislative Assembly.
24. Procedure of Legislative Assembly.
25. Remuneration of members.
26. Exercise of legislative power.
27. Supremacy of Constitution.

PART III

FINANCIAL PROVISIONS

28. No taxation unless authorised by law.
29. Expenditure charged on Consolidated Fund.
30. Annual financial statement.
31. Supply Bills.
32. Supplementary and excess expenditure.
33. Withdrawals from Consolidated Fund.

PART IV

GENERAL PROVISIONS

34. Impartial treatment of State employees.
35. Amendment of Constitution.
36. Interpretation.
37. Commencement.

PART V

TRANSITIONAL PROVISIONS

38. First Governor of State.
39. Temporary continuance of Settlement Council as Council of State.
40. Temporary provisions as to composition of Executive Council.
41. Temporary financial provisions.
42. Transfer of officers.

SCHEDULES:

First Schedule—Forms of oaths and affirmations.

Second Schedule—Provisions of the Federation of Malaya Order in Council, 1948, continued in operation.

## PART I

### THE STATE GOVERNMENT

#### *Chapter 1—The Governor*

1.—(1) There shall be a Governor of the State, who shall be Governor of appointed by the Yang di-Pertuan Agong acting in his discretion the State. but after consultation with the Chief Minister.

(2) The Governor shall be appointed for a term of four years but may at any time resign his office by writing under his hand addressed to the Yang di-Pertuan Agong and may be removed from office by the Yang di-Pertuan Agong in pursuance of an address by the Legislative Assembly supported by the votes of not less than two-thirds of the total number of its members.

(3) The Legislature may by law make provision for enabling the Yang di-Pertuan Agong, acting in his discretion but after consultation with the Chief Minister, to appoint a person to exercise the functions of the Governor during any period during which the Governor is unable to do so himself owing to illness, absence or any other cause ; but no person shall be so appointed unless he would be qualified to be appointed Governor.

(4) A person appointed under clause (3) may take the place of the Governor as a member of the Conference of Rulers during any period during which under that clause he may exercise the functions of the Governor.

2.—(1) A person who is not a citizen or is a citizen by naturalisation or by registration under Article 17 of the Federal Constitution shall not be appointed Governor. Qualifications and disabilities of Governor.

(2) The Governor shall not hold any office of profit and shall not actively engage in any commercial enterprise.

3. The Legislature shall by law provide a Civil List of the Governor, which shall be charged on the Consolidated Fund and shall not be diminished during his continuance in office. Civil List of Governor.

4.—(1) The Governor shall before exercising his functions take and subscribe in the presence of the Chief Justice of the Federation or of another judge of the Supreme Court an oath in the form set out in the First Schedule. Oath of office of Governor.

(2) Any law made under Article 1 (3) shall make provision corresponding (with the necessary modifications) to clause (1).

#### *Chapter 2—Muslim Religion*

5.—(1) The Yang di-Pertuan Agong shall be the Head of the Muslim religion in the State. Muslim religion.

(2) The Legislature shall by law make provision for regulating Muslim religious affairs and for constituting a Council to advise the Yang di-Pertuan Agong in matters relating to the Muslim religion.

### Chapter 3—The Executive

Executive  
authority.

6. The executive authority of the State shall be vested in the Governor but executive functions may by law be conferred on other persons.

The Executive  
Council.

7.—(1) The Governor shall appoint an Executive Council to advise him in the exercise of his functions.

(2) The Executive Council shall be appointed as follows, that is to say,—

(a) the Governor shall first appoint as Chief Minister to preside over the Executive Council a member of the Legislative Assembly who in his judgment is likely to command the confidence of a majority of the members of the Assembly ; and

(b) he shall on the advice of the Chief Minister appoint not more than eight nor less than four other members from among the members of the Legislative Assembly ;

but if an appointment is made while the Legislative Assembly is dissolved a person who was a member of the last Legislative Assembly may be appointed but shall not continue to hold office after the first sitting of the next Legislative Assembly unless he is a member thereof.

(3) The Executive Council shall be collectively responsible to the Legislative Assembly.

(4) If the Chief Minister ceases to command the confidence of the majority of the members of the Legislative Assembly, then, unless at his request the Governor dissolves the Legislative Assembly, the Chief Minister shall tender the resignation of the Executive Council.

(5) Whenever a vacancy arises in the office of Chief Minister then, unless the vacancy arises while the Legislative Assembly is dissolved, the other members of the Executive Council shall cease to hold office.

(6) Subject to clauses (4) and (5), a member of the Executive Council other than the Chief Minister shall hold office at the Governor's pleasure, but may at any time resign his office.

(7) Before a member of the Executive Council exercises the functions of his office he shall take and subscribe in the presence of the Governor the oath of office and allegiance and the oath of secrecy set out in the First Schedule.

(8) Notwithstanding anything in this Article, a person who is a citizen by naturalisation or by registration under Article 17 of the Federal Constitution shall not be appointed Chief Minister.

(9) The Chief Minister shall not hold any office of profit and shall not actively engage in any commercial enterprise.

(10) A member of the Executive Council shall not engage in any trade, business or profession connected with any subject or department for which he is responsible and shall not, so long as he is engaged in any trade, business or profession, take part

in any decision of the Executive Council relating to that trade, business or profession or in any decision likely to affect his pecuniary interests therein.

(11) The Legislature shall by law make provision for the remuneration of the members of the Executive Council.

8.—(1) In the exercise of his functions under this Constitution or any law or as a member of the Conference of Rulers the Governor shall act in accordance with the advice of the Executive Council or of a member thereof acting under the general authority of the Council, except as otherwise provided by the Federal Constitution or this Constitution; but shall be entitled, at his request, to any information concerning the government of the State which is available to the Executive Council.

(2) The Governor may act in his discretion in the performance of the following functions, that is to say,—

(a) the appointment of a Chief Minister, and

(b) the withholding of consent to a request for the dissolution of the Legislative Assembly.

(3) State law may make provision for requiring the Governor to act after consultation with or on the recommendation of any person or body of persons other than the Executive Council in the exercise of any of his functions other than—

(a) functions exercisable in his discretion, and

(b) functions with respect to the exercise of which provision is made in the Federal Constitution.

#### *Chapter 4—Capacity as respects property, contracts and suits*

9.—(1) The State has power to acquire, hold and dispose of property of any kind and to make contracts.

(2) The State may sue and be sued.

Capacity of State as respects property, contracts and suits.

## PART II

### THE LEGISLATURE

10. The Legislature shall consist of the Governor and one House, to be known as the Legislative Assembly.

Constitution of Legislature.

11. The Legislative Assembly shall consist of members elected in accordance with the provisions of the Federal Constitution and, until an Enactment otherwise provides, the number of members shall be twenty-four.

Composition of Legislative Assembly.

12. Every citizen of or over the age of twenty-one years who is resident in the State is qualified to be a member of the Legislative Assembly, unless he is disqualified for being a member by the Federal Constitution or this Constitution or by any such law as is mentioned in Article 13.

Qualifications of members.

Disqualifica-  
tion for  
membership  
of Legislative  
Assembly.

**13.—(1)** Subject to the provisions of this Article, a person is disqualified for being a member of the Legislative Assembly if—

- (a) he is and has been found or declared to be of unsound mind ;
- (b) he is an undischarged bankrupt ;
- (c) he holds an office of profit;
- (d) having been nominated for election to either House of Parliament or to the Legislative Assembly, or having acted as election agent to a person so nominated, he has failed to lodge any return of election expenses required by law within the time and in the manner so required ;
- (e) he has been convicted of an offence by a court of law in the Federation and sentenced to imprisonment for a term of not less than two years and has not received a free pardon ;
- (f) he is disqualified under any law relating to offences in connection with elections to either House of Parliament or to the Legislative Assembly by being convicted of such an offence or having in proceedings relating to such an election been proved guilty of an act constituting such an offence ; or
- (g) he has voluntarily acquired citizenship of, or exercised rights of citizenship in, a foreign country or has made a declaration of allegiance to a foreign country.

(2) The disqualification of a person under paragraph (d) or paragraph (e) of clause (1) may be removed by the Governor and shall, if not so removed, cease at the end of the period of five years beginning with the date on which the return mentioned in the said paragraph (d) was required to be lodged or, as the case may be, the date on which the person convicted as mentioned in the said paragraph (e) was released from custody ; and a person shall not be disqualified under paragraph (g) of clause (1) by reason only of anything done by him before he became a citizen.

Provision  
against double  
membership.

**14.** A person shall not at the same time be a member of the Legislative Assembly for more than one constituency.

Effect of  
disqualifica-  
tion, and  
prohibition of  
nomination  
without  
consent.

**15.—(1)** If a member of the Legislative Assembly becomes disqualified for membership of the Assembly his seat shall become vacant.

(2) If a person disqualified for being a member of the Legislative Assembly is elected to the Assembly, or if an election is contrary to Article 14, the election shall be void.

(3) If the election of any person would or might be void under clause (2) his nomination for the election shall be void.

(4) A person cannot be validly nominated for election to the Legislative Assembly without his consent.

**16.** A member of the Legislative Assembly may resign his membership by writing under his hand addressed to the Speaker.

Resignation  
of members.

**17.** If a member of the Legislative Assembly is without the leave of the Assembly absent from every sitting thereof for a period of six months the Assembly may declare his seat vacant.

Absence of  
a member.

**18.** If any question arises whether a member of the Legislative Assembly has become disqualified for membership, the decision of the Assembly shall be taken and shall be final.

Decision as  
to disquali-  
fication.

**19.—(1)** The Governor shall from time to time summon the Legislative Assembly and shall not allow six months to elapse between the last sitting in one session and the date appointed for its first sitting in the next session.

Summoning,  
prorogation  
and dissolution  
of Legislative  
Assembly.

(2) The Governor may prorogue or dissolve the Legislative Assembly.

(3) The Legislative Assembly unless sooner dissolved shall continue for five years from the date of its first sitting and shall then stand dissolved.

(4) Whenever the Legislative Assembly is dissolved a general election shall be held within sixty days from the date of the dissolution and the new Legislative Assembly shall be summoned to meet on a date not later than ninety days from that date.

(5) A casual vacancy shall be filled within sixty days from the date on which it occurs, and an election shall be held accordingly.

**20.—(1)** The Legislative Assembly shall from time to time choose one of its members to be Speaker and shall transact no business while the office of Speaker is vacant other than the election of a Speaker.

Speaker of  
Legislative  
Assembly.

(2) A member holding office as Speaker shall vacate his office on ceasing to be a member of the Legislative Assembly and may at any time resign his office.

(3) During any absence of the Speaker from a sitting of the Legislative Assembly such other member as may be determined by the rules of procedure of the Assembly shall act as Speaker.

(4) The Legislature shall by law provide for the remuneration of the Speaker and the remuneration so provided shall be charged on the Consolidated Fund.



Oath by members.

**21.**—(1) Every member of the Legislative Assembly shall before taking his seat take and subscribe before the person presiding in the Assembly an oath in the form set out in the First Schedule, but a member may before taking that oath take part in the election of the Speaker.

(2) If a member has not taken his seat within three months from the date on which the Legislative Assembly first sits after his election or such further time as the Assembly may allow, his seat shall become vacant.

Address by Governor.

**22.** The Governor may address the Legislative Assembly and may send messages thereto.

Right of Legal Adviser to address Legislative Assembly.

**23.**—(1) The Legal Adviser for the State shall have the right to take part in the proceedings of the Legislative Assembly.

(2) The Legislative Assembly may appoint the Legal Adviser for the State to be a member of any of its committees.

(3) This Article does not authorise the Legal Adviser to vote in the Legislative Assembly or any of its committees.

Procedure of Legislative Assembly.

**24.**—(1) Subject to the provisions of the Federal Constitution and this Constitution the Legislative Assembly shall regulate its own procedure.

(2) The Legislative Assembly may act notwithstanding any vacancy in its membership, and the presence or participation of any person not entitled thereto shall not invalidate any proceedings.

(3) Subject to clause (4) and Article 35 (3), the Assembly shall, if not unanimous, take its decision by a simple majority of members voting; and the person presiding shall cast his vote whenever necessary to avoid an equality of votes, but shall not vote in any other case.

(4) In regulating its procedure the Assembly may provide, as respects any decision relating to its proceedings, that it shall not be made except by a specified majority or by a specified number of votes.

(5) Members absent from the Assembly shall not be allowed to vote.

Remuneration of members.

**25.** The Legislature shall by law make provision for the remuneration of the members of the Legislative Assembly.

Exercise of legislative power.

**26.**—(1) The power of the Legislature to make laws shall be exercised by Bills passed by the Legislative Assembly and assented to by the Governor.

(2) No Bill or amendment involving expenditure from the Consolidated Fund may be introduced or moved in the Legislative Assembly except by a member of the Executive Council.

(3) After assenting to a Bill the Governor shall cause it to be published as a law, and any such law shall be known as an Enactment.

(4) A Bill shall become law on being assented to by the Governor, but no law shall come into force until it has been published, without prejudice, however, to the power of the Legislature to postpone the operation of any law or to make laws with retrospective effect.

**27.** Any Enactment passed after Merdeka Day which is inconsistent with this Constitution shall, to the extent of the inconsistency, be void. Supremacy of Constitution.

### PART III

#### FINANCIAL PROVISIONS

**28.** No tax or rate shall be levied by or for the purposes of the State except by or under the authority of law. No taxation unless authorised by law.

**29.**—(1) There shall be charged on the Consolidated Fund, in addition to any grant, remuneration or other moneys so charged by any other provision of this Constitution or by State law,— Expenditure charged on Consolidated Fund.

(a) all debt charges for which the State is liable ; and

(b) any moneys required to satisfy any judgment, decision or award against the State by any court or tribunal.

(2) For the purposes of this Article debt charges include interest, sinking fund charges, repayment or amortisation of debt and all expenditure in connection with the raising of loans on the security of the Consolidated Fund and the service and redemption of debt created thereby.

**30.**—(1) The Governor shall, in respect of every financial year, cause to be laid before the Legislative Assembly a statement of the estimated receipts and expenditure of the State for that year, and, unless the Legislature in respect of any year otherwise provides, that statement shall be so laid before the commencement of that year. Annual financial statement.

(2) The estimates of expenditure shall show separately—

(a) the total sums required to meet expenditure charged on the Consolidated Fund ; and

(b) subject to clause (3), the sums respectively required to meet the heads of other expenditure proposed to be met from the Consolidated Fund.

(3) The sums to be shown under paragraph (b) of clause (2) do not include—

(a) sums representing the proceeds of any loan raised by the State for specific purposes and appropriated for those purposes by the law authorising the raising of the loan ; and

(b) sums representing any money or interest on money received by the State subject to a trust and to be applied in accordance with the terms of the trust.

(4) The said statement shall also show, so far as is practicable, the assets and liabilities of the State at the end of the last completed financial year, the manner in which those assets are invested or held, and the general heads in respect of which those liabilities are outstanding.

Supply Bills.

**31.** The heads of expenditure to be met from the Consolidated Fund but not charged thereon, other than expenditure to be met by such sums as are mentioned in clause (3) of Article 30, shall be included in a Bill, to be known as a Supply Bill, providing for the issue from the Consolidated Fund of the sums necessary to meet that expenditure and the appropriation of those sums for the purposes specified therein.

Supplementary and excess expenditure.

**32.** If in respect of any financial year it is found—

(a) that the amount appropriated by the Supply Enactment for that purpose is insufficient, or that a need has arisen for expenditure for a purpose for which no amount has been appropriated by the Supply Enactment ; or

(b) that any moneys have been expended for any purpose in excess of the amount (if any) appropriated for that purpose by the Supply Enactment,

a supplementary estimate showing the sums required or spent shall be laid before the Legislative Assembly, and the heads of any such expenditure shall be included in a Supply Bill.

Withdrawals from Consolidated Fund.

**33.—**(1) Subject to the following provisions of this Article, no moneys shall be withdrawn from the Consolidated Fund unless they are—

(a) charged on the Consolidated Fund ; or

(b) authorised to be issued by a Supply Enactment.

(2) No moneys shall be withdrawn from the Consolidated Fund except in the manner provided by federal law.

(3) Clause (1) does not apply to any such sums as are mentioned in clause (3) of Article 30.

(4) The Legislature may in respect of any financial year by law authorise, before the passing of the Supply Enactment, expenditure for part of the year and the issue from the Consolidated Fund of any moneys required to meet that expenditure.

## PART IV

### GENERAL PROVISIONS

**34.** All persons of whatever race in the same grade of the service of the State, shall, subject to the terms and conditions of their employment, be treated impartially. Impartial treatment of State employees.

**35.—**(1) Subject to the following provisions of this Article, the provisions of this Constitution may be amended by an Enactment. Amendment of Constitution.

(2) No amendments to this Constitution shall be made before the Legislative Assembly is constituted in accordance with Article 11, except such as the Council of State may deem necessary to remove any difficulties in the transition from the constitutional arrangements in operation immediately before Merdeka Day to those provided for by the Federal Constitution and this Constitution; but any law made in pursuance of this clause shall, unless sooner repealed, cease to have effect at the expiration of a period of twelve months beginning on the day on which the Legislative Assembly first meets.

(3) A Bill for making an amendment to this Constitution (other than an amendment excepted from the provisions of this clause) shall not be passed by the Legislative Assembly unless it has been supported on Second and Third Readings by the votes of not less than two-thirds of the total number of members thereof.

(4) An amendment made for the purpose of bringing this Constitution into accord with the provisions of the Eighth Schedule to the Federal Constitution as for the time being in force or consequential on such an Enactment as is mentioned in Article 11 is excepted from the provisions of clause (3).

(5) In this Article “ amendment ” includes addition and repeal.

**36.—**(1) In this Constitution, unless the context otherwise requires, the following expressions have the meanings hereby respectively assigned to them, that is to say— Interpretation.

“ Consolidated Fund ” means the Consolidated Fund of the State ;

“ Federal Constitution ” means the Constitution of the Federation of Malaya ;

“ Governor ” means the Governor of the State ;

“ Legislative Assembly ” means the Legislative Assembly of the State ;

“ the State ” means the State of Penang.

(2) Unless the context otherwise requires, any reference in this Constitution to a specified Article, Part or Schedule is a

reference to that Article or Part of, or that Schedule to, this Constitution ; and any reference to a specified clause is a reference to that clause of the Article in which the reference occurs.

(3) References in this Constitution to the Federation of Malaya Order in Council, 1948, are references to that Order as in force immediately before Merdeka Day.

(4) Subject to the foregoing provisions of this Article, Article 160 of the Federal Constitution shall apply for the interpretation of this Constitution as it applies for the interpretation of the Federal Constitution, but with the modification that in the application to this Constitution of the said Article 160, clause (1) thereof shall have effect as if it directed references to the Governor instead of references to the Yang di-Pertuan Agong to be substituted for references to the High Commissioner in the Interpretation and General Clauses Ordinance, 1948, as applied by that Article.

Commence-  
ment.

**37.** Subject to the provisions of Part V this Constitution shall come into operation immediately before Merdeka Day.

## PART V

### TRANSITIONAL PROVISIONS

First  
Governor  
of State.

**38.** The first Governor shall be a person nominated before Merdeka Day by Her Majesty and the Conference of Rulers after consultation with the Chief Minister of the Federation, and shall be appointed by the Yang di-Pertuan Agong for a term expiring at the end of a period of two years beginning with Merdeka Day.

Temporary  
continuance  
of Settlement  
Council as  
Council of  
State.

**39.—**(1) The Settlement Council of Penang established under the Federation of Malaya Order in Council, 1948, shall remain in being on and after Merdeka Day and shall be known as the Council of State for Penang and shall not be dissolved before the first day of January, nineteen hundred and fifty-nine.

(2) If the Election Commission advises the Governor that it is not reasonably practicable before the first day of July, nineteen hundred and fifty-nine, to hold, in accordance with the Federal Constitution, elections to the Legislative Assembly to be constituted under Part II, the Governor may at any time after the first day of January, nineteen hundred and fifty-nine, by Proclamation continue the Council of State until such date, not being later than the end of June of that year, as may be specified in the Proclamation, and the Council of State shall continue accordingly and shall stand dissolved on that date.

(3) The Governor shall appoint a Speaker of the Council of State, and subject to the provisions of any Enactment he may authorise the payment of remuneration to him.

(4) Where a casual vacancy occurs among the nominated members, the Governor may appoint a person to fill the vacancy whether or not he holds office under the Federal Government or the Government of the State.

(5) Where a casual vacancy occurs among the elected members, the vacancy shall be filled as nearly as may be in accordance with the provisions of the Settlement Council of Penang (Elections) Enactment, 1954.

(6) Until the dissolution of the Council of State Part II shall not apply, and the powers of the Legislature under the Federal Constitution and this Constitution, other than the powers under Article 35, shall be exercisable by the Governor with the advice and consent of the Council of State ; and accordingly, in relation to the period ending with the dissolution of the Council of State, references in this Constitution, other than the references in Article 35 and this Part, to the Legislative Assembly shall be construed as references to the Council of State.

(7) Until the dissolution of the Council of State the provisions of the Federation of Malaya Order in Council, 1948, set out in the first column of the Second Schedule to this Constitution shall continue in force, subject to the modifications set out in the second column of that Schedule and to the following further modifications, that is to say—

- (a) for references to the High Commissioner there shall be substituted references to the Governor ;
- (b) for references to the Settlement Executive Council there shall be substituted references to the Executive Council ;
- (c) for references to the Settlement Council there shall be substituted references to the Council of State ; and
- (d) for references to a Settlement there shall be substituted references to the State.

**40.**—(1) Until the date of the first election for the Legislative Assembly constituted in accordance with Article 11 the Executive Council shall be composed of the Chief Minister, the three ex officio members of the Council of State and such other members of the Council of State, not being more than six, as the Governor may on the advice of the Chief Minister appoint. Temporary provisions as to composition of Executive Council.

(2) In relation to the period beginning with the dissolution of the Council of State and ending with the date mentioned in clause (1) the references in clause (1) to members of the Council of State shall be construed as references to persons who were members at the time of the dissolution.

Temporary  
financial  
provisions.

**41.**—(1) Subject to clause (3), Part III shall not come into operation until the coming into operation of Part VII of the Federal Constitution.

(2) Until the coming into operation of Part III, any moneys which under this Constitution (including Part III) are charged on the Consolidated Fund shall be charged on the revenues of the State and payment shall be made by virtue of this clause without further authority of any law.

(3) Notwithstanding clause (1), Article 28 shall come into operation immediately before Merdeka Day.

Transfer  
of officers.

**42.**—(1) Subject to the provisions of the Federal Constitution and any existing law, all persons serving as servants of the Crown in connection with the affairs of the Settlement of Penang immediately before Merdeka Day shall on that day cease to be servants of the Crown but shall continue as servants of the State to have the same powers and to exercise the same functions on Merdeka Day on the same terms and conditions as were applicable to them immediately before that day.

(2) This Article does not apply to the Resident Commissioner of Penang.

# SCHEDULES

## FIRST SCHEDULE

Articles 4, 7, 21.

### FORMS OF OATHS AND AFFIRMATIONS

#### 1. *Oath of office of Governor*

I, \_\_\_\_\_, having been appointed Governor of the State of Penang, do solemnly swear (or affirm) that I will faithfully discharge my duties as such to the best of my ability, that I will bear true faith and allegiance to the State of Penang and to the Federation of Malaya, and that I will preserve, protect and defend the Constitution of the State of Penang.

#### 2. *Oath of office and allegiance*

I, \_\_\_\_\_, having been appointed to the office of \_\_\_\_\_, do solemnly swear (or affirm) that I will faithfully discharge the duties of that office to the best of my ability, that I will bear true faith and allegiance to the State of Penang and to the Federation of Malaya, and that I will preserve, protect and defend the Constitution of the State of Penang.

#### 3. *Oath as member of the Legislative Assembly*

I, \_\_\_\_\_, having been elected as a member of the Legislative Assembly of the State of Penang, do solemnly swear (or affirm) that I will faithfully discharge my duties as such to the best of my ability, that I will bear true faith and allegiance to the State of Penang and to the Federation of Malaya, and that I will preserve, protect and defend the Constitution of the State of Penang.

#### 4. *Oath of secrecy*

I, \_\_\_\_\_, do solemnly swear (or affirm) that I will not directly or indirectly communicate or reveal to any person any matter which shall be brought under my consideration or shall become known to me as a member of the Executive Council of the State of Penang except as may be required for the due discharge of my duties as such or as may be specially permitted by the Governor.

## SECOND SCHEDULE

Article 39.

### PROVISIONS OF THE FEDERATION OF MALAYA ORDER IN COUNCIL, 1948, CONTINUED IN OPERATION

<i>Provisions continued</i>	<i>Modifications</i>
Section 17 ...	—
Section 18 ...	Paragraph (a) and the proviso shall be omitted.
Section 19 ...	In subsection (1) for the word "shall" where it first appears the word "may" shall be substituted and the words "or otherwise under the Crown" shall be omitted. In subsection (2) the words "by the Resident Commissioner" shall be omitted.
Section 20 ...	—



*Provisions  
continued*

*Modifications*

- Section 21 ... —
- Section 22 ... In paragraph (*f*) for the words “ Resident Commissioner ” the word “ Governor ” shall be substituted.
- Section 23 ... In subsection (1) for the words “ during Her Majesty’s pleasure ” the words “ during the pleasure of the Governor ” shall be substituted.  
In subsection (3), paragraph (*c*) shall be omitted; in paragraphs (*f*) and (1) for the words “ Resident Commissioner ” the word “ Governor ” shall be substituted.  
Subsections (6) and (7) shall be omitted.
- Section 24 ... —
- Section 26 ... In subsection (1) for the words “ Resident Commissioner ” the word “ Speaker ” shall be substituted.
- Section 27 ... For the words “ Resident Commissioner ” the word “ Speaker ” shall be substituted.
- Section 32 ... In subsections (2) and (3) for the words “ Resident Commissioner ” the word “ Speaker ” shall be substituted.
- Section 34 ... In subsection (1) the words from “ save in cases of urgency ” to “ Resident Commissioner ” shall be omitted.  
Subsection (2) shall be omitted.
- Section 35 ... The proviso shall be omitted.
- Section 36 ... In subsection (1) the words from “ in Her Majesty’s name ” to the end of the subsection shall be omitted.  
Subsection (2) shall be omitted.  
Subsection (4) shall be omitted.
- Section 39 ... The words “ and of such Instructions as aforesaid ” shall be omitted.
- Section 41 ... —
- Section 42 ... For the words “ Resident Commissioner ” the word “ Speaker ” shall be substituted.
- Section 43 ... In the proviso, for the words “ Resident Commissioner ”, where it appears in the first instance, the word “ Governor ” shall be substituted, and where it appears in the second instance the word “ Speaker ” shall be substituted.
- Section 44 ... For the words “ Resident Commissioner ” the word “ Speaker ” shall be substituted, and for the words from “ oath of office ” to “ Third Schedule to this Order ” the words “ oath of office and allegiance set out in the First Schedule to the State Constitution ” shall be substituted.

*Provisions  
continued*

*Modifications*

Section 45	...	For the words " Resident Commissioner " the word " Governor " shall be substituted.
Section 46	...	In subsection (1) the words " or dissolve " shall be omitted. Subsections (2) and (3) shall be omitted.
Section 46A	...	—
Section 48	...	—